

#### COMMISSION FIFTEENTH REGULAR SESSION Honolulu, Hawaii, USA

10 – 14 December 2018

### **REFERENCE PAPER FOR TCC14 RECOMMENDATIONS FOR AGENDA ITEM 9.3**

WCPFC15-2018-24\_rev1<sup>1</sup> 7 December 2018

### Paper by Secretariat

### A. Introduction

1. The purpose of this paper is to provide as a quick reference guide to the recommendations of the Technical and Compliance Committee (TCC14) which are not covered by other reference documents. These recommendations will be covered under Agenda Item 9.3, and require the Commission's consideration and decision as needed. A copy of the full TCC14 Summary Report is provided as <u>WCPFC15-2018-TCC14</u>.

### B. TCC14 Recommendations for WCPFC15 decision

2. The relevant recommendations of the TCC14 for WCPFC15 decision with appropriate referencing, are listed below. Copies of relevant attachments from the TCC14 Summary Report are contained in **Annex 1**.

### SIDS and Territories' assistance needs

 A majority of CCMs, including all SIDS and participating territories present at TCC14, noted that greater participation by SIDS and participating territories in the technical and compliance work of the Commission is a priority capacity building need. In this context, TCC14 recommends that the FAC12 consider how to facilitate additional participation by SIDS and participating territories to TCC meetings, taking into account all possible funding sources. (TCC14 para 132)

### Commission VMS

ii) TCC14 recommends the extension of the "Manual reporting in the event of ALC malfunction" requirement (Attachment 1 to the VMS SSPs) for a further two years (until 1 March 2021), taking into consideration the need for more timely provision of manual reports through automated online

<sup>&</sup>lt;sup>1</sup> Revision 1 replaces the version issued on 30 November 2018. This includes two additional paragraphs related to the Provisional CMR that are not covered by other reference documents (these are paragraph vi and xiv of this document).

facilities or via electronic reporting where flag CCMs directly upload the required information. (*TCC14 para 146*)

iii) TCC14 recommended to the Commission the addition to the WCPFC approved ALC/MTU list of the following ALC units:

Model / Approved MTU				
Туре	Manufacturer Comm System Service Provi			
		INMARSAT		
Skywave IDP-690	ORBCOMM/Skywave	ISATDATA PRO	Skywave	
		INMARSAT		
ORBCOMM ST6100	ORBCOMM/Skywave	ISATDATA PRO	Skywave	
			MetOcean	
iTrac101B (iTrac II)	MetOcean Telematics	Iridium SBD	Telematics	
BB3	SASCO	Iridium (mini LEO)	SASCO	
BB5	SASCO	Iridium (mini LEO)	SASCO	
			Rom	
RomTrax Wifi	Rom Communications	Iridium SBD	Communications	
			(TCC14 para 1	

(<u>TCC14 para 155)</u>

iv) TCC14 recommended to WCPFC15 that the Commission consider amending the WCPFC VMS SSPs, paragraph 7, that ALC/MTU units shall be included on the approved ALC/MTU list based on the Secretariat's Assessment that any newly nominated ALC/MTU meets the minimum standards and that the inclusion of such units is circulated to all CCMs. A suggested replacement paragraph is provided below:

7. The Secretariat will assess proposals for inclusion of additional ALC/MTU makes and models on this list from both CCMs and equipment manufacturers. The Secretariat shall include the ALC/MTU make or model being proposed on this list, if no CCM objects in writing within 30 days of the Secretariat circulating notice of its intent to all CCMs, and, if in the Secretariat's assessment, the ALC/MTU make or model meets the minimum standards for the Commission VMS as set out in Annex 1 of CMM 2014-02 (or its successor measure), the WCPFC SSPs, as relevant, by determining that the ALC/MTU make and model has the ability to successfully report to the Commission VMS, and by using the methodology established by the FFA with expenses for type approval processing to be borne by the proposing entity. Where the Secretariat concludes in its assessment that a proposed ALC/MTU make or model does not meet these requirements, or if a CCM objects in writing to the Secretariat's proposal to approve a new ALC/MTU make or model, the Secretariat within the annual report shall make recommendations regarding the proposed ALC/MTU make or model for the TCC's consideration and the Commission's approval. The Secretariat will recommend, as needed, to TCC the removal of units currently on the list of approved ALC/MTU makes and models that it has determined no longer meet the minimum standards set out in Annex 1 of CMM2014-02 (or successor measure), or do not have the ability to successfully report to the Commission VMS. If an ALC/MTU make and model is removed from the list of approved ALC/MTU types, flag States will ensure that their fishing vessels replace non-type approved ALC/MTUs with approved ALC/MTUs by the next replacement of the ALC/MTU, but no later than three years after the Commission's decision.

(TCC14 para 156).

- v) TCC14 recommended to WCPFC15 that the Commission approve the updated Standard Operating Procedures for the WCPFC VMS (<u>TCC14 para 163 and Attachment D</u>)
- vi) [Provisional CMR report and Executive Summary] TCC14 recommended that WCPFC15 review and revise, as appropriate, the following obligations, noting that more information related to these recommendations is contained in the Provisional CMR:
  - e. CMM 2014-02, paragraph 4.

(<u>TCC14, para 98</u>)

### Regional Observer Programme (ROP)

- vii) TCC14 recommended to WCPFC15 the observer conduct related amendments to CMM 2007-01 and ROP minimum standards to be adopted by the Commission (<u>TCC14 para 163 and Attachment</u> <u>E and Attachment F).</u>
- viii) With respect to the flow of observer reports, taking into account the recommendations of the TCC working group on observer issues (WCPFC-TCC14-2018-14), TCC14 recommended to WCPFC15 that it revise CMM 2007-01 as indicated in Attachment E to highlight the importance of observer reports for CCM investigations and the need for CCMs to cooperate in the exchange of observer information, and to ensure that the appropriate points of contact are identified and kept up to date (new paragraph 10bis).

10bis. CCMs should take advantage of the information collected by observers for the purpose of investigations under Convention Articles 23 and 25, and shall cooperate in the exchange of such information, including by proactively requesting, responding to, and facilitating the fulfilment of requests for, copies of observer reports in accordance with standards adopted by the Commission, as applicable.

(*TCC14 para 184*).

### ix) TCC14 recommended to WCPFC15 that TCC:

a. Conduct further work, with input from the Secretariat and drawing from experiences using the Compliance Case File System and CCMs' investigations, to determine what additional data fields, if any, should be added to the ROP minimum required data fields to support CCM investigations and more general compliance-related needs, such as flagging possible violations of Commission decisions to trigger CCM investigations or as part of the Compliance Monitoring Scheme (also see recommendation (f)).

b. More fully consider gaps in the capacity of ROP Providers to respond promptly and fully to requests for observer reports, such as in terms of human resources, training, and equipment, and explore ways to fill those gaps, including the possibility of a process through which ROP Providers may seek and receive financial or other support from the Commission to improve their capacity.

c. Explore ways to support ROP Providers' efforts to improve their debriefing processes such that observer reports can be more fully vetted and provided more quickly, including the possibility of giving higher priority to trips that are flagged through the Pre-Notification Process (also see recommendation (g)).

d. Explore the potential utility of using the Compliance Case File System to facilitate and track CCM requests for observer reports.

e. Explore whether pre-notifications can be sent by ROP Providers directly to the Secretariat without first having to be entered in the data service provider's ROP database along with all the minimum required data fields.

f. In concert with recommendation (a), reconsider the summary data fields to better align with the Commission's priorities in terms of compliance.

g. In concert with recommendation (c), explore the role debriefing can have in reviewing and filtering Trip Monitoring Summaries to make pre-notifications as efficient and useful as possible.

h. Explore, as part of the Pre-Notification Process, the possibility of supplementing the WCPFC Observer Trip Monitoring Summary form with more detailed information from the observer (e.g., using "comments" pages) regarding any affirmative indications on the Summary form, such as more detailed information about the activities in question, which could support a CCM's investigations of those activities, and/or references to particular sections/pages of the full observer report that could help narrow a CCM's request for more information from the ROP Provider.

i. Continue to develop mechanisms related to the provision of observer reports, taking into account the outcomes of the tasks listed above and the possible approaches described in WCPFC-TCC14-2018-14 and WCPFC-TCC14-2018-DP07. (*TCC14 para 185*).

### **Transhipment**

- x) TCC14 noted that transhipments on the high seas, including monitoring of transhipments on the high seas, is an issue of great interest and divergent opinions amongst CCMs. TCC14 also notes there seems to be some agreement that improvement could be made to current processes. TCC14 recommended to WCPFC15 that review of the existing transhipment measure (CMM 2009-06) should be a priority item in 2019. (*TCC14 para 211*).
- xi) TCC14 recommended that the template provided in TCC14-2018 RP03 Annex 3 be used by all applicable CCMs for their future reporting in Annual Report Part 1, as per CMM 2009-06 paragraph 11 (*TCC14 para 212 and Attachment G*)
- xii) To follow through on the TCC work plan task of further developing protocols, observer data forms including electronic forms and the database, as needed, to better monitor transhipments at sea, particularly on the high seas, TCC14 recommended to WCPFC15 that the Commission develop ROP minimum standard data fields for observers monitoring transhipment activities. (<u>TCC14 para</u> <u>222</u>)
- xiii) TCC14 recommended to WCPFC15 that where data standards are developed for observers monitoring transhipment activities, consideration be given to collecting photographs of the offloading fishing vessel. (<u>TCC14 para 223</u>)
- xiv)[Provisional CMR report and Executive Summary] TCC14 recommends to WCPFC15 that the Commission agree that TCC's assessment of a CCM under paragraph 13 of CMM 2009-06 will include that CCM's report on observer coverage achieved for their carrier vessels conducting transshipment at sea in their Annual Report Part 2. (<u>TCC14 para 98</u>)

#### Port State Minimum Standards

xv) TCC14 recommended to WCPFC15 that the development of the funding mechanism to support SIDS and participating territories, pursuant to paragraph 25 of CMM 2017-02, be discussed by FAC12 with the view to considering its possible incorporation into the Strategic Investment Plan that is currently under development, including exploring alternative funding mechanisms to address this requirement. This would ensure that this important and necessary work is streamlined as part of wider capacity assistance for SIDS and participating territories. (*TCC14 para 268*).

### E-monitoring and E-reporting

- xvi)TCC14 recommended to WCPFC15 that the provision of E-monitoring data coverage in the Observer data management papers (e.g., WCPFC-TCC14-2018-IP04) be continued; however the E-monitoring coverage information should be presented separately from the ROP coverage tables. (TCC14 para 271)
- xvii) TCC14 recommended to WCPFC15 that the Commission endorse the outcomes of the ERandEMWG3 report (WCPFC15-2018-ERandEMWG3). (*TCC14 para 286*)
- xviii) TCC14 recommended to WCPFC15 that the Commission prioritise the use of electronic monitoring in areas where independent data collection and verification is low and where there are currently data gaps. (<u>TCC14 para 287</u>)

### **Election of Officers**

- xix)TCC14 recommended to WCPFC15 that Mr Laurence Edwards (Republic of Marshall Islands) be appointed as TCC Chair for a two-year term. (*TCC14 para 363*)
- xx) TCC14 recommended to WCPFC15 that Dr Robert Day (Canada) be appointed as TCC Vice Chair for a two-year term. (<u>TCC14 para 364</u>)

### Next meeting

xxi)TCC14 recommended that TCC15 be held on Wednesday 25th September – Tuesday 1st October 2019, and that the venue be Pohnpei, Federated States of Micronesia. (*TCC14 para 365*)

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### **Copies of relevant TCC14 Summary Report Attachments**

Attachment D	Proposed VMS SOPs (TCC14-2018-13B_rev1)	pg7
Attachment E	Amendments to CMM 2007-01 - based on outcomes from TCC14-2018-14	pg18
Attachment F	Amendments to ROP minimum standards be adopted by the Commission (for observer conduct	) pg28
Attachment G	TCC14-2018 RP03 Annex 3 – template for CMM 2009-06 paragraph 11 reporting	pg51



# Commission VMS Standard Operating Procedures (SOPs)

### Version notes

Version	WCPFC decision reference	Description of updates	Effective date
1.0	WCPFC6	Approved by the Commission of the SOP, as per requirement of VMS SSPs section 6.9	Feb 19 2010
2.0	[WCPFC15]	Updates made to include versioning and to streamline and improve the focus of the SOPs and better reflect current Secretariat practices including reference to the present VMS service provider/s	XXX

### 2. Overview

The WCPFC operates a Vessel Monitoring System (Commission VMS) to assist in the management and conservation of highly migratory fish stocks in the Western and Central Pacific Ocean.

In December 2008, a Service Level Agreement (SLA) with FFA for the provision of the WCPFC VMS services was formalised. The contracted system that provides VMS information to the FFA VMS and the WCPFC VMS systems is referred to as the "Pacific VMS". The WCPFC VMS came into operation on April 1, 2009.

The approved structure of the WCPFC VMS system allows vessels to report to the WCPFC through two ways: i) directly to the WCPFC VMS, or ii) to the WCPFC through the FFA VMS. In respect of the latter, it is recognized that there may be additional requirements for VMS reporting which arise from FFA requirements and national VMS requirements that are relevant.

The WCPFC has more than 3,000 WCPFC-registered vessels that report to the WCPFC VMS through the Pacific VMS. In addition the WCPFC VMS receives, through the SLA with FFA, high seas VMS information relating to FFA-registered vessels.

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The Commission VMS requires the use of Mobile Transceiver Units (MTUs)/Automatic Location Communicators (ALCs) that are on the approved list of MTU/ALC as approved by the Commission. Approval of ALCs will be based on the Secretariat's assessments of ALCs against minimum standards for the Commission VMS as set out in Annex 1 of CMM 2014-02 (or its successor measure), WCPFC SSPs, as relevant, by determining that the ALC make and model has the ability to successfully report to the Commission VMS,

### 2.1 Purpose of these Standard Operating Procedures

These standard operating procedures (SOPs) have been developed to provide uniform guidance for Commission personnel in the management and operation of the Commission VMS.

## **2.2** Specific Commission Decisions and Guidelines governing the Commission VMS and access to VMS data

- a) Rules and Procedures for the Protection, Access to, and Dissemination of Data Compiled by the Commission (2007 data RaP) December 2007;
- b) Service Level Agreement (SLA) with FFA for the provision of the WCPFC VMS services December 2008 (WCPFC VMS came into operation on April 1, 2009)
- c) Rules and Procedures for the Protection, Access to, and Dissemination of High Seas Non-Public Domain Data and Information Compiled by the Commission for the Purpose of Monitoring, Control or Surveillance (MCS) Activities and the Access to and Dissemination of High Seas VMS Data for Scientific Purposes. (2009 MCS data RaP) – December 2009.
- d) WCPFC Standards Specifications and procedures (SSPs) for the fishing vessel monitoring system (VMS) of the Western and Central Pacific Fisheries Commission (WCPFC) – December 2016 (or its update)
- e) WCPFC Agreed Statement describing Purpose and Principles of the WCPFC VMS December 2011
- f) WCPFC9 decision regarding application of Commission VMS to national waters of Members (WCPFC9 Summary Report paragraph 238) – December 2012
- g) Conservation and Management Measure for the Commission VMS CMM 2014-02 (or its replacement CMM) December 2014
- h) WCPFC VMS Reporting Requirement Guidelines May 2018 (or its update)

### 2.3 General Information Security Policy and Administrative Procedures for the Secretariat

The Secretariats WCPFC Information Security Policies and Guidelines, as well as Administrative Procedures apply to the administration and access to the Commission VMS.

### 3. VMS Software Applications

### 3.1 Trackwell

The Trackwell VMS user interface is implemented as a suite of web modules contained within a common frame application. These modules are selectable from the main menu. More than one module can be open at the same time, in separate browser tabs on separate screens. The VMS Web application is AJAX driven, giving the user similar usage experience and behavior as a classic windows application. It is designed in a modular way, allowing different modules to be active / visible for different users.

The main modules of the are:

- Monitoring operators main view
- Vessel vessel registry database
- Events and Actions users can define events to be monitored
- Reports provide list of pre-programmed reports
- Live Map geographical map displaying vessel's position in near real-time

### **3.2 Manual Reporting**

Vessels typically report their positions automatically. The Commission VMS does not presently have a capability to upload manual positions (eg in the case of MTU/ALC failure) into the Trackwell VMS user interface.

### 3.3 Monitoring View

The Monitoring View is the operators main view. All important events and alerts handled by the system are listed as issues from which an operator can select an "Issue" to work on or log down every actions related to the selected issue until its closed. Issues can also be configured to trigger an alert.

### **4.** Operational Procedures

### 4.1 VMS Client User Access

The VMS Manager can provide user access to the Commission VMS to an individual user on request from an authorised CCM official, such access will be granted after consultation with the Compliance Manager

The Commission VMS is configured so that each user has a unique login ID and password which can be changed at the discretion of the user. The system forces a change of password at intervals not exceeding 40 days. A password must consist of at least eight alpha-numeric characters and must be different from previous passwords and ID. Each user is responsible for their respective ID and password. <u>Users can also</u> <u>use 'Forgotten Password' feature to change/reset passwords as required</u>. If a user believes access has been gained through illegal use of his/her password or the user has forgotten his/her password, the VMS Manager must be notified immediately.

### 4.2 Vessel Tracking Data to be submitted by CCMs (VTAF)

The flag CCM is to submit all necessary data to complete its data file in the Commission's VMS database, in respect of all vessels authorized to operate in the WCPFC Convention area. This data will include the name of the vessel, unique vessel identification number (UVI) [\* if and when adopted by the Commission],

radio call sign, length, gross registered tonnage, power of engine expressed in kilowatts/horsepower, types of fishing gear(s) used as well as the make, model, unique network identifier (user ID) and equipment identifier (manufacturer's serial number) of the ALC that vessel will be using to fulfil its Commission VMS reporting requirements.

To facilitate the submission of necessary vessel tracking data for each fishing vessel required to report to the WCPFC VMS, the Secretariat has provided a guideline Vessel Tracking Agreement Form (VTAF) to enable activation and automatic tracking of the vessel through WCPFC VMS. VTAFs of vessels already reporting to FFA VMS will not be activated and may not need to be provided, but if submitted can be filed in case the vessel needs to have the ALC activated to report to WCPFC VMS system (should the vessel no longer report to the FFA VMS system).

A copy of the guideline VTAF form is appended at Annex A.

The following procedures are to be followed by the Secretariat when updated or new VTAF data is received from a CCM (as per the flow chart below).

- 1. Secretariat to acknowledge receipt of the VTAF by e-mail to the CCM official who sent it.
- 2. Secretariat to check that the VTAF data is completed correctly. An incomplete VTAF data should be referred back to the CCM official who sent it.
- 3. Secretariat to check that the MTU/ALC described in the VTAF is type approved by the CCM. If not, advise the CCM official accordingly.
- 4. If the MTU is type approved by the CCM then check against the FFA Vessel Register to determine if the vessel is listed. If it is listed then no further action required. The vessel will be monitored when it enters waters of the WCPFC Convention Area covered by the WCPFC VMS.
- 5. If the vessel is not listed on the FFA Vessel Register then its MTU/ALC must be activated to report directly to the Commission VMS (see Section 4.3 below).

### 4.3 MTU/ALC Activation procedure for WCPFC VMS

Vessels not registered on the FFA Register of Fishing vessels will be activated to report directly to WCPFC VMS once a VTAF or information required under Paragraph 2.9 of the Commission VMS SSPs is provided in full.

WCPFC VMS has gateways for the following services:

- Argos
- Faria
- Halios CLS MTUs using the Iridium service
- Inmarsat C
- SkyMate

The following procedures are to be followed by the Secretariat when complete VTAF data is received and for vessels not registered on the FFA Register of Fishing vessels (as per the flow chart below).

1. Secretariat to enter VTAF data as a new record in MTU Update request.

#### MTU Update Request - New Item

EDIT PAG	E				
Save Cance	Paste Cut	Attach File			
Commit	Clipboard	Actions Spelling			
				Save	Cancel
Submitted By	*		<b>~</b>		
Received Dat	*				
Vessel *		-			~
MTU Detai	ls				
Approved M1	U Type *	- •	$\checkmark$		
Equipment ID	*				
	Manufa	cturer's serial number	for this MTU		
Network ID					
	Unique	ID Number by which	MTU is tracked on the satellite	e network	
				Save	Cancel

- 2. Secretariat to follow activation procedure that is specific to the gateway for the MTU/ALC (see below). The following details must be provided for all activation requests
  - 1. Vessel Name
  - 2. Reg No
  - 3. IRCS
  - 4. Vessel Type
  - 5. Flag
  - 6. Approved MTU Type
  - 7. Equipment ID
  - 8. Network ID
- 3. If activation was successful, Secretariat to advise CCM that the vessel has been activated to report. The Secretariat to complete internal procedure so that MTU update request form is completed to show "MTU Update Request Completed OK", this provides advice to Trackwell VMS system that the vessel MTU details have been confirmed and are activated to report to WCPFC VMS.
- 4. If activation was not successful, request the CCM official to check the vessel's MTU/ALC, rectify any anomalies with the MTU/ALC and inform the WCPFC Secretariat of when the vessel is ready for activation.
- 5. On receipt of the advice by the CCM that the MTU/ALC is ready for a second attempt of activation, activate the vessel on the system again.
- 6. If the MTU/ALC activation fails on the second attempt, notify the CCM and draw to the flag CCMs attention that vessel position reports shall be provided by the vessel on a manual basis, as required

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by the WCPFC Standards Specifications and procedures (SSPs) for the fishing vessel monitoring system (VMS) of the Western and Central Pacific Fisheries Commission (WCPFC) – December 2016 (or its update).

### Vessel activation procedure for Argos and Halios MTUs

List of vessel MTU/ALCs to be activated must be sent to "Fisheries Support" (fisheries.support@cls.fr).

Fisheries Support will then advise the Secretariat if activation is successful or not. The outcome should be advised to the CCM contact.

### Vessel activation procedure for Faria and Skymate

For Faria MTUs, the vessel's details as above is send to SpeedCast (<u>support.mss.apac@speedcast.com</u>) and request upon activation to provide Faria 4 digit unique MTU Id.

For skymate MTUs, the vessel's details as above is send Skymate (williamricaurte@navcast.com)

The contact for each gateway will advise the Secretariat if activation is successful or not. The outcome should be advised to the CCM contact.

### Vessel activation procedure for Inmarsat C MTUs

For Inmarsat C MTUs activation is done at the Secretariat using a web application developed by SpeedCast

	Western & Central Pacific Fisheries Commission	
Please s	elect DNID Options	
Command Type Ocean Region MN Number UTC Time (24hr) 00 ~ 00 ~ Sub Address 1 ~	Data Network ID     Teinet	
TELNET: SpeedCast Wherever You Are © Speedcast Australia 2016		

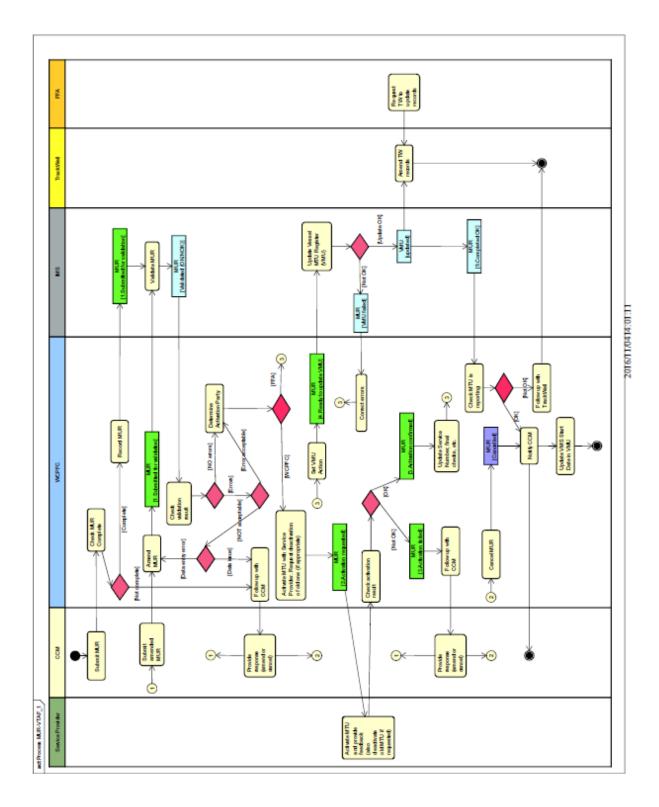
If activation was not successful then advise CCM Official of why the activation was unsuccessful, this may include:

- Unknown mobile number
- Mobile logged out
- Mobile is not in the Ocean Region

• DNID sent to vessel, but vessel did not send acknowledgement to Commission VMS;

• Program sent to vessel but vessel did not send acknowledgement to Commission VMS; or

• Start Command sent to vessel but vessel did but send acknowledgement to Commission VMS.



### 4.4 Manual Reporting

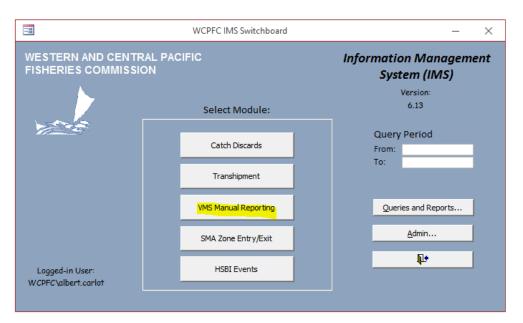
Since 1 March 2013, the Commission has agreed to regular extensions of amendments to the SSPs related to the reporting timeframes for manual reporting in the event of ALC malfunction. A standard reporting format for these manual reports has been previously agreed as is required by the WCPFC Standards Specifications and procedures (SSPs) for the fishing vessel monitoring system (VMS) of the Western and Central Pacific Fisheries Commission (WCPFC) – December 2016 (or its update).

Manual should be sent to email: <u>VMSManualReports@wcpfc.int</u>

The first manual report received from a vessel will be recorded in the WCPFC Intranet – VMS Manual Report. This record will remain open until to vessel resumes normal VMS reporting.

VMS Manua	al Reportir	ng - New I	tem								×
EDIT											
Save Cancel	Paste 🔏 C	ĭ	ABC Spelling								
Commit	Clipboard	Actions	Spelling								
Vessel *		#4, [29779] Vessel reportir	a positions	manual	ly or havi	ing its VM	S cwitcha	d off			~
VMS Status *		O Malfuncti O Not Fitted O Switched	ion d	manuar	iy, or navi	ing its vivi.	5 SWILLIO				
Reporting Start	Date *	The date wher	n manual rep	orting r	] 🛄 must com	mence, or	the date	when VMS	was switche	d off	
VMS Resume D	eadline Date *										
VMS Resume A	ctual Date	The actual dat	-				cu				
Notes		Any notes rega									
		nay notes regi	arong tris v	-22-131	indiridur TC	porning			Save	Cancel	

All manual position reports should then be entered in the VMS Manual Reporting database.



The vessel may recommence fishing on the high seas only when the MTU/ALC has been confirmed as operational by the WCPFC Secretariat following the flag State CCM informing the Secretariat that the vessel's automatic reporting complies with the regulations established in the Commission VMS Standards, Specifications and Procedures (SSPs).

### 4.5 Routine Reports from the Secretariat on VMS reporting anomalies and WCPFC VMS

Secretariat will regularly publish to secure CCM portals, accessible by authorized CCM users, supporting information that documents the Commission VMS reporting anomalies for their flagged vessels, on approximately at least a 4 - 6 week basis.

The following reports are provided to TCC annually:

- Annual Report on the Commission VMS;
- Review of integrity of the Secretariats VMS data
- Annual Report on the administration of the data rules and procedures.

Ad hoc reports may be generated on request, and following necessary approvals in accordance with the data rules and administrative procedures.

### 4.6 Proposals for Inclusion of Additional ALC makes and models on the Approved MLC/ALC List

WCPFC Standards Specifications and procedures (SSPs) for the fishing vessel monitoring system (VMS) of the Western and Central Pacific Fisheries Commission (WCPFC) – December 2016 (or its update), requires that the Secretariat will assess proposals for inclusion of additional ALC makes and models on this list from both CCMs and equipment manufacturers and make recommendations for the TCC's consideration and the Commission's approval. Approval of ALCs such requests will be based on assessments by the Secretariat of ALCs against minimum standards for the Commission VMS as set out in Annex 1 of CMM 2014-02(or successor measure).

The VMS Manager will request the CCM of such MTU/ALC type and request the CCM to provide supporting documentation that the new MTU/ALC meets the minimum standards for the Commission VMS as set out in Annex 1 of CMM 2014-02 (or successor measure)

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The VMS Manager will assess proposals for inclusion of additional MTU/ALC makes and models on this list from both CCMs and equipment manufacturers and make recommendations for the TCC's consideration and the Commission's approval.

The last update of the list of approved MTU/ALCs, which includes submissions by CCMs, can be accessed from the website: https://www.wcpfc.int/vessel-monitoring-system

### 4.7 Commission VMS Helpdesk Support

General queries on the Commission VMS can be sent to VMS.helpdesk@wcpfc.int

If the VMS team is not able to resolve an issue locally it is then escalated to TrackWell VMS Support ( <u>vmssupport@trackwell.com</u> ) to resolve.

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On completion. Please return this Agreement form to email: VMShelpdesk@wcpfc.int



#### Vessel Tracking Agreement Form<sup>1</sup> VESSEL DETAILS (as contained in WCPFC Record of Fishing Vessels (RFV)) Vessel Name: WCPFC VID: Vessel Type: International Radio Callsign (IRCS): **Country Registration Number:** Country of Registration: Home Port: VESSEL CONTACT DETAILS Name of Contact person: Contact Address: Phone number: Cell Phone/Sat-phone #: Email address: MOBILE TRANSCEIVER UNIT (MTU)/AUTOMATIC LOCATION COMMUNICATOR (ALC) DETAILS Manufacturer: Model: Software version N°: Equipment ID (Manufacturer's serial number for this MTU) Network ID: Name of Mobile Communication Service Provider: (select one) ARGOS HALIOS Unique ID Number (user ID) by which MTU is INMARSAT STDC FARIA WATCHDOG tracked on the satellite network OTHER (specify): INSTRUCTIONS TO SECRETARIAT (select one) 1. New vessel/MTU to be activated: 2. Replacement MTU: 3. Spare MTU: Other □ (please specify): MTU / ALC TRACKING AUTHORISATION \_\_\_\_, the owner of the MTU/ALC described above hereby (Print Name) authorise the WCPFC Secretariat to electronically monitor the unit, and disseminate data from it, in accordance with WCPFC policy. \_\_\_\_Date: \_\_\_ Signature: \_\_\_\_

<sup>&</sup>lt;sup>1</sup> Version issued WCPFC Secretariat 7 March 2017. This form is intended to facilitate the submission by flag CCMs of data as per the requirements of VMS SSPs requirement Section 2.8



### CONSERVATION AND MANAGEMENT MEASURE FOR THE REGIONAL OBSERVER PROGRAMME

2–7 December 2007

**Conservation and Management Measure 2007-01** 

The Commission for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean;

*Recalling* Article 28(1) of the Convention on the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean (WCPF Convention), which requires the Commission to develop a Regional Observer Programme to, among other things, collect verified catch data, and to monitor the implementation of the conservation and management measures adopted by the Commission;

*Further recalling* Article 28(7) of the WCPF Convention, which requires the Commission to develop procedures and guidelines for the operation of the Regional Observer Programme;

*Cognizant* of Conservation and Management Measure 2006-07, which established the procedures to develop the WCPFC Regional Observer Programme;

Adopts, in accordance with Article 10 of the WCPFC Convention the following Conservation and Management Measure for the establishment of the WCPFC Regional Observer Programme (Commission ROP).

#### **Establishment of the Commission ROP**

1. There is hereby established the Commission ROP, which shall be coordinated by the Secretariat of the Commission.

2. The ROP shall be implemented on a phased basis. The implementation schedule is attached as Annex C.

3. The Secretariat of the Commission shall provide an annual report to the Commission with regard to the Commission ROP and on other matters relevant to the efficient operation of the programme.

### **Objectives of the Commission ROP**

4. The objectives of the Commission ROP shall be to collect verified catch data, other scientific data, and additional information related to the fishery from the Convention Area and to monitor the implementation of the conservation and management measures adopted by the Commission.

### Scope of the Commission ROP

5. The Commission ROP shall apply to the following categories of fishing vessels authorized to fish in the Convention Area in accordance with the Commission's Conservation and Management Measures 2004-01:

i) vessels fishing exclusively on the high seas in the Convention Area, and

ii) vessels fishing on the high seas and in waters under the jurisdiction of one or more coastal States and vessels fishing in the waters under the national jurisdiction of two or more coastal States.

### **Functions of observers**

6. The functions of observers operating under the Commission ROP shall include collecting catch data and other scientific data, monitoring the implementation of the conservation and management measures adopted by the Commission and any additional information related to the fishery that may be approved by the Commission. When a vessel is operating on the same fishing trip both in waters under the national jurisdiction of its flag State and in the adjacent high seas, an observer placed under the Commission ROP shall not undertake any of these functions in waters under national jurisdiction of the flag State without the consent of the flag State.

### **Obligations of CCMs of the Commission**

7. Each CCM of the Commission shall ensure that fishing vessels fishing in the Convention Area, except for vessels that operate exclusively within waters under the national jurisdiction of the flag State, are prepared to accept an observer from the Commission ROP if required by the Commission.

8. Each CCM of the Commission shall be responsible for meeting the level of observer coverage as set by the Commission.

9. CCMs shall source observers for their vessels as determined by the Commission.

<u>10.</u> CCMs shall explain to the vessel captain, observer duties relevant to appropriate measures adopted by the Commission.

<u>10bis.</u> CCMs shall take advantage of the information collected by observers for the purpose of investigations under Convention Articles 23 and 25, and shall cooperate in the exchange of such information, including by proactively requesting, responding to, and facilitating the fulfilment of requests for, copies of observer reports in accordance with standards adopted by the Commission, as applicable.

#### Role of the Commission and its subsidiary bodies

11. The Commission shall, through its subsidiary bodies within their respective mandates, monitor and supervise the implementation of the ROP, develop the priorities and objectives of the ROP, and assess the results of the ROP. The Commission may provide further direction concerning the operation of the ROP, as necessary. The Commission shall ensure the administration and coordination of the ROP is adequately resourced. The Commission may enter into contracts for the provision of the ROP.

### **Role of the Secretariat**

12. Consistent with Article 15(4), the role of the Secretariat will be to:

a) coordinate ROP activities, including, *inter alia*:

- i) maintaining the ROP Manual and the ROP Observer Workbook;
- ii) so that existing national programmes and sub-regional programmes participating in the ROP maintain standards as adopted by the Commission;
- iii) receiving communications and providing reports on the ROP's operation to the Commission (and its subsidiary bodies); including target and achieved coverage levels;
- iv) coordinating ROP activities with other RFMOs as directed and appropriate;
- v) facilitating the use of authorized observers in the ROP;
- vi) monitoring observer trainers and observer training courses for ROP observers to promote the maintenance of standards adopted by the Commission;
- vii) that the ROP addresses the data and monitoring requirements of the Commission's CMMs;
- viii) that appropriate information and data for the monitoring of the implementation of CMMs as adopted by the Commission are collected, compiled, stored and disseminated by the ROP in accordance with procedures adopted by the Commission;
- ix) managing and administering observers for special situations as directed by the Commission; and
- x) support staff necessary to effectively administer the ROP; and
- x)xi) maintain on the Commission website an up-to-date list of the National Observer Coordinators and their contact information, and copies of, or links to, each ROP provider's code of conduct for its observers.
- b) authorize observer providers to the ROP.

### **Role of coastal States**

13. Each CCM shall nominate a WCPFC National Observer Coordinator, who shall be the contact point on matters related to the ROP, and keep the Secretariat informed of any changes to the Coordinator and his/her contact information.

#### Guiding principles for operation of the Commission ROP

14. The Commission ROP shall operate in accordance with the following principles:

i) The Commission ROP shall consist of independent and impartial observers qualified in accordance with criteria approved by the Commission;

ii) Vessels that operate principally in coastal waters, but occasionally venture on to the adjacent high seas or into the waters under the jurisdiction of a neighboring State, if they so agree, may carry observers of their own nationality provided those observers have been authorized by the Secretariat;<sup>11</sup>

iii) The Commission ROP shall be organized in a flexible manner that takes into account the nature of the fishery from the Convention Area and any other relevant factors the Commission may consider appropriate;

iv) To ensure cost effectiveness and to avoid duplication, the Commission's ROP shall be coordinated, to the maximum extent possible, with other regional, sub- regional and national observer programmes; and to this extent the Commission may enter into contracts or appropriate arrangements for the provision of the ROP.

v) The Commission ROP shall provide a sufficient level of coverage as approved by the Commission to ensure that the Commission receives appropriate data and information on catch levels and any additional information related to the fisheries within the Convention Area, taking into account the characteristics of the fisheries;

vi) Observers shall not unduly interfere with the lawful operations of the vessel and in carrying out their duties shall give due consideration to the operational requirements of the vessel and to the extent practicable minimize disruption to the operation of vessels fishing in the Convention Area; Observers shall comply with the Guidelines in Annex A — Guidelines for the Rights and Responsibilities of Observers.

vii) The Commission ROP shall be operated to ensure that observers shall not be unduly obstructed in the discharge of their duties. To this extent, CCMs of the Commission shall ensure that vessel operators comply with the Guidelines in **Annex B** — Guidelines for the Rights and Responsibilities of Vessel Operators, Captains and Crew.

viii) The Commission ROP shall ensure the security and confidentiality of non- aggregated data and other information which the Commission deems to be of a confidential nature; the release of data and other information collected by the Commission ROP shall be in accordance with guidelines set out in the Commission's Rules and Procedures for Access to, and Dissemination of, Data Compiled by the Commission.

<sup>&</sup>lt;sup>1</sup> See TCC2 Summary Report, para 54ii: "the need to integrate existing national and regional observer programmes into the Commission programme and "to allow CCMs to continue to deploy national observers on vessels that principally operate in coastal waters and that occasionally extend their fishing operations on to the high seas."

### Attachment K, Annex A

### Guidelines on the Rights and Responsibilities of Observers

In accordance with Annex III Article 3, and article 28 of the Convention for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific. The following guidelines for the Rights and Responsibilities of Observers shall apply to observers placed on a vessel under the Commission ROP.

### 1. The rights of observers shall include:

a) Full access to and use of all facilities and equipment of the vessel which the observer may determine is necessary to carry out his or her duties, including full access to the bridge, fish on board, and areas which may be used to hold, process, weigh, and store fish.

b) Full access to the vessel's records including its logs and documentation for the purpose of records inspection and copying, reasonable access to navigational equipment, charts and radios, and reasonable access to other information relating to fishing.

c) Access to and use of communications equipment and personnel, upon request, for entry, transmission, and receipt of work related data or information.

d) Access to additional equipment, if present, to facilitate the work of the observer while on board the vessel, such as high powered binoculars, electronic means of communication, etc.

e) Access to the working deck during net or line retrieval and to specimens (alive or dead) in order to collect and remove samples.

f) Notice by the vessel captain of at least fifteen (15) minutes before hauling or setting procedures, unless the observer specifically requests not to be notified.

g) Access to food, accommodations, medical facilities, and sanitary facilities of a reasonable standard equivalent to those normally available to an officer on board the vessel.

h) The provision of adequate space on the bridge or other designated area for clerical work and adequate space on the deck for observer duties.

i) Freedom to carry out their duties without being assaulted, obstructed, resisted, delayed, intimidated or interfered with in the performance of their duties.

#### 2. The responsibilities of observers shall include:

a) Being capable of performing the duties set out by the Commission.

b) Acceptance and compliance with agreed upon confidentiality rules and procedures with respect to the fishing operations of the vessels and of the vessel owners.

c) Maintenance of independence and impartiality at all times while on duty in the ROP.

d) Compliance with the ROP protocols for observers carrying out ROP duties on board a vessel.

e) Compliance with the laws and regulations of the CCM that exercises jurisdiction over the vessel.

f) Respecting the hierarchy and general rules of behavior that apply to all vessel personnel.

g) Performance of duties in a manner that does not unduly interfere with the lawful operations of the vessel and in carrying out their functions they shall give due consideration to the operational requirements of the vessel and shall

communicate regularly with the captain or master of the vessel.

h) Familiarity with the emergency procedures aboard the vessel, including the locations of life rafts, fire extinguishers, and first aid kits.

i) Communicating regularly with the vessel captain on relevant observer issues and duties.

j) Observance of ethnic traditions of the crew and customs of the flag State of the vessel.

- k) Adherence to the <u>ROP applicable</u> Code of Conduct for observers.
- 1) Promptly writing and submitting reports to the Commission or national programme
- in accordance with procedures adopted by the Commission.

### Attachment K, Annex B

## Guidelines on the Rights and Responsibilities of Vessel Operators, Captain and Crew

In accordance with Annex III, Article 3, and Article 28 of the Convention for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific. The following Guidelines on the Rights and Responsibilities of Vessel Operators, Captain and Crew shall apply when an observer is placed under the Commission ROP.

### Rights and responsibilities of vessel operators and captains

### 1. The rights of vessel operators and captains shall include:

- a) Expectation that a reasonable period of prior notice of the placement of an ROP observer shall be given.
- b) Expectation that the observer will comply with the general rules of behavior, hierarchy, and laws and regulations of the CCM of the Commission that exercises jurisdiction over the vessel.
- c) Timely notification from the observer provider on completion of the observer's trip of any comments regarding the vessel operations. The captain shall have the opportunity to review and comment on the observer's report, and shall have the right to include additional information deemed relevant or a personal statement.
- d) Ability to conduct lawful operations of the vessel without undue interference due to the observer's presence and performance of necessary duties.
- e) Ability to assign, at his or her discretion, a vessel crew member to accompany the observer when the observer is carrying out duties in hazardous areas.

#### 2. The responsibilities of vessel operators and captains shall include:

- a) Accepting onboard the vessel any person identified as an observer under the ROP when required by the Commission.
- b) Informing the crew of the timing of the ROP observer boarding as well as their rights and responsibilities when an ROP observer boards the vessel.
- c) Assisting the ROP observer to safely embark and disembark the vessel at an agreed upon place and time.
- d) Giving notice to the ROP observer at least fifteen (15) minutes before the start of a set or haul onboard, unless the observer specifically requests not to be notified.
- e) Allow and assist the ROP observer to carry out all duties safely.
- f) Allowing ROP observer full access to the vessel's records including vessel logs and documentation for the purpose of records inspection and copying.
- g) Allowing reasonable access to navigational equipment, charts and radios, and reasonable access to other information relating to fishing.
- h) Permitting access to additional equipment, if present, to facilitate the work of the ROP observer while onboard the vessel, such as high powered binoculars, electronic means of communication, etc.

- i) Allow and assist the ROP observer to remove and store samples from the catch.
- j) The provision to the ROP observer, while onboard the vessel, at no expense to the observer or the ROP observer's provider or government, with food, accommodation, adequate sanitary amenities, and medical facilities of a reasonable standard equivalent to those normally available to an officer onboard the vessel.
- k) The provision to the ROP observer, while onboard the vessel, insurance coverage for the duration of the observer's time onboard the vessel.
- j) Allow and assist full access to and use of all facilities and equipment of the vessel that the observer may determine is necessary to carry out his or her duties, including full access to the bridge, fish onboard, and areas which may be used to hold, process, weigh, and store fish.
- m) Ensuring the ROP observer is not assaulted, obstructed, resisted, delayed, intimidated, interfered with, influenced, bribed or is attempted to be bribed in the performance of their duties, <u>-ensuring the ROP observer is not coerced or convinced to breach his/her responsibilities, and facilitating the observer's adherence to the applicable code of conduct.</u>

### **Rights and responsibilities of vessel crew**

### **3.** The rights of vessel crew shall include:

- a) Expectation that the ROP observer will comply with the general rules of behavior, hierarchy, and laws and regulations of the CCM that exercises jurisdiction over the vessel.
- b) Expectation that a reasonable period of prior notice of the placement of a ROP observer shall be given by the Captain.
- c) Reasonable expectation of privacy in crew personal areas.
- d) Ability to carry out duties associated with normal fishing operations without undue interference due to the ROP observer's presence and performance of their necessary duties.

#### 4. The responsibilities of the vessel crew shall include:

- a) Not assaulting, obstructing, resisting, intimidating, influencing, or interfering with the ROP observer or impeding or delaying observer duties, not coercing or convincing the ROP observer to breach his/her responsibilities, and facilitating the observer's adherence to the applicable code of conduct.
- b) Compliance with regulations and procedures established under the Convention and other guidelines, regulations, or conditions established by the CCM that exercises jurisdiction over the vessel.
- c) Allowing and assisting full access to and use of all facilities and equipment of the vessel which the observer may determine is necessary to carry out his or her duties, including full access to the bridge, fish onboard, and areas that may be used to hold, process, weigh, and store fish.
- d) Allow and assist the ROP observer to carry out all duties safely.
- e) Allow and assist the ROP observer to remove and store samples from the catch.
- f) Compliance with directions given by the vessel captain with respect to the ROP observers duties.

### Attachment K, Annex C

### **Implementation programme for the Regional Observer Programme**

- 1. When the measure enters into force, CCMs shall commence implementation of the ROP, in accordance with the measure adopted at WCPFC4, by using the sub-regional and national programmes already operational in the region. CCMs are encouraged to submit data from such programmes as soon as possible.
- 2. At the direction of the Commission, the IWG-ROP shall continue to develop the framework and important elements of the ROP (e.g. determination of minimum vessel size for observer coverage, training and accreditation of observers, roles and responsibilities of observers, data requirements, cost issues, and appropriate effort units for expressing coverage levels).
- 3. Arrangements in 2008 do not preclude future development of the ROP by the Commission.
- 4. No later than 31 December 2008:
  - Existing sub-regional programmes and national programmes shall be regarded as a part of the ROP, and shall continue unless otherwise determined by the Commission.
  - Data obtained through these observer programmes shall be submitted to the Commission and shall be considered Commission data.
- 5. During the period 1 January 2009–31 December 2010:
  - The Commission shall review the recommendations from the IWG-ROP, SC, and TCC and further develop, and refine as necessary, the ROP, including application of the ROP.
- 6. No later than 30 June 2012, CCMs shall achieve 5% coverage of the effort in each fishery under the jurisdiction of the Commission (except for vessels provided for in paras 9 and 10). In order to facilitate the placement of observers the logistics may dictate that this be done on the basis of trips.
- 7. At the 2012 annual sessions of the SC and TCC, the data generated by the ROP shall be reviewed and those subsidiary bodies shall make appropriate recommendations to the Commission. Based on the advice and recommendations of the SC and TCC, the Commission shall annually review the ROP and make adjustments as necessary. Among the elements of the ROP to be reviewed are the provisions of para 10 on vessels initially deferred from application of the ROP.
- 8. CCMs shall also be expected to meet any additional ROP observer obligations that may be included in any measure adopted by WCPFC, such as provisions of a catch retention measure, a FAD management measure or a transhipment measure. Such measures may include observer requirements for freezer longliners, purse seiners and/or carriers.

### Special circumstances

- 9. Fishing vessels used exclusively to fish for fresh fish<sup>2</sup> in the area north of 20 degrees north shall be accorded the following considerations:
  - i) At its 2008 annual session, the Northern Committee shall consider the implementation of the ROP adopted by the Commission by vessels fishing for fresh fish in the area north of 20 degrees north.
  - ii) At its 2010 annual session, the Northern Committee shall make recommendations to the Commission on the implementation of the ROP by fishing vessels fishing for fresh fish in the area north of 20 degrees north.
  - iii) The recommendations of the Northern Committee shall provide a date for implementation of the ROP by vessels fishing for fresh fish in the area north of 20 degrees north no later than 31 December 2014.
- 10. The implementation schedule for the following vessels shall be deferred:
  - i) small vessels, the minimum size of which shall be considered by the IWG-ROP for recommendation to the Commission in 2008.
  - ii) troll and pole-and-line vessels used for fishing for skipjack tuna or albacore (to be scheduled for review by the IWG-ROP).

 $<sup>^{2}</sup>$  For the purpose of this measure, "fresh fish" means highly migratory fish stocks that are live, whole or dressed/gutted, but not further processed or frozen.



### Agreed Minimum Standards and Guidelines of the Regional Observer Programme

The majority of the agreed minimum standards for the ROP were generated and discussed during the IWGROP(1) (2) (3) workshops 2007-2009 since then IWGROP4 2015 has added additional standards, and other standards have been individually discussed at various subsidiary meetings and are also included. The meetings where the standards were discussed recommended and agreed have been included at the end of each standard. Also included at the end of this document are suggested guidelines for ROP's to use as guides; these were agreed to be guidelines rather than agreed minimum standards.

A number of standards were agreed as per the IWG/SC/TCC meetings recommendations with no changes at the annual Commission meetings; Some IWG/SC/TCC recommendations were discussed further and changed at the Commission annual meeting. Therefore the Subsidiary body meeting recommendations may vary slightly in wording from the original recommendation from the Annual Commission meetings. All the agreed standards are required to be maintained by the Commission ROP's. The ROP expectations in these tables are guides unless indicated otherwise on how the minimum standard maybe achieved.

The agreed minimum standards are part of the Commission Audit process of Regional Observer Programmes; questions related to the standards are asked during the audit process to determine if a programme is fulfilling the required standard, or whether the programme may need assistance to help achieve the required standards.

Item	Standard Required
Authorization Process Authorisation process is the standards required to obtain interim and full authorisation to	The Secretariat will authorize national observer programmes, rather than individual observers; this is consistent with the Convention text. CMM-2007-01 Para 12(b) also states that the Secretariat will authorize observer providers. <i>IWGROP2/TCC4/WCPFC5</i>
be part of the ROP. The process of gaining full	ROP expectation on the authorisation process.
authorisation is to be carried out following an audit of the programme to ensure that	Before auditing takes place the programme will have been interim authorised by the Secretariat according to the rules and standards as adopted by the Commission.
standards are in place or are being developed	This will necessitate all programmes to:
	<ul> <li>Supply manuals and guides to the Secretariat</li> <li>Nominate a National ROP Observer Coordinator</li> <li>Supply lists of all current observers.</li> <li>Supply an official letter requesting ROP inclusion.</li> <li>Refer <i>IWGROP2/TCC4/WCPFC5</i></li> </ul>

### Item

### **Briefing and Debriefing**

<u>Briefing</u> of observers is a specially arranged session with the observer and provider endorsed briefing personnel; Briefing is to ensure that the observer understand clearly the roles and duties the observers are expected to carry out on a vessel before a trip.

<u>Debriefing</u> of observers, is a specially arranged session with the observer and the provider endorsed debriefer to ensure that the data and information collected by an observer is checked for discrepancies and can be corrected before the Information is entered into a data base or used for analysis.

It is also a period when the observer can report critical incidents for further attention.

### **Standard Required**

The standard for "Briefing and De-briefing of observers" is that there is a system for briefing and de-briefing of observers in place and documentation describing briefing and de-briefing available to the Secretariat *IWGROP2/TCC4/WCPFC5* 

### **ROP Expectation on the "Briefing and Debriefing" of Observers**

Different stages of briefing may be carried out before an observer departs on their trip

- 1. Observers to be briefed by the provider
- 2. Observer and vessel briefed together by authorised briefers or officer.

\* This may be done separately or combined in the one briefing if time does not permit two briefings.

### Briefing

- Observer providers authorised by the Commission ROP are to ensure briefing of their observers is carried out
- Briefings must be facilitated by an experienced facilitator and should be conducted at the beginning of an observer trip.
- Briefings procedures should follow a consistent format.
- Briefing should provide opportunities to ensure that both the captain and observer fully understand the role of the observer on board the vessel, and reinforce the responsibility of the vessel to accommodate and feed the observer to officer standard.
- The utmost effort is made to ensure that a new observer should not be placed unless a proper briefing meeting can be arranged.
- Providers may wish to have a briefing form that can be read out and agreed by the captain and observer by signing the form that they understand the conditions, roles, etc. when the observer is on board the vessel; a copy should be given to the captain.

### **Debriefings**

Debriefing should be carried out at the end of each observer trip by an authorised provider debriefer.

- Observer providers authorised by the Commission ROP should ensure rigorous debriefing of returning observers data, reports, health and wellbeing is carried out.
- Debriefings should be facilitated by an experienced facilitator and should be conducted at the end of an observer trip after the observer leaves the vessel.
- Debriefings procedures should follow a consistent format.
- Debriefing of critical incidents should be reported immediately to the relevant authority's as indicated in the provider procedures

Item	Standard Required		
Briefing and Debriefing Training "Briefing Training" should be training carried out by qualified personnel.	The standard for qualification of observer debriefers is that debriefers will be experienced in observer matters and that CCMs will use existing national and sub-regional programme standards for debriefers. CCMs will prepare qualifications for a debriefer, available for review by the Secretariat. <i>IWGROP3/TCC5/WCPFC6</i>		
"Debriefing Training" will be specialised training by qualified	ROP expectation on the briefing and debriefing training of briefers and debriefers.		
personnel of a group of participants selected by a	Briefing Training		
rigorous selection criteria to become fully authorised observer debriefers of all gear types.	Briefers should have undergone training programmes designed to educate them in the techniques of interviewing and they require the knowledge of the roles of an observer and understand the conditions that an observer may experience while at sea on a vessel.		
	Debriefer Training		
	Debriefer trainers should have undergone training programmes designed to educate them in the techniques of interviewing observers, and to debrief observer collected information and material.		
	Debriefer training instructors should have:		
	<ul> <li>an intimate knowledge of observer work, data collections and reporting;</li> </ul>		
	• experienced conditions at sea, preferably as an observer,		
	<ul> <li>a good understanding of the fishery and the management of that fishery;</li> </ul>		
	• good communication skills that can give clear and understandable		
	messages in a straight forward manner;		
	• good knowledge of the Commission CMM's relevant to Observers;		
	Note Where practical NOP/SOP Programme Coordinators/ Managers should also take part in the training, in order to develop closer relationships with their potential debriefers and observers.		

Item	Standard Required
Coordinating Observer Placements and the Deployment of Observers Will be responsible for the deployment of the observer and will ensure the selected observer is provided with all possible assistance to board a vessel.	The standard for "Coordinating Placement" is the WCPFC National Observer Programme Coordinator should be in place, there should be a system for observer placement administration and documentation describing observer placement should be provided to the Secretariat. <i>IWGROP2/TCC4/WCPFC5</i> The standard for deploying ROP observers is that CCMs shall use existing deployment procedures in place for their national and sub-regional programmes. CCMs will develop these procedures, and make them available for review by the Secretariat. <i>IWGROP3/TCC5/WCPFC6</i>
	ROP expectation on Coordinating Observer Placements and the Deployment of Observers:
	It is the responsibility of the observer provider to administer observer placements, including costs, which may be recovered by various means. Providers should organise the final payment of the ROP observers salary and sea allowances provided all commitments are completed as soon as practical after the observers return to port;
	The provider is expected to carry out the following functions;
	<ol> <li>Communicate to flag State about intending deployments and arrange date and time of boarding's.</li> <li>Communicate to the ROP observer on the agreed boarding date and time</li> <li>Assist with the procurement of observer visas, entry permits, waivers and any travel documents required to transport the observer to the departure or arrival port of the vessel.</li> <li>Organize all travel arrangements including air, bus or ferry schedules;</li> <li>Brief ROP observer on any prioritized scientific, biological, management and operational data that is required to be collected for each trip;</li> <li>Coordinate a briefing of the ROP observer and the vessel captain or master before departure to advise on the CMM and other obligations regarding the observer and vessel.</li> <li>Check the safety standards of the vessel before the observer departs;</li> <li>Ensure all relevant equipment to the ROP observer for carrying out their duties, including the collection of data and biological sampling is supplied.</li> <li>Supply forms and workbooks in whatever format is used in the national programme, but ensuring that it contain the ROP minimum data standards;</li> <li>Ensure the vessel of boarding preferably from the same flag State fleet if due to unforeseen circumstances the target vessel becomes unavailable due to mechanical or other problems such as safety, and is not favourable to the placement of an ROP observer;</li> <li>Arrange communication schedules with observers for the time they are on board the vessel;</li> <li>Debrief the ROP observer all data, images, and reports after their trip;</li> <li>Ensure all data obligations made at WCPFC meetings on ROP data is followed.</li> <li>maintain regular contact with the observer after their return to provide technical support, personal support, and information on new developments, and to assure the ROP observer is in good health after the trip, and to inform the observer of any future boarding's or relevant issu</li></ol>

Item	Standard Required			
<b>Communications</b> Communication means that the observer must be aware of the use of communications devices	The standard for "Communications" is that observers have access to appropriate communication facilities, including emergency communication facilities while on board a vessel. <i>IWGROP2/TCC4/WCPFC5</i>			
and equipment on board a	ROP Expectation on Communications for Observers			
vessel for their use when required. Note that from Jan 1 <sup>st</sup> 2017 a two way texting device or a satellite phone will be communications independent of the vessel communications systems.	<ul> <li>Providers should have established regular communication procedure with their observers during a trip;</li> <li>Providers should ensure that observers understand Safety Communication Codes and protocols before boarding a vessel;</li> <li>Providers should inform the vessel that they must allow the observer to have access to Communications and should assist when required;</li> <li>Work related communications may be paid for by the provider unless other arrangements are in place.</li> <li>Private communications should be available but paid for by the observer.</li> </ul>			

Item	Commission Requirements			
<u>Conservation and</u> <u>Management Measures -</u> <u>CMM's</u>	The providers are to ensure that all observers fully understand the *content of the CMM's especially in relation to their roles and tasks in monitoring the CMM,s ( <i>Multiple meeting &amp; CMM references</i> )			
Providers should display the procedures and mechanism in	ROP expectation on CMM's for observers			
which they keep observers	The observer programme will have in place the following:			
informed on CMM requirements and should have the ability to carry out	• A system to ensure all the programme and observers are continually updated on the requirements of the CMM's.			
additional training on a regular basis of the monitoring requirements.	• Ability to ensure observers can be trained in the monitoring of new tasks and roles brought about by the monitoring provisions of the CMM/s.			
	Note* that the WCPFC Secretariat publishes a "Hand book of CMMs for WCPFC ROP observers" these hand books are available in electronic format on the WCPFC Website; or a hard printed copy is sent to all observer providers for distribution to observers. The hand book is updated annually and all providers are to ensure the correct dated copy is given to observers before they depart on a trip.			

Item	Standard Required					
Code of Conduct Code of Conduct should provide a set of guiding principles relating to accepted behaviour and standards of conduct, while working as an ROP Observer.	The agreed standard for "Code of Conduct" is that each <u>CCM-observer</u> provider should <u>shall</u> hasve a Code of Conduct in place that is, readily available to each observer and to the operators of fishing vessels on which observers are deployed, available for review and if not in place, to be developed, as well as to the Commission through the Secretariat, along with a process for reporting and resolving breaches of the code. <i>IWGROP2/TCC4/WCPFC5[insert ref to relevant WCPFC decision</i> <i>document]</i>					
	ROP expectation on Code of Conduct					
	1. The observer provider shall hasve a code of conduct for its observers that includes, at a minimum, provisions that address all the following:					
	<ul> <li>Protection of confidential information, and avoidance of personal use of confidential information.</li> </ul>					
	<ul> <li>Respect for property, workspaces, and personal spaces, as well as for sanitary practices used on the vessel and practices related to the use of substances such as alcohol, tobacco, and betel nut.</li> </ul>					
	<u>Compliance with the laws and regulations of the CCM that</u> exercises jurisdiction over the vessel.					
	Respecting the hierarchy and general rules of behavior that apply to all vessel personnel.					
	<u>Communicating regularly with the vessel captain on relevant</u> <u>observer issues and duties.</u>					
	<ul> <li>Professionalism, such as with respect to maintaining independence and impartiality, and arriving in a timely manner to board the vessel.</li> </ul>					
	• Avoiding conflicts of interest, including with respect to the receipt of money, gifts, and other inducements.					
	• Avoiding, and/or the responsible use of, alcohol and other intoxicants.					
	• The period of applicability of each provision, such as in terms of prior to boarding, upon boarding, while on board, upon disembarkation, and while traveling to and from the points of embarkation and disembarkation.					
	2. The observer provider shall-hasve processes and procedures through which:					
	<ul> <li>Observers are made aware of the importance of adhering to the code.</li> <li>The performance of observers with respect to the code is monitored.</li> </ul>					
	Possible breaches of the code can be reported by vessel operators or others.					
	<ul> <li>Possible breaches of the code are investigated and resolved.</li> <li>The outcomes of possible breaches reported by vessel operators, excepting reported possible breaches that are determined to be <i>de</i> <i>minimus</i>, are reported to the flag State of the fishing vessel and to the Secretariat.</li> </ul>					

<ul> <li>There is a time limit, no greater than that set out in any consistent- with applicable national laws, within which observers may be sanctioned for breaches of the code.</li> <li>Code of Conduct will be monitored by the observer provider that currelies the charge for BOD duties.</li> </ul>
<ul> <li>supplies the observer for ROP duties.</li> <li>→ Alleged breaches reported by a vessel captain, or master, of the Code of Conduct by an ROP observer will be investigated by the observer provider.</li> </ul>
The observer provider will investigate any allegations of the breach of conduct, and may pass the alleged incidents onto others for further investigation, and according to the results of the investigation, the provider will make recommendations on any action to be taken.
The recommended action by the observer provider should be reported to the vessel flag State and to the Secretariat of the Commission who may include the findings in their annual report to the TCC and Commission.
After considering the investigation carried out by the Observer Provider, the provider, if they deactivate the observer, must inform the Commission-Secretariat

#### **Standard Required** Item \_\_\_\_ **Dispute Settlement** The standard for "Dispute Settlement" is a dispute resolution mechanism in place, and if not in place, to be developed, and a description of the dispute Dispute occurs when two or resolution mechanism provided to the Secretariat more parties disagree over IWGROP2/TCC4/WCPFC5 matters involving the roles and tasks of the observer, operations **ROP** expectation on Dispute Settlements of the vessel, or any other issue involving the observer and a The programme will have in place the following: second party. procedures to report disputes for both the observer and the vessel; • The programme will have consultations process allowing all parties to make statements; • procedures to prevent the process to determine a resolution of the problem through mediation, • escalation of conflict, through facilitation and conciliation; mediation, facilitation, process to appoint an appropriately-composed expert or technical • conciliation, and training. panels if required to resolve the dispute; Disputes resolution may require the appointment of an appropriately-composed expert or technical panel.

Item Data Fields	Standard Required
Data Fields Data Fields and Minimum Data Standards are defined as Minimum Data Fields approved by the WCPFC for collection by ROP observers.	The agreed standard for "Data Fields, Management, Distribution and Use" will be that CCMs will use existing data field formats collected by their national or sub regional observer programmes ( <i>SC3/IWGROP2</i> ) / <i>TCC4</i> / <i>WCPFC5</i> – <i>IWGROP3/TCC5/WCPFC6</i> and that also they will ensure that the Commission minimum data standard fields for the ROP are included in their data collection formats.
	Flag CCMs and observer providers should cooperate to ensure timely access to ROP data and provision of the ROP data to the Commission. <i>IWGROP4/WCPFC12</i>
	ROP data should be submitted to the Secretariat or SPC where possible within 100 days of the observer disembarking purse seine vessels and within 120 days of the observer disembarking longline vessels. <i>TCC9/WCPFC10</i>
	ROP providers which place observers on fish carrier vessels that transship on the high seas should send the completed data forms, workbooks, reports and journals of the observer to the Commission Secretariat where possible within 120 days of the disembarkation of the observer from the carrier. <i>TCC10/WCPFC11</i>
	ROP expectation on the collection of ROP Minimum Standard Data fields
	ROP data includes data collected by an observer when they are on the high seas or in zones other than the flag of the vessel they are aboard.
	Programmes may continue to use their own formats; however programmes will need to review the data collected by their observers to include the minimum data fields required by the Commission.
	Data collected by national (NOP) or sub regional observer programmes (SOP) on ROP trips, (original hard copy or unaltered scanned copy) will be sent to the Commission designated data provider (SPC) or to the Commission Secretariat as soon as practical after the return of an observer from their trip. (Within 100 days of the observer disembarking purse seine vessels and within 120 days of the observer disembarking longline vessels and carrier vessels transhipping on the high seas.)
	All ROP observer data is confidential and may not be distributed or given to any unauthorized organisation or person without going through the Commission data access procedures and approval of the Executive Director of the WCPFC.

Item	Standard Required
Equipment and Materials Equipment and materials is equipment and materials that an observer will require to safely	The standard for "Equipment and Materials" is that observers are provided with appropriate equipment, including safety equipment to carry out their roles and tasks on board a vessel. <i>IWGROP2/TCC4/WCPFC5</i>
carry out their roles and tasks on board a vessel.	ROP expectation on the equipment and Materials of Observers
	• Equipment and Materials should be dependent of gear type.
	• Equipment should be dependent on climate area the vessel is fishing.
	• Safety equipment includes items, lifejackets, hard hats, proper deck working boots or shoes, gloves and protective sun glasses.
	• Observers should not board vessels until they have been fully kitted out
	• Equipment for work must be in a good working order and safety gear should have regular checks.

Item	Standard Required
<b>Insurance and Liability</b> Providers are to ensure that their observers have health, safety and liability insurance available to them before embarking on an observer trip.	The standard for Insurance of Observers for ROP duties is that CCMs will use existing national standards for health and safety insurance. CCM providers of observers will make sure an observer placed on any vessel for ROP duties, has health and safety insurance. <i>IWGROP3/TCC5/WCPFC6</i>
	ROP expectation on Insurance and Liability for observers
	The observer programme will have in place the following:
	A national health and safety standard and insurance available for all observers.
	A checking system ensuring that Observers are insured at all times during their employment should be in place. Includes insurance onboard a vessel, travel to and from the vessel, and other areas of observer employment i.e "waiting time" etc.
	Observers should have regular health checks to ensure they are fit to carry out work on a vessel that could be at sea for long periods.

#### Item

#### Manuals & Work Books

**Manual** is defined as a publications that serves to direct or indicate to an authorised observer by hard copy or electronic copy with information to assist with the roles and duties they are expected to carry out as an observer,

**Workbook** is defined as a book pad or electronic tablet that contains data collection forms, instruction or formats that an observer will be required to complete while carrying out their duties.

Manuals and Workbooks may be a series of guides or may be produced as one publication.

#### **Standard Required**

The standard agreed by the Commission for ROP "Observer Manual/ Guidelines/Work books will be:

CCMs have and use their respective Observer Manual/Guidelines and submit copies of these to the Secretariat.

Each CCM National Observer Programme and Sub-Regional Observer Programmes will provide copies of their respective Observer Workbooks to the Secretariat. *IWGROP2/TCC4/WCPFC5 & IWGROP3/TCC5/WCPFC6* 

#### ROP expectation on the content of Manuals & Work books

Observer Manuals and Work books may include a number of publications or formats that an observer will use for guidance when carrying out duties on an observer trip. Manuals will be relevant to, and will contain current requirements and information for the use by the observers of the national programme.

Manuals may be inclusive or may be produced individually and should include, but is not limited to; observer operations guides, species ID guides, gear type & electronic guides, guides on reporting and handling species of special interest. Guidelines on collecting, security and handling of data collected by the observer including, photo, videos, digital images and any other form of data collection. General operational guides and data collection guide lines

At least one manual/workbooks issued to an observer commencing a Regional Observer Programme (ROP) trip should contain annexes or sections on the requirements of the \*Conservation Measures of the Commission (CMMs) and the details of the ROP.

Copies of all national Manuals/Work books must be provided to the Secretariat of the WCPFC.

\*Note Handbook of CMMs for WCPFC ROP's is available to all observers.

Item	Standard Required
Measuring Performance of ObserversMeasuring Performance of an observer" is a means to report on the performance of the	The standard for "Measuring Performance" is a means to report on the performance of the observer programme and a means to report on the performance of individual observers as part of the annual reporting requirements established by the Commission. <i>IWGROP2/TCC4/WCPFC5</i>
observers with the programme.	ROP expectation on performance of observers
	<ul> <li>Observers shall be:</li> <li>trained and certified /authorised by their programmes;</li> <li>trained to acceptable Commission standards;</li> <li>expected, to collect quality data;</li> <li>expected to make comprehensive and detailed written reports;</li> <li>expected to show well-mannered behaviour on trips or when travelling to or from vessels;</li> <li>clear of any criminal record;</li> <li>able to travel through or to any country;</li> </ul>

Item	Standard Required		
Observer Coverage			
Observer coverage for each gear type is determined by the Commission.	Purse-seine vessels fishing within the area bounded by $20^{\circ}$ N and $20^{\circ}$ S exclusively on the high seas, on the high seas and in waters under the jurisdiction of one or more coastal States, or vessels fishing in waters under the jurisdiction of two or more coastal States, shall carry effective1 January 2010, an observer from the Commission's Regional Observer Programme <i>WCPFC5 (CMM 2008-01)</i>		
	Observer coverage is 5% annually for long liners determined by Commission to be in place by June 2012. <i>WCPFC4(CMM 2007-01)</i>		
	For transhipments on the high seas 100% observer coverage with the observer deployed on the receiving vessel <i>WCPFC6 (*CMM 2009-06)</i>		
	ROP expectation on observer coverage		
	Observer placements information by Commission authorised Regional Observer Programme ROP's are to be conveyed to the Secretariat.		
	Metrics for coverage for long liners includes, coverage; by trip; hook numbers; number of observer sea days; observed fishing days; observed sets. IWG4		
	*CMM 2009-06 paragraph 13 (a) and (b) have indications on the coverage for different types of vessels, however carrier vessels over 33 metres and transhipping from long liners at sea; 100 % coverage is required on the receiving vessel,		

Item	Standard Required
Observer Trainers "Observer Trainers" are person who have been authorized by the NOP to train observers on their behalf. Trainers may be internal to the programme or may be specialists brought in from other programmes or organisations.	<ul> <li>The ROP standard agreed by the Commission for "Observer for observer Trainers will be:</li> <li>"CCMs will use existing national and sub-regional training standards. CCMs will develop trainer qualifications, available for review by the Secretariat." <i>IWGROP3/TCC5/WCPFC6</i></li> <li><b>ROP expectation on the use of trainers</b></li> <li>The best training instructors are those who have <ul> <li>an intimate knowledge of observer work, data collections and reporting</li> <li>experienced conditions at sea as an observer,</li> <li>a good understanding of the fishery and the management of that fishery,</li> <li>to be able to communicate training messages in clear and straight forward manner.</li> </ul> </li> <li>Observer Trainers should have undergone a series of training programmes designed to educate persons in the training of observers. NOP/SOP Programme Coordinators should also take part in the training, in order to develop closer relationships with their potential observers.</li> </ul>

## Item

## **Observer Training**

ROP Training should include but not be limited to

- 1. Fisheries management;
- 2. Understanding MCS;
- 3. WCPFC Convention and related CMMs;
- Importance of observer programmes, understanding authority and responsibilities of observers,
- 5. Safety at sea emergencies at sea, survival at sea
- 6. First Aid
- Species identification, including target, non-target, protected species, etc.
- 8. Fishing vessel & Gear types
- 9. Vessel identification & Markings
- 10. Techniques of verification of catch logbooks
- 11. Techniques of estimating catch and species composition
- 12. Fish sampling, Measuring and Weighing techniques.
- 13. Preservation of samples for analysis;
- 14. Data collection codes and data collection formats
- 15. Use of digital recorders, electronic notebooks.
- Knowledge of navigation including latitude/longitude; compasses; bearings;; chart work; plotting a position;
- 17. Electronic equipment & understanding their operation
- 18. The use of radios & communications devices
- 19. Verbal debriefing & Report Writing
- 20. Health at Sea issues

## **Standard Required**

Standard for "Observer Training" is that training programmes should be linked to the Commission's decisions in place, available for review and training programme materials provided to the Secretariat *IWGROP2/TCC4/WCPFC5* 

### **ROP** expectation on the Training of Observers:

Without specially designed training, an observer programme will suffer from unprofessional behavior, poor data outputs, and lack of respect from the industry and other sections of the fisheries management authorities. Training must therefore be considered as a key element in the development of an observer programme.

The qualifications and background of current or potential observers must be analyzed in relation to the objectives of the programme and any proposed programme structure.

## **Instructors**

The best training instructors are those who have an intimate knowledge of observer work, have experienced conditions at sea, have a good understanding of the fishery, and can communicate training messages in clear and straight forward manner. NOP/SOP Programme coordinators should also take part in the training, in order to develop closer relationships with their potential observers.

## Venues

Training should be conducted in suitable training facilities with appropriate equipment. Marine colleges are favorable venues for observer training but are not essential.

## **Education/ Entrance**

Qualifications for entry to observer training may vary from programme to programme. Some may require a degree level applicant, others a high school level and others may be required to participate in an entrance exam before being accepted into an observer course. Regardless of the entrance criteria the output of the training is the important result.

### **Certification**

Observers will be authorised by these training programmes and must reach a high level of competency. Observer will be required to be categorized as fully trained in one or all of the gear types below

a) Purse seine b) Longline c) Pole and Lined) Other gear types Troll, Trawl, hand line etc

Item	Standard Required				
<b>Prenotification Process</b> The pre-notification process from observer providers to flag CCMs of possible alleged infringements by their vessels include data being provided to	That all ROP authorized observer programmes provide to the Commission Secretariat in a timely manner the ROP minimum data elements on the WCPFC Observer Trip Monitoring Summary, or which are included in SPC/FFA General Form 3 as a means of supporting a pre- notification process from observer providers to flag of possible alleged infringements by their vessels. <i>IWG4/TCC11/WCPFC12</i>				
the coastal state when an alleged infringement takes place in a	ROP Expectation on Prenotification				
coastal state's waters.	1. To facilitate the pre-notification process it was recommended that only those data elements answered in the affirmative by observers would be provided to the Commission Secretariat for transmittal to the flag CCM and as appropriate the relevant coastal State for alleged infringements in their waters.				
	2. To support the pre-notification process, there are two additional fields that should be provided by observer providers to the Commission Secretariat to support a flag CCMs investigations of any possible alleged infringements.				
	These are: a. "start date of trip and end date of trip" b. "status of the debriefing process" i.e, "debriefed", "pre-debriefed" or "not debriefed				
	<i>3.</i> The requirement of providing the pre-notification data elements to the Commission Secretariat may not be required where there are domestic requirements enabling access by vessel operators to observer data. <i>IWG4/TCC11/WCPFC12</i>				

#### (Attachment 7 to IWGROP4 Summary Report),

The following procedure is provided as a guide for a proposed pre-notification process from observer providers to flag CCMs of possible alleged infringements by their vessels:

- a) Observer, as part of their usual duties will complete the ROP minimum data elements on the WCPFC Observer Trip Monitoring Summary, or which are included in SPC/FFA General Form 3 (see example below), for each trip;
- b) Observer keeps this report/form (and all other data) confidential and returns to home port or disembarkation point;
- c) Observer fully disembarks the vessel;\*
- d) Observer transmits their data and reports per their standard procedures to an authorized observer provider/person for their national or sub-regional observer programme;
- e) Observer arriving back from the vessel in observer's home port, or if required, has to travel back to home country & awaits debriefing;
- f) Observer is debriefed as soon as is practicable after finishing the trip/trips\*;

#### **Pre-Notification Process**

- g) In the event that there is a "YES" noted in the WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3 the observer provider is expected where practicable, to promptly submit the relevant data to the Commission Secretariat (the data may be provided through the Commission data service provider (SPC-OFP) or provided directly to the Secretariat).
- h) In considering the timeliness of the submission of the ROP minimum data elements on the WCPFC Observer Trip Monitoring Summary, or which are included in SPC/FFA General Form 3, the observer provider must ensure the observer is safely disembarked from the vessel and has returned to their home port, and where possible the observer has been fully debriefed.

- i) The observer provider may decide that further investigation of a "YES" noted in the WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3 (or equivalent) is needed before the relevant data is submitted to the Commission Secretariat.
- j) If there is only "NO" noted in the WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3 (or debriefing determines there to be only "NO" noted) the ROP data, including WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form3 would be submitted through usual processes to the Commission Secretariat.
- k) The Commission Secretariat will facilitate the provision of certain data fields in the relevant WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3 and the additional supporting fields specified in IWG-ROP4 report para 28\*\*\* to the responsible flag CCM. In accordance with the data rules, the information that is provided to flag CCMs will exclude the name of the observer, their nationality and the observer trip ID, but will instead identify the observer provider programme that placed the observer.
- The authorised Flag state official contacts can request from the observer provider\*\* further supporting details for their investigations. Vessel captain/owners/point of contact will communicate with flag State official contacts regarding any alleged infringements.
- m) The Commission Secretariat will facilitate the collation of communications related to the outcome of investigations of any "YES" noted in the WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3, including from the flag CCMs.

\*If an observers carries out one or more trips consecutively on the same vessel. That vessel cannot request through their official contacts a copy of the WCPFC Observer Trip Monitoring Summary, or ROP minimum data elements which are included in SPC/FFA General Form 3 compiled by that observer until the observer has completely finished all his trips on the vessel and has fully disembarked the vessel.

\*\* Request could be sent via the Commission Secretariat or other sub regional organizations who would verify the persons making the request are genuine official contacts and could act as intermediators between the flag State and the provider if they so wish.

\*\*\* as per the ROP Expectations para 2 above;

Item	Standard Required				
Sea Safety Sea Safety involves the training of sea safety procedure observer receive before they are permitted	The standard for "Sea - Safety" is that all ROP observers must undergo training in sea safety and emergency procedures to an international standard and that such training procedures be made available to the Secretariat. <i>IWGROP2/TCC4/WCPFC5</i>				
to carry out duties on board a	ROP expectation on Sea Safety				
vessel at sea.	All observers are trained to an international standard on Safety at Sea by a certified person, school, college or maritime authority.				
	Sea safety training should include instructions in the use of life rafts, life vests, first aid, fire extinguishers, rescue protocols and communications and other essential elements of safety.				
	Observers should be made aware that they have the right to refuse to board a particular vessel if they consider it to be un-safe.				
	A vessel safety certificate or form should be filled out by the provider/observer or by the person placing the observer to ensure all equipment is in survey, and there is adequate safety equipment to cater for the extra observer on board.				

## <u>Item</u>

## Observer Safety at Sea and Emergency Action Plan (EAP)

As part of responsibility of running and maintaining a ROP authorised national and sub regional observers programme; employers/providers must support observers in their ability to carry out their duties unimpeded and in a safe working environment.

To ensure that independent communications is available to an Observer; a "Two Way Communication Device" must be issued to all ROP observers on all trips.

Observer safety is an issue of the highest and utmost importance and there must be a process in place (Emergency Action Plan (EAP) to handle reports that an observer may make on issue of safety including instances of harassment, intimidation, or assault.

Note that the full implementation of this standard is required by Jan 1<sup>st</sup> 2017

#### **Commission Requirements**

# To assist observers with Safety at Sea the following has been made mandatory from Jan 1<sup>st</sup> 2017.

1. Each ROP authorised observer programme shall ensure that observers from their programme will be provided before any boarding for a trip,

- An approved independent two way communication satellite device\*; and
- a waterproof personal lifesaving beacon.

\*Noting that this may consist of a single device such as "Satellite Emergency Notification Device" or it may be a combination of an independent satellitebased system such as a Sat phone plus a portable lifesaving beacon (PLB)."

2. Each CCM with an ROP authorised observer programme will ensure that they have an "Emergency Action Plan" (EAP) in place to accommodate any reported observer emergency including interference, harassment, intimidation and other personal safety issues. *TCC11/WCPFC12* 

#### **ROP expectation for Observer Providers**

The Commission relies heavily on the scientific and monitoring data collected by observers in order to meet its objectives and observers must be able to do their jobs unimpeded and in a safe working environment, free from interference, harassment, intimidation, and assault. Each ROP authorised observer programme shall ensure that observers from their programme will be provided before a boarding for all trips, an independent two way communication satellite device and an approved personal lifesaving beacon; noting that both requirements may be combined in one instrument.

There shall also be established in each programme a 24 hr emergency contact for the observer. The 24hr service need not be in the "Fisheries Departments" and other services like police, patrol boat bases maybe utilised. A set of procedures for an Emergency Action Plan (EAP) must be explained and fully understood before an observer departs on their trip. The EAP must include communications protocol and appropriate contact information in an emergency and as a minimum will include.

- When to report: (Generally, observers should be required to report any instance of interference, harassment, intimidation, or assault as outlined in ROP training.)
- Who to report to: (Observer programmes must have a "Designated Officer/s" who are responsible for maintaining a device capable of receiving a signal from the approved independent two-way satellite communication device.)
- Follow up responses: (Observer programme must have an established procedure to initiate contact with the observer, the vessel, and, if necessary, the appropriate enforcement authority of Flag CCM's and relevant Coastal CCM's; this procedure must also include clear procedures that must be taken in the event of various emergencies.)
- **Remedial action:** (Observer programme must establish appropriate measures for addressing violations made against observers.)
- **Completing the EAP protocols** for observer related incident involving observer reporting of Interference Harassment, Intimidation must be resolved through a legal or nationally recognized procedure.

TCC11/WCPFC12

Item	Standard Required				
Vessel Safety Check list (VSC) format VSC format should be designed to evaluate the Safety of the	The minimum standard for a Vessel Safety Checklist (VSC) will be that a CCM should have a VSC in place, and to be used prior to an observer boarding a vessel; and if not in place, CCMs may use, as a *guideline, the VSC developed by the Commission. CCM's should submit copies of their VSC to the WCPFC Secretariat. <i>IWGROP3/TCC5/WCPFC6</i>				
vessel before an observer makes a boarding.	ROP expectation on Vessel Safety				
The Commission has a guideline format on the ROP section of the WCPFC Website and national formats should be	All programmes will have a vessel safety format that can be used to determine if a vessel is safe for an observer to board.				
	If not using the Commission VSC format, observer programmes should submit copies of their VSC to the Secretariat.				
similar or the same.	A VSC will apply before each boarding of an observer on a vessel.				
	Observer has the right to refuse the boarding if the VSC highlights that the vessel does not comply with expected standards				
	* Copy of the guidelines is attached to the end of this document				

# Agreed Guidelines of the Regional Observer Programme

The agreed "Guidelines" for the ROP were mainly generated and discussed during different workshops; Guidelines for some ROP areas were decided, so as programmes still developing in these areas have a guide on the suggested way forward.

These are guidelines and are not binding and are only suggested guidelines for CCM's or ROP's to use as a guide to help when developing their programmes or dealing with issues in their programmes.

## **Observer Identification Cards Guidelines**

The current agreed guidelines for the ROP of the Commission are below, it is agreed that all observers should have proper observer identification; as some programmes already have ID for their observers, and they are not exactly the same; no fixed standard was determined. However it was agreed that the following guidelines should be considered when producing Observer Identification for ROP observer.

Noting that the Secretariat should provide assistance to those national observer programmes authorised to be part of the ROP, which need assistance in developing and obtaining observer ID cards for their observers.

Item Observer Identification	Standard Requirement				
Cards	Observer ID card should be required for participant programmes in the Regional Observer Programme;				
The currently agreed WCPFC Guidelines for Observer	WCPFC Guidelines For Observer Identification Cards				
Identification Cards should continue as guidelines in the	Suggested minimum required information on the front of each card: 1) Name of the observer				
ROP IWGROP4/WCPFC12	<ol> <li>Name of the observer provider</li> <li>Nationality of the observer</li> </ol>				
	<ul><li>4) Unique identifying number for the observer</li><li>5) Passport style photo of the observer</li></ul>				
	<ul> <li>Information that could be placed on either the front or back of the card:</li> <li>6) Issue date and Expiry date</li> <li>7) WCPFC logo to indicate observer is ROP observer</li> <li>8) Logo of Programme and or Country Flag</li> </ul>				
	<ul> <li>Optional information that could be included on the back of the card:</li> <li>9) Signature of Observer;</li> <li>10) Status of observer Qualifications.</li> </ul>				



# WESTERN CENTRAL PACIFIC FISHERIES COMMISSION **REGIONAL OBSERVER PROGRAMME** VESSEL SAFETY CHECK

VESSEL INFORMATION					
TYPE OF VESSEL	PS		P&L	OTHER	
NAME OF VESSEL					Vessel Size (Length
FLAG STATE					< 16 metres
VESSEL WCPFC WIN NUMBER					16-25 metres
REGISTRATION NUMBER					26-39 metres
CALL SIGN					40-65 metres
OWNER/OPERATOR					> 65 metres
MASTER /CAPTAIN					

## VESSEL SAFETY CHECK (VSC)

ITEMS TO BE CHECKED		No	N/A	COMMENTS
1. VESSEL MARKINGS TO WCPFC STANDARDS CMM 2004-03				
2. REGISTRATION DOCUMENTATION IN ORDER				
3. *VESSEL SURVEY DOCUMENTATION CURRENT				
4. *MARINE RADIO HF SSB OR SUBSTITUTE COMMUNICATIONS				
5. *MOUNTED FIRE EXTINGUISHERS (CURRENT CHECKED)				
6. *FIRE FIGHTING EQUIPMENT (IN GOOD ORDER)				
7. *NAVIGATION LIGHTS / VESSEL LIGHTS (WORKING ORDER)				
8. *SOUND PRODUCING DEVICES OR BELL				
9. *DISTRESS SIGNALS AND FLARES				
10. *CORRECT SIZE PERSONAL FLOATATION DEVICES AVAILABLE				
11. * APPROVED LIFE RAFT OR LIFE BOATS UNDER CURRENT				
SURVEY AND ADEQUATE FOR NUMBER OF CREW $_{\&}$ OBSERVER				
12. OTHER WORK RELATED VESSELS ON BOARD THAT COULD BE				
UTILISED IN CASE OF EMERGENCY				
13. *EPIRBS (CURRENT SURVEY)				
14 * NAUTICAL CHARTS AND NAVIGATION AIDS (GPS/RADAR)				
15 *FIRST AID EQUIPMENT				
16 *SANITATION				
17. Phone				
18. Email/Fax				
19. * INSURANCE FOR OBSERVER WHILST ON BOARD				
Vessel at the time of checking is considered to be <u>un</u>	<u>SAFE</u> FC	OR AN C	DBSERVE	R BOARDING

VESSEL AT THE TIME OF CHECKING MEETS THE REQUIREMENTS OF SAFETY FOR AN OBSERVER BOARDING

DATE

NAME OF CHECKER POSITION

SIGNED

NOTE The Vessel Safety check (VSC) carried out by the "Checker' does not constitute or should be construed as a warranty or guarantee of the seaworthiness of the vessel, or the serviceability or adequacy of equipment on board. There is no assumption of liability of any kind for advice given and opinions expressed in connection to this VSC examination.

#### **EXPLANATION ON VSC REQUIREMENTS**

- 1. VESSEL MARKINGS TO WCPFC CMM 2004-<u>STANDARDS</u> WCPFC markings are the same as FAO standards except that the WCPFC CMM 2004-03 will allow all letters of the alphabet to be used in the callsign.
- <u>REGISTRATION DOCUMENTATION IN ORDER</u> Flag State Registration documentation papers must be on board and available to be viewed and must show registration number, boats name, country and port of registration.
- 3. VESSEL SURVEY DOCUMENTATION CURRENT Fishing Vessels and support vessels operating in the WCPFC must comply with their Flag State regulations and Code of Practice for Safety. Ship surveys including condition, safety and security aspects of hull, machinery and on board safety equipment must be available to be viewed.
- 4. <u>MARINE RADIO HF SSB(WORKING ORDER)</u> Marine SSB (Single Side Band) is a means of communications for many fishing vessels. The radio must be capable of transmitting and receiving frequencies used for emergency marine communications as agreed by the International Telecommunication Union (ITU) or by the Flag State of the vessel.
- 5. <u>MOUNTED FIRE EXTINGUISHER</u>, Fire extinguishers must be readily available and be of the correct type. Portable extinguishers require periodic maintenance therefore the last inspection date when last tested or refilled should be available. All must be currently serviceable and if possible should be checked to ensure extinguishes have not been fully or partially discharged.
- 6. <u>FIRE FIGHTING EQUIPMENT</u> Fire fighting must be readily available and be currently serviceable, a minimum standard of fire fighting equipment as designated by the flag state must be on all on all fishing vessels.
- 7. <u>NAVIGATION LIGHTS AND VESSEL LIGHTS</u> Vessels must be able to display international standard navigation lights between sunset and sunrise and in conditions of reduced visibility. Internal and external vessel lighting must be fully operational. In the case of power failure, battery operated safety lights must be appropriately placed to ensure a safe exit from the vessel.
- 8. <u>SOUND PRODUCING SIGNALS OR BELLS</u> Vessels must carry a sound producing device (whistle, horn, siren. or bell) capable of a prolonged blast or ringing for distress signaling purposes

- 9. <u>DISTRESS SIGNAL AND FLARES</u>. Vessels should have on board appropriate pyrotechnics devices that will suitably operate in both day and night emergency situations.
- 10. CORRECT SIZE PERSONAL FLOATATION DEVICE <u>AVAILABLE</u> Life Jackets must be approved types and in good serviceable condition, Life Jackets of suitable sizes must be readily accessible for the observer and all crew. Life jackets will not be stored away or locked in cupboards or rooms.
- 11. <u>SOLAS APPROVED LIFE RAFT</u> In addition to meeting the requirements of the (IMO) International Convention for the Safety of Life at Sea (Solas) life rafts must be currently in survey and be adequate to carry the amount of crew including the observer on board the vessel.
- 12. <u>OTHER WORK RELATED VESSELS</u> Many vessels have auxiliary vessels that can be used in emergency situations. Note these.
- 13. <u>EPIRBS</u> International Standard 406 MHz EPIRB. The signal frequency (406 MHz) has been designated internationally for use only for distress. Check to see the frequency number and position of these EPIRBS, a few vessels may have the older relatively common type of 121.5/243 MHz emergency beacons, these will be obsolete in late 2008.
- 14. <u>NAUTICAL CHARTS AND NAVIGATION AIDS</u> Vessel must have a set of appropriate, up to date nautical charts. Check to ensure that the Radar, GPS and any other navigational equipment is in good order and functioning.
- 15. <u>FIRST AID EQUIPMENT</u> The vessel must have adequate first aid facilities with current "use by dates" on all apparatus, drugs, dressings and other first aid paraphernalia.
- 16. <u>SANITATION</u> The vessel must have adequate clean, well maintained sanitation and bathing facilities.
- 17. <u>PHONE EMAIL/FAX</u> If the vessel has a Phone Fax or Email system note the numbers for future reference or emergencies.
- 18. <u>INSURANCE</u> All vessels must have insurance for the Observer when the observer is on board, often the observer is covered by adding him/her to the crew list, ask to see what insurance the vessel has and ensure adding the observer to the policy is permitted

The explanations in the Vessel Safety check are by no means exhaustive. Checkers should ensure that other aspects of the vessel are considered before an observer is placed aboard, e.g. Accommodation, Fishing strategy, Vessel Size, etc. If vessels are unable to supply some items listed e.g. Fax Phone, etc, it does not mean an observer cannot be placed. The ultimate boarding is in the hands of the observer, however items marked with an asterisk on the form must be adequate

## **Guidelines on suggested mechanisms to prevent Alcohol related misconduct of observers**;

Following a small number of complaints by vessels operators, observer providers and others; the following guidelines were compiled from different regional observer programme responses on the misconduct of observers due to alcohol consumption. The compilation of suggested mechanisms with possible results and possible solutions were presented at the IWGROP4 and then were agreed at WCPFC12 to be used as a guide for programmes, there are a number of scenarios that were proposed in the tables and ROP's are encouraged to consider some of the mechanisms that suite their programme.

Item Proventing And	Standard Required
Preventing And Deterring Misconduct Of Observers	Agreed that it would be a helpful procedure to ensure that an individual vessels policy on alcohol consumption during a trip was clarified at the time of observer placement.
Guidelines on Suggested Mechanisms to Prevent and Deter Alcohol-Related Misconduct of Observers –	Vessel operators that make alcohol directly or indirectly available to observers have a duty to avoid acts or omissions that reasonably may be foreseen as likely to cause harm to the observer or another person on the vessel.
	Recognise there may be merit in observer programmes considering a form that provides a mechanism for vessels to report back to the observer programme on the behaviour of an observer following the end of a trip <i>IWGROP4/WCPFC12( para 579 &amp; attachment 4)</i>

#### ROP Expectation - Suggested Mechanisms to Prevent and Deter Alcohol-Related Misconduct of Observers -

Suggested Mechanism		Possible result	Suggested Standards of the Commission to be applied
Tra	iining		
1	Continually and forcefully emphasize observer Professionalism and pride early and often during training, clearly indicating that an observer is "on the clock" for the entirety of their observer contract and assignment.	This sets the frame for future observer behavior and could help self-select for observers less likely to engage in misconduct.	Observer Training must contain an effective emphasis on the Code of Conduct including a strong emphasis of penalties in relation to drunkenness and other code infringements.
2	Clearly and explicitly explain the rules, regulations, and Code of Conduct for observers related to misconduct, especially the consequences for violations, at several stages in training.	This should help improve the awareness of potential consequences and help deter some observers from engaging in misconduct.	Observer Training must contain an effective emphasis on the Code of Conduct including a strong emphasis of penalties in relation to drunkenness and other infringements.

3	Clearly and explicitly explain the rules and procedures for documenting potential misconduct violations. There should be a requirement of proof of misconduct which should place the burden on the vessel or vessel agent to provide an affidavit documenting the specifics of the observer misconduct, an opportunity for the observer to provide a response, and a written report summarizing the findings as well as an opportunity for both parties to comment in writing on the report.	This would ensure that the observer understands their rights and what steps they would take should they be accused of misconduct. Providing this information offers an additional incentive to behave while also informing the observer of their right to an unbiased investigation of the accusation.	Observer Training must contain a section on the rights and role of an observer in relations to any accusations made against him or her. Collecting of written affidavits plus substantiated evidence is required before any further undertaking can be made against the accused observer, hearsay and verbal complaints are not sufficient for remedial action or dismissal.
4	Clearly and explicitly explain the penalties schedule for violations, e.g. Arrest for alcohol related assault results in termination. The penalties schedule should include all scenarios, such as, if an observer is found guilty of misconduct that does not rise to the level of termination, the observer provider should provide a progressive performance evaluation that allows an observer to improve, with clear expectations in writing, including, where available, options for counseling and alcohol treatment and recovery programs.	This gives observers a clear understanding of what is at stake if they engage in misconduct and provides an additional deterrent effect, while also indicating to the observer their options for seeking treatment for <u>alcohol problems</u> .	An observer charged with a Code of Conduct infringement must be given every opportunity to defend him/herself against the claims that they have alleged to have committed. Drunkenness can be a problem for some who are normally good workers, all avenues of assistance should be made available to the observer.
5	"3 strikes and you're out rule" - Clearly and explicitly explain the penalties schedule for violations. If an observer is found guilty of misconduct that does not rise to the level of termination, then the observer should be informed and warned that they are on a "3 strike and you are out rule". This allows an observer to improve, knowing that if they fail to do so; they will face termination from their observer role.	This gives observers a clear understanding of what is at stake if they engage in continual misconduct and provides an additional deterrent effect.	Observers who have problems with Misconduct /drunkenness that is not considered a major event should be given a chance to redeem themselves. A standard for action for persons that continually offend should be put in place. The "3 strikes and you are out rule" could be applied for minor offences of drunkenness and other infringements.

Ass	signment		
6	Intervention at the point of assignment where the observer must read aloud the Code of Conduct before the observer provider and initial or otherwise acknowledge provisions specific to alcohol related misconduct.	This will work if the observer commits themselves to not drink alcohol <u>to the</u> <u>point where Code of Conduct infractions</u> <u>occur</u> during his/her stay in the port.	On arriving at a port or on a vessel, observers are given relevant sections to read and note on the Code of Conduct. This is a reminder what lays ahead of them if they infringe with misconduct and or drunkenness.
7	Intervention at the point of disembarking where someone explains the rules and consequences on what will happen if an observer drinks too much.	This will work if the observer commits themselves to not drink alcohol <u>to the</u> <u>point where Code of Conduct infractions</u> <u>occur</u> during his/her stay in the port.	On arriving at a port or on a vessel, observers are given copy of the Code of Conduct and solid verbal explanations' on the relevant sections on the Code of Conduct. With emphasis on the local penalties and consequences if the observer breaches the Code of Conduct.
8	Prohibition on the consumption of alcohol by observers during the term of their trip and return to home country.	Observer will not be permitted to drink any alcohol during their trip and return home subject to sanction. Dismissal as the penalty, regardless of how much is consumed will most likely deter some observers. <u>This is a rigid standard but</u> <u>prone to equitable enforcement.</u>	All Observers are usually considered to be on contract from the start of their trip from their home base until they return to their home base; therefore they should not be permitted to indulge in the consumption of alcohol for the period of their contract.
9	Requirement to remain on board the assigned vessel when in port and only disembark that vessel when the first flight out of the country to the observers homeport after completion of first trip comes available	Cost implications as there would be no second trips, unless observers were not permitted trip and could only leave when departure for home country is organised.to leave the vessel after the first	Observers must stay on board vessels until the point of departure from the port to their home country occurs; also observers must stay on board in the port if they are asked to carry out a second trip on the vessel they are on board.
10	All accommodation etc is organised with meals No alcohol permitted) and paid for by provider if observer lands in foreign port	Observer's accommodation and food (no alcohol permitted) is paid by provider to a set limit, - Small allowance to cover costs if observer has to travel or is going back for 2 <sup>nd</sup> trip.	Observer's accommodation and food is pre-organised and paid by provider. When an observer lands in a foreign port. This includes banning the sale of alcohol to the observer as part of the costs.

#### Attachment G TCC14-2018 RP03 Annex 3 – template for CMM 2009-06 paragraph 11 reporting

# Transhipment information to be provided annually by CCMs as required by CMM 2009-06 paragraph 11 in accordance with the guidelines in Annex II of the measure.

Each CCM shall include in Part 1 of its Annual Report to the Commission:

(1) the **total quantities**, by weight, of highly migratory fish stocks covered by this measure that were transhipped by fishing vessels the CCM is responsible for reporting against, with those quantities broken down by:

a) offloaded and received;	b) transhipped in port, transhipped at sea in areas of national jurisdiction, and transhipped beyond areas of national jurisdiction	c) transhipped inside the Convention Area and transhipped outside the Convention Area;	d) caught inside the Convention Area and caught outside the Convention Area;	e) Species	f) Product Form	g) Fishing gear
offloaded						
received						

(2) the **number of transhipments** involving highly migratory fish stocks covered by this measure by fishing vessels that is responsible for reporting against, broken down by:

a) offloaded and received	b) transhipped in port, transhipped at sea in areas of national jurisdiction, and transhipped beyond areas of national jurisdiction	c) transhipped inside the Convention Area and transhipped outside the Convention Area	d) caught inside the Convention Area and caught outside the Convention Area	e) fishing gear
offloaded				
received				