



**COMMISSION  
FIFTEENTH REGULAR SESSION**  
Honolulu, Hawaii, USA  
10 – 14 December 2018

---

**Evaluation of CMM 2017-01 for bigeye tuna  
with additional evaluations for skipjack and yellowfin tuna**

---

**WCPFC15-2018-12\_rev2<sup>1</sup>**

**5 December 2018**

*(Update of WCPFC-SC14-2018/ MI-WP-08)*

Paper prepared by  
**SPC-OFP**

---

<sup>1</sup> Revision 2 replaces Revision 1 issued on 30<sup>th</sup> November. The only change made was to clarify that the authorship of the paper is SPC-OFP, and to avoid confusion.

Prior to this Revision 1 had replaced the original version that was issued on 25 October 2018 for bigeye tuna. Revision 1 presented additional analyses of the potential consequences of CMM 2017-01 for WCPO skipjack and yellowfin tuna. The description and results of that analysis are summarised in the Executive Summary, and presented in Appendix 2.

## 1. EXECUTIVE SUMMARY

The 2018 Harvest Strategy work plan, as updated by WCPFC14, requested “SC and SPC provide advice to the Commission on the likely outcomes of the revised tropical tuna measure” (CMM 2017-01). This request specifically referred to bigeye tuna, but in this REV1 document we include the consequences for yellowfin and skipjack tuna stocks also.

We use an approach similar to that within recent tropical tuna CMM evaluations to:

- Step 1. quantify provisions of each Option – i.e., translate each specified management Option into future potential levels of purse seine effort and longline catch;
- Step 2. evaluate potential consequences of each Option over the long-term for bigeye tuna, against the aims specified in CMM 2017-01.

The CMM has not been in place for sufficient time to track the annual implementation of its provisions.

### STEP 1: QUANTIFYING PROVISIONS OF THE OPTION

We repeat the detailed evaluation approach used within previous tropical tuna CMM evaluations. Assumptions are made regarding the impact that changes to the FAD closure period and/or high seas effort limits will have on FAD-related effort, and the potential future catches of longline fleets. These assumptions are consistent with those made in previous CMM evaluations, and include whether effort and catch limits specified within the CMM are taken by a flag, particularly where those limits are higher than recent fishing levels. Under these assumptions, we define three scenarios of future purse seine effort and longline catch, which are summarised as:

‘2013-2015 avg’: purse seine effort and longline catch levels are maintained at the average levels seen over the years 2013-2015, providing a ‘baseline’ for comparison.

‘Optimistic’: under a 3 month FAD closure, purse seine CCMs make an additional 1/8<sup>th</sup> FAD sets relative to the average number over 2013-15, when a 4 month closure was in place (i.e. 8 months FAD fishing in those years). The additional 2-month high seas FAD closure (5 months in total) reduces the number of FAD sets by 1/8<sup>th</sup> of those made on the high seas in 2013-15. CCMs with longline limits take their 2018 catch limit or 2013-2015 average level if lower.

‘Pessimistic’: every CCM fishes the maximum allowed under the Measure. Purse seine CCMs undertake an additional 1/8<sup>th</sup> FAD sets relative to the average number over the period 2013-15 when a 4 month closure was in operation. The additional 2-month high seas FAD closure reduces the number of sets by 1/8<sup>th</sup> of those set on the high seas in 2013-15, but where specified high seas effort limits allow additional fishing relative to 2013-15, additional FAD sets are assumed on a proportional basis. Limited longline non-SIDS CCMs and US Territories take their entire 2018 specified/2000 mt limits, 2013-2015 average level assumed for other SIDS.

The second and third scenarios assume the change in FAD closure periods under CMM 2017-01 equates to a proportional increase/decrease in FAD sets (see also Appendix 1).

## STEP 2: EVALUATE THE POTENTIAL EFFECTIVENESS OF THE MEASURE ON THE BIGEYE STOCK

We use stochastic bigeye stock projections to evaluate potential long-term consequences of resulting future fishing levels under each scenario, in comparison to 2013-2015 average conditions. These projections were run across the grid of 32 models from the 2018 re-assessment of WCPO bigeye tuna that incorporated ‘updated new growth’ information only, considered by SC14 as the best available scientific information for management advice.

The stated aim of CMM 2017-01 for bigeye was that “the spawning biomass depletion ratio ( $SB/SB_{F=0}$ ) ... be maintained at or above the average  $SB/SB_{F=0}$  for 2012-2015”. The potential long-term performance of the CMM in this regard is strongly influenced by the assumed future recruitment levels (see Table 1). If recent positive recruitments continue into the future, all scenarios examined achieve the aims of the CMM, in that median spawning biomass is projected to remain stable or increase relative to recent levels, and median fishing mortality is projected to decline slightly (the exception to the latter being the pessimistic CMM scenario, although median fishing mortality remains below  $F_{MSY}$ ). If less positive longer-term recruitments continue into the future, spawning biomass depletion worsens relative to recent levels under all scenarios, and the future risk of spawning biomass falling below the limit reference point (LRP) increases to between 17 and 32%, dependent on the scenario. In turn, all three future fishing scenarios imply notable increases in fishing mortality under those recruitment conditions, to median levels well above  $F_{MSY}$ .

## POTENTIAL IMPACT OF CMM 2017-01 ON WCPO SKIPJACK AND YELLOWFIN TUNA

In this REV1, analyses are presented of the potential impact of CMM 2017-01 on WCPO skipjack and yellowfin stocks, using the same three future CMM fishing scenarios (‘2013-15 average’, ‘optimistic’ and ‘pessimistic’). For both stocks, long-term recruitment patterns were assumed to hold into the future. Total purse seine effort was assumed to remain constant (increases in associated effort led to a decrease in free school effort), while for yellowfin, longline catch changes were assumed to match those evaluated for bigeye tuna. ‘Other fisheries’, which have a notable impact on yellowfin stock status, were assumed to remain constant at 2013-15 average levels within the analysis. See Appendix 2 for more details.

Results for skipjack (Table 2) were consistent across the different CMM 2017-01 scenarios, as overall purse seine effort was assumed to remain constant at 2013-15 average levels, and the impact of longline catch is negligible. Under 2013-15 average levels and ‘long term’ recruitment, the skipjack stock is projected to stabilise at 47%  $SB/SB_{F=0}$ , slightly below the TRP, and  $F/F_{MSY}$  to remain relatively stable (a 1-3% increase compared to recent assessed levels). There was no risk of breaching the adopted limit reference point. The aims of CMM 2017-01 for skipjack (maintain around the TRP) appear reasonably met.

For yellowfin tuna, results under the 2013-15 average and ‘optimistic’ scenarios are comparable (Table 2), with the stock stabilising at 33%  $SB/SB_{F=0}$  (a 1% decrease from recent assessed levels) and  $F/F_{MSY}$  reducing to 0.68 (a 7-8% reduction). The pessimistic scenario, which implies a 35% increase in longline yellowfin catch, had a greater impact, with yellowfin biomass falling to 30%  $SB/SB_{F=0}$  (an 8% reduction from recent levels),  $F/F_{MSY}$  remaining stable at 0.73 $F_{MSY}$ , and the risk of breaching the adopted limit reference point increasing to 16%. The aims of CMM 2017-01 for yellowfin (maintain at recently assessed levels) do not appear to be met under the pessimistic scenario.

**Table 1. Median values of reference point levels (adopted limit reference point (LRP) of 20%  $SB_{F=0}$ ;  $F_{MSY}$ ) and risk<sup>1</sup> of breaching reference points from the 2018 re-assessment of WCPO bigeye tuna incorporating ‘updated new growth’ models only, and in 2045 under the three future harvest scenarios (2013-2015 average fishing levels, optimistic, and pessimistic) and alternative recruitment hypotheses.**

Scenario		Scalars relative to 2013-2015		Median $SB_{2045}/SB_{F=0}$	Median $SB_{2045}/SB_{F=0}$ $v$ $SB_{2012-15}/SB_{F=0}$	Median $F_{2041-2044}/F_{MSY}$	Median $F_{2041-2044}/F_{MSY}$ $v$ $F_{2011-14}/F_{MSY}$	Risk	
Recruitment	Fishing level	Purse seine	Longline					$SB_{2045} < LRP$	$F > F_{MSY}$
<i>Bigeye assessment ('recent' levels)</i>				0.36	-	0.77	-	0%	6%
Recent	2013-2015 avg	1	1	0.42	1.18	0.73	0.95	0%	11%
	Optimistic	1.11	0.98	0.41	1.15	0.75	0.98	0%	13%
	Pessimistic	1.12	1.35	0.36	1.00	0.89	1.15	5%	30%
Long-term	2013-15 avg	1	1	0.30	0.84	1.60	2.09	17%	93%
	Optimistic	1.11	0.98	0.29	0.82	1.64	2.13	18%	94%
	Pessimistic	1.12	1.35	0.25	0.70	1.84	2.38	32%	98%

<sup>1</sup> note risk within the stock assessment is calculated as the (weighted) number of models falling below the LRP ( $X / 36$  models). Risk under a projection scenario is the number of projections across the grid that fall below the LRP ( $X / 3600$  (36 models x 100 projections)).

**Table 2. Median and relative values of reference points and risk of breaching reference points levels (adopted limit reference point (LRP) of 20% SBF=0; FMSY) in 2045 from the 2016 skipjack and 2017 yellowfin stock assessments, under the three future harvest scenarios (2013-2015 average fishing levels, optimistic, and pessimistic).**

Stock	Fishing level	Scalars relative to 2013-2015		Median SB <sub>2045</sub> /SB <sub>F=0</sub>	Median SB <sub>2045</sub> /SB <sub>F=0</sub> v SB <sub>2012-15</sub> /SB <sub>F=0</sub>	Median F <sub>2041-2044</sub> / F <sub>FMSY</sub>	Median F <sub>2041-2044</sub> /F <sub>FMSY</sub> v F <sub>2011-14</sub> /F <sub>FMSY</sub>	Risk	
		Purse seine	Longline					SB <sub>2045</sub> < LRP	F > F <sub>FMSY</sub>
Skipjack tuna	2013-2015 avg	1	1	0.47	NA <sup>1</sup>	0.49	1.01	0%	0%
	Optimistic	1.11	0.98	0.47	NA <sup>1</sup>	0.49	1.02	0%	0%
	Pessimistic	1.12	1.35	0.47	NA <sup>1</sup>	0.49	1.03	0%	0%
Yellowfin tuna	2013-2015 avg	1	1	0.33	0.99	0.68	0.92	7%	2%
	Optimistic	1.11	0.98	0.33	0.99	0.68	0.93	7%	2%
	Pessimistic	1.12	1.35	0.30	0.92	0.73	0.99	16%	9%

<sup>1</sup> Stated aim of CMM 2017-01 for skipjack was to maintain the stock on average around the TRP of 50%SB<sub>F=0</sub> (CMM para 13).

## 2. QUANTIFYING THE PROVISIONS OF THE MEASURE

This evaluation of CMM 2017-01 is based upon the 2018 re-assessment of WCPO bigeye tuna (Vincent et al., 2018), using only the ‘updated new growth’ models based upon the SC14 decision that these 36 models represented the best scientific information available.

The abundance of the bigeye stock is projected into the future (for 30 years) under particular levels of either catch or effort within the different fisheries modelled in the stock assessment.

Therefore, the two parts of Step 1 are:

1. Estimate the levels of associated (FAD) and unassociated (free school) set purse seine effort and longline bigeye catch that would result from the provisions of the Measure. This estimation requires interpretation of the CMM text to estimate the most likely purse seine effort and longline catch levels that would result.
2. Express these levels of purse seine effort and longline bigeye catch as scalars relative to reported levels of these quantities for 2013-2015 (the last years of the assessment). This average period was selected to reduce the impact of FAD set fluctuations in individual years on evaluation results, while ensuring the FAD closure period (4 months) was consistent across those years.

Outcomes of the CMM for skipjack and yellowfin tuna are not examined in this paper.

We repeated the detailed approach used in the evaluation of CMM 2015-01 which was presented to WCPFC13 ([WCPFC13-2016-15](#)). Table 3 outlines the approach taken in relation to the relevant paragraphs of CMM 2017-01.

**Table 3. Evaluation of the relevant paragraphs of CMM 2017-01.**

Relevant paragraphs of CMM 2017-01	Evaluation Approach
<b>Principles</b>	
2	F/F <sub>MSY</sub> is included as a performance indicator.
<b>Area of application</b>	
3 and 10	The area of application does not include archipelagic waters (AW). The evaluation will necessarily be for the WCPO (west of 150°W) rather than the WCPFC Convention Area because of the structure of the assessment model, which does not include catch and effort data from the overlap area. This should not significantly impact the results of the evaluation.
4	No guidance is given regarding level of any AW changes; we assume 2013-2015 average levels of effort will continue.
<b>Harvest strategies and interim objectives</b>	
11	While the measure acts as a bridge to the adoption of a harvest strategy for bigeye (and other tropical tuna stocks), for the purpose of this evaluation we have examined where the stock would end up under longer-term application of this measure.
12	We use the spawning biomass depletion ratio (SB/SB <sub>F=0</sub> ) as a performance indicator, consistent with the limit reference point (LRP) formally adopted by WCPFC (0.2SB <sub>F=0</sub> ), and relate the longer-term outcome of CMM2017-01 measures (over 30 years) to the average SB <sub>2012-2015</sub> /SB <sub>F=0, 2005-2014</sub> .
<b>FAD set management</b>	
16-17	Unlike recent tropical tuna CMMs, CMM 2017-01 does not offer a choice in the application of purse seine FAD measures. CMMs therefore apply an in-zone/high seas FAD closure of 3 months in 2018 (Jul-Sept). This was modelled as (1+1/8) x average FAD sets in 2013-2015. As a four month closure (or equivalent) was in operation over those years, a 3 month closure would allow on average 1/8 <sup>th</sup> more FAD sets than were seen in the remaining 8 months of the year in which FAD sets were allowed. We note this does not take into account the potentially different pattern of fishing by

	<p>those CCMs that selected FAD set limits in those years, but have assumed that the impact on the number of FAD sets performed was roughly equivalent for those CCMs.</p> <p>In addition, the reduction in FAD set numbers due to the specified 2-month additional high seas FAD closure was estimated (5 months in total). The impact of CCMs choosing different two-month pairs for the closure was assumed to be negligible for this evaluation. We have assumed that <b>high seas FAD sets were not transferred into EEZs, but were removed from the fishery</b>. We based the number of high seas FAD sets on the recent average sets in the high seas by CCM over 2013-2015 (a 4 month closure), and calculated the impact of removing 1/8<sup>th</sup> of those FAD sets at the CCM level, noting the exemption for Kiribati, and for Philippines in HSP1.</p> <p>Two options for future conditions were examined:</p> <ul style="list-style-type: none"> <li>• <b>Optimistic:</b> FAD sets were limited through the 3-month FAD closure and additional 2-month high seas closure as calculated above. High seas effort was maintained at 2013-2015 average levels.</li> <li>• <b>Pessimistic:</b> FAD sets were limited through the 3-month FAD closure and additional 2-month high seas closure as calculated above. Those CCMs with high seas effort limits were assumed to fish to their day limits, and corresponding additional high seas FAD sets were estimated (see 'purse seine effort control', below), incorporating the closure; 2013-2015 average levels were assumed for other fleets.</li> </ul>
19-24	In the absence of information, the practical impact on the number of FAD sets made under the CMM through active instrumented buoy limits was assumed to be negligible.
<b>Purse seine effort control</b>	
25-30	<p>For simplicity, we did not assume that purse seine total effort in EEZs and high seas would increase as permitted under recently nominated EEZ effort levels (e.g. Pilling and Harley, 2015). We assumed overall effort (including within archipelagic waters) would remain at 2013-2015 effort levels (with the exception of the high seas effort limits, below). This assumption means that we do not expect EEZs where purse seine effort has been less than 1500 days annually over recent years to attract additional effort.</p> <p>Flag-based high seas effort limits are unchanged from CMM 2016-01. Many limited CCMs would be able to increase their high seas effort marginally under the CMM. This is incorporated within the 'pessimistic' scenario detailed above.</p> <p>For this long-term evaluation, the potential transfer of 100 days by the US from their EEZ effort limits to the high seas (para 29 of CMM 2017-01) is assumed not to occur.</p>
<b>Longline fishery – bigeye catch limits</b>	
39-44	<p>Longline catch limits are not completely specified for all CCMs. Two options for future conditions were therefore examined:</p> <ul style="list-style-type: none"> <li>• <b>Optimistic:</b> Limited CCMs took their specified catch limit/2,000 mt catch limit, or their 2013-2015 average catch level whichever was <u>lower</u>, other CCMs took their 2013-2015 average catch level.</li> <li>• <b>Pessimistic:</b> Limited CCMs took their specified catch limit/2,000 mt catch limit, other CCMs took their 2013-2015 average catch level.</li> </ul> <p>Noting that a 2,000 mt limit has been applied to US Territories in US domestic legislation, these limits have been applied under the pessimistic scenario, consistent with the approach taken for other CCMs with a 2,000 mt limit. We have assumed that non-limited fleets (those without limits specified in CMM Attachment 1, or the upper limit of 2,000 mt) will continue to operate at 2013-2015 levels, although those fleets could legitimately increase to any level under the CMM. If this occurs, then the extent of any reduction of longline catch will be over-estimated, or any increase under-estimated. For the purposes of this long-term evaluation, the one-off transfer of 500 mt of bigeye from Japan to China (Table 3 of CMM 2017-01) is assumed not to continue into the future.</p>
<b>Capacity management</b>	
45-49	Not relevant to the evaluation, assuming that total effort and catch measures are adhered to.
<b>Other commercial fisheries</b>	
50-51	There are neither estimates of capacity nor effort for the majority of fisheries in this category; therefore, we assume continuation of 2013-2015 average catch levels.

## ESTIMATION OF SCALARS FOR PURSE SEINE ASSOCIATED EFFORT AND LONGLINE CATCH

The interpretation of the CMM provisions detailed within Table 3 define future levels of purse seine associated effort and longline catch for each scenario ('optimistic' and 'pessimistic'). Resulting scalars (Table 4) are calculated relative to 2013-2015 average fishing levels, consistent with analyses presented to WCPFC14<sup>2</sup>, and represent aggregate scalars across all CCMs.

**Table 4. Scalars for purse seine effort and longline catch under alternative CMM 2017-01 scenarios, relative to 2013-2015 average conditions.**

	Purse Seine	Longline <sup>3</sup>
<b>Optimistic</b>	1.11	0.98
<b>Pessimistic</b>	1.12	1.35

### 3. EVALUATION OF THE POTENTIAL EFFECTIVENESS OF THE MEASURE

We use the purse seine associated effort and longline catch scalars estimated in Step 1 within bigeye tuna stock projections to evaluate the outcomes in relation to the stated objectives of the CMM regarding bigeye tuna. The main indicators used are:

- the spawning biomass at the end of the 30 year projection in relation to the average unfished level ( $SB_{2045}/SB_{F=0}$ <sup>4</sup>) compared to both the agreed limit reference point of 0.2  $SB_{F=0}$ , and  $SB_{2012-2015}/SB_{F=0}$ ; and
- the average fishing mortality at the end of the projection period (2041-2044) in relation to the fishing mortality at maximum sustainable yield ( $F/F_{MSY}$ ) and to the estimated level  $F_{2011-2014}/F_{MSY}$ .

Additional indicators requested by SC14 are also calculated.

Analysis of the impact of potential future purse seine associated effort and longline catch is conducted using the full uncertainty framework approach as endorsed by SC14:

- Projections are conducted from 36 separate bigeye assessment models, as defined by the uncertainty grid of models selected by SC14 for management advice.
- These 36 models represent the equivalent 2017 bigeye assessment models re-assessed with the incorporation of the 'updated new growth' information based upon the improved otolith samples analysed for SC14 (Vincent et al., 2018).
- For each model, 100 stochastic projections, which incorporate future recruitments randomly sampled from historical deviates, are performed for the estimated purse seine associated effort and longline catch provisions of CMM 2017-01 (scalars estimated in Step 1, applied to 2013-2015 average fishing conditions). The outputs of the projections ( $SB_{2045}/SB_{F=0}$  and  $F/F_{MSY}$ ) are combined across the 36 models, which are weighted equally as per the decision of SC14.

---

<sup>2</sup> The tables used to estimate these values are presented in Appendix 1 and are based upon data in WCPFC14-2017-IP05\_rev1.

<sup>3</sup> If the assumption were made that all CCMs with longline limits took those limits, but that all other fleets caught at the 2013-2015 average catch level, the resulting longline scalar was 1.11 (see Appendix 1). This additional level was not analysed here, but potential outcomes can be inferred from the analysed scenarios.

<sup>4</sup>  $SB_{F=0}$  was calculated consistent with the approach defined in CMM 2015-06, and as used within recent stock assessments, whereby the 10 year averaging period was shifted relative to the year in which the SB was evaluated; i.e. spawning biomass in future year  $y$  was related to the spawning biomass in the absence of fishing averaged over the period  $y-10$  to  $y-1$  (e.g.  $SB_{2045}/SB_{F=0, 2035-2044}$ ).



- Two scenarios for future recruitment in the projection period were examined:
  - Future recruitment was determined by randomly sampling from ONLY the 2005-2014 recruitment deviations from the stock-recruitment relationship estimated in each assessment model, consistent with previous WCPFC SC decisions for bigeye tuna. This effectively assumes that the above-average recruitment conditions of the past 10 years, in particular those in the most recent years, will continue into the future.
  - As requested by SC12, a sensitivity analysis assuming relatively more pessimistic long-term recruitment patterns (sampled from 1962-2014) continue into the future.

We note that the use of stochastic projections in the current analysis is different to the ‘deterministic projections across the 2017 bigeye uncertainty grid’ approach used in SPC (2017) to provide advice to WCPFC14. The current approach better captures uncertainty in future conditions.

## RESULTS

Table 5 summarises the median values of  $SB/SB_{F=0}$  and  $F/F_{MSY}$  achieved in the long-term, along with the potential risk of breaching the limit reference point (LRP) and exceeding  $F_{MSY}$ , under each of the future fishing and recruitment combinations. Figure 1 presents the corresponding distributions of long-term  $SB/SB_{F=0}$  and Figure 2 those for  $F/F_{MSY}$ . At the request of SC14, Table 6 provides equivalent information at different time periods within the projection, while Figure 3 presents the overall spawning biomass trajectories of the projections.

Potential outcomes under 2013-15 average and CMM scenario conditions were strongly influenced by the assumed future recruitment levels.

Under the assumption that recent positive recruitments will continue into the future, spawning biomass relative to unfished levels is predicted to increase from recent levels under all examined future scenarios by 0-18% ( $SB_{2045}/SB_{F=0}$  ranges from 0.36 to 0.42; Table 5, Figure 1). There is a 0 to 5% risk of future spawning biomass falling below the LRP. Fishing mortality falls slightly under both the 2013-15 average and optimistic scenarios, assuming recent recruitment. However, fishing mortality increases under the pessimistic scenario, but remains below  $F_{MSY}$  (30% risk of  $F > F_{MSY}$ <sup>5</sup>; Table 5, Figure 2).

Under the assumption that less positive long-term recruitments are experienced in the future, spawning biomass relative to unfished levels will decline under all scenarios ( $SB_{2045}/SB_{F=0}$  ranges from 0.25 to 0.30). The risk of spawning biomass falling below the LRP increases to between 17 and 32% (Table 5). In all fishing scenarios, fishing mortality increases relative to recent levels (by 109-138%) and is well above  $F_{MSY}$ . Risk of fishing mortality exceeding  $F_{MSY}$  ranges from 93 to 98%.

---

<sup>5</sup> Future MSY levels are influenced by changes in the gear-specific future effort and catch defined under the optimistic and pessimistic scenarios.

### 3. DISCUSSION

Paragraph 12 of CMM 2017-01 states the aim that, “pending agreement on a target reference point, the spawning biomass depletion ratio ( $SB/SB_{F=0}$ ) is to be maintained at or above the average  $SB/SB_{F=0}$  for 2012-2015”.

We have evaluated CMM 2017-01 using stochastic projections (incorporating variation in future recruitment), across the SC14-agreed 2018 grid of bigeye assessment models incorporating ‘updated new growth’ information. This evaluation provides an indication of whether the CMM as it currently stands will achieve the objective of paragraph 12 in the long-term, to allow “the Commission at its 2018 annual session [to] review and revise the aims set out in paragraphs 12 ... in light of advice from the Scientific Committee” (paragraph 15).

The potential long-term performance of CMM 2017-01 for bigeye tuna is strongly influenced by assumed future recruitment levels. If recent positive recruitments continue into the future, all scenarios examined achieve the aims of the CMM, in that spawning biomass is projected to increase relative to recent levels, and fishing mortality is projected to decline (the exception to the latter being the pessimistic CMM scenario). If less optimistic longer-term recruitments continue into the future, spawning biomass depletion worsens relative to recent levels under all scenarios, and the future risk of spawning biomass falling below the LRP increases to 17-32%, dependent on the scenario. In turn, all three future fishing scenarios imply notable increases in fishing mortality under those recruitment conditions, to median levels well above  $F_{MSY}$ .

As in previous CMM evaluations (e.g. SPC, 2016), it is not possible to define precisely what levels of future fishing will result from CMM provisions. Estimating future levels for the purse seine fishery is perhaps more straightforward under CMM 2017-01 than under previous CMMs, given the removal of fleet-level choice between FAD closure months or FAD set limits in particular. However, the assumption must still be made that the number of future FAD sets performed in a year is proportional to the additional month of FAD fishing allowed, and that the choice of paired high seas FAD closure months will not affect the assumption of a proportional decrease in high seas FAD sets. We also assume that the potential increase in purse seine fishing effort permissible under recently nominated EEZ effort levels will not occur, under the logic that we do not expect EEZs where purse seine effort has been less than 1500 days annually over recent years to attract additional effort. However, those increases are theoretically permitted under the CMM. For the longline fishery, future fishing levels will depend on the degree to which those fleets recently under-fishing their defined catch limits continue to do so, and the future levels of fishing undertaken by currently unlimited fleets.

### 4. REFERENCES

Hampton, J. and Pilling, G. (2014). Relative impacts of FAD and free-school purse seine fishing on yellowfin tuna stock status. WCPFC-SC10-2014/MI-WP-05.

Hampton, J. and Pilling, G. (2015). Relative impacts of FAD and free-school purse seine fishing on skipjack tuna stock status. WCPFC-SC11-2015/MI-WP-05.

McKechnie, S., Pilling, G. and Hampton, J. (2017). Stock assessment of bigeye tuna in the western and central Pacific Ocean. WCPFC-SC13-2017/SA-WP-05, REV1.

Pilling, G. and Harley, S. (2015). Estimating potential tropical purse seine fleet sizes given existing effort limits and candidate target stock levels. WCPFC-SC11-2015/ MI-WP-10.

SPC (2016). Evaluation of CMM 2015-01 for bigeye tuna. WCPFC13-2016-15.

SPC (2017). An evaluation of the management options for purse seine and longline fisheries defined by the TT CMM intersessional meeting. WCPFC14-2017-10\_rev1.

Vincent, M. T., Pilling, G. and Hampton, J. (2018). Incorporation of updated growth information within the 2017 WCPO bigeye stock assessment grid, and examination of the sensitivity of estimates to alternative model spatial structures. WCPFC-SC14-2018/SA-WP-03.

## 5. TABLES

**Table 5. Median values of reference point levels (adopted limit reference point (LRP) of 20%  $SB_{F=0}$ ;  $F_{MSY}$ ) and risks<sup>1</sup> of breaching reference points from the 2018 bigeye stock assessment incorporating ‘updated new growth’ models only, and in 2045 under the three future harvest scenarios (2013-2015 average fishing levels, optimistic, and pessimistic) and alternative recruitment hypotheses.**

Scenario		Scalars relative to 2013-2015		Median $SB_{2045}/SB_{F=0}$	Median $SB_{2045}/SB_{F=0}$ v $SB_{2012-15}/SB_{F=0}$	Median $F_{2041-2044}/F_{MSY}$	Median $F_{2041-2044}/F_{MSY}$ v $F_{2011-14}/F_{MSY}$	Risk	
Recruitment	Fishing level	Purse seine	Longline					$SB_{2045} < LRP$	$F > F_{MSY}$
<i>Bigeye assessment ('recent' levels)</i>				0.36	-	0.77	-	0%	6%
Recent	2013-2015 avg	1	1	0.42	1.18	0.73	0.95	0%	11%
	Optimistic	1.11	0.98	0.41	1.15	0.75	0.98	0%	13%
	Pessimistic	1.12	1.35	0.36	1.00	0.89	1.15	5%	30%
Long-term	2013-15 avg	1	1	0.30	0.84	1.60	2.09	17%	93%
	Optimistic	1.11	0.98	0.29	0.82	1.64	2.13	18%	94%
	Pessimistic	1.12	1.35	0.25	0.70	1.84	2.38	32%	98%

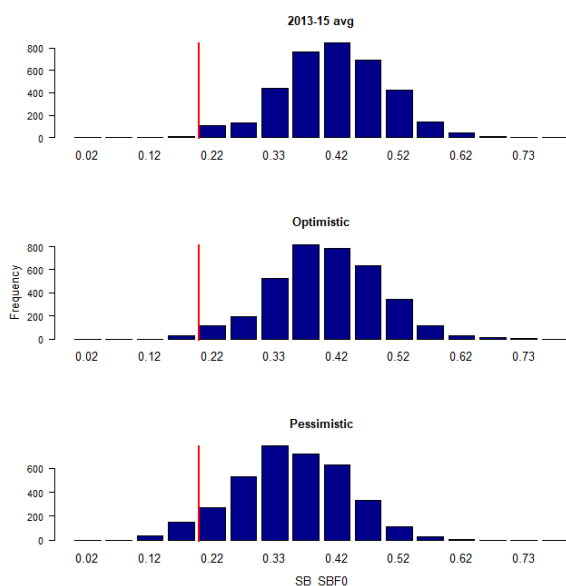
<sup>1</sup> note risk within the stock assessment is calculated as the (weighted) number of models falling below the LRP ( $X / 36$  models). Risk under a projection scenario is the number of projections across the grid that fall below the LRP ( $X / 3600$  (36 models x 100 projections)).

**Table 6. Median SB/SB<sub>F=0</sub> values and associated risk of breaching the adopted limit reference point (LRP) of 20% SB<sub>F=0</sub> in 2020, 2025 and 2045 under the three future harvest scenarios (2013-2015 average fishing levels, optimistic, and pessimistic) and alternative recruitment hypotheses. Note: Only ‘Updated new growth’ models used.**

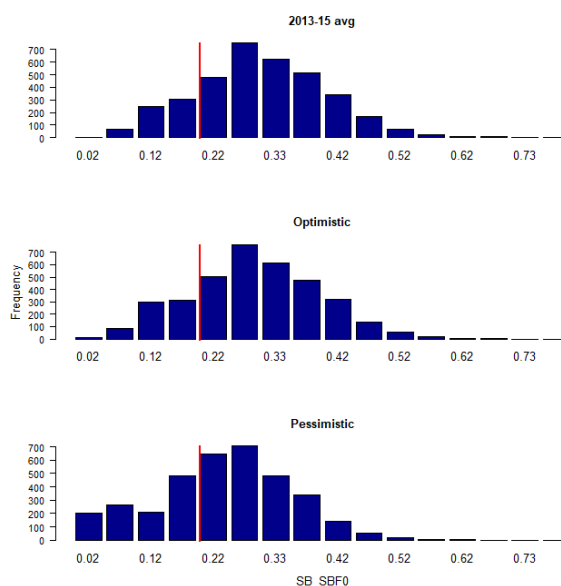
Scenario		Scalars relative to 2013-2015		Median SB <sub>2020</sub> /SB <sub>F=0</sub>	Median SB <sub>2025</sub> /SB <sub>F=0</sub>	Median SB <sub>2045</sub> /SB <sub>F=0</sub>	Risk SB <sub>2020</sub> < LRP	Risk SB <sub>2025</sub> < LRP	Risk SB <sub>2045</sub> < LRP
Recruitment	Fishing level	Purse seine	Longline						
Recent	2013-2015 avg	1	1	0.42	0.41	0.42	0%	1%	0%
	Optimistic	1.11	0.98	0.41	0.40	0.41	0%	1%	0%
	Pessimistic	1.12	1.35	0.38	0.35	0.36	0%	4%	5%
Long-term	2013-2015 avg	1	1	0.35	0.30	0.30	2%	12%	17%
	Optimistic	1.11	0.98	0.35	0.30	0.29	2%	13%	18%
	Pessimistic	1.12	1.35	0.32	0.26	0.25	7%	26%	32%

## 6. FIGURES

Recent recruitments

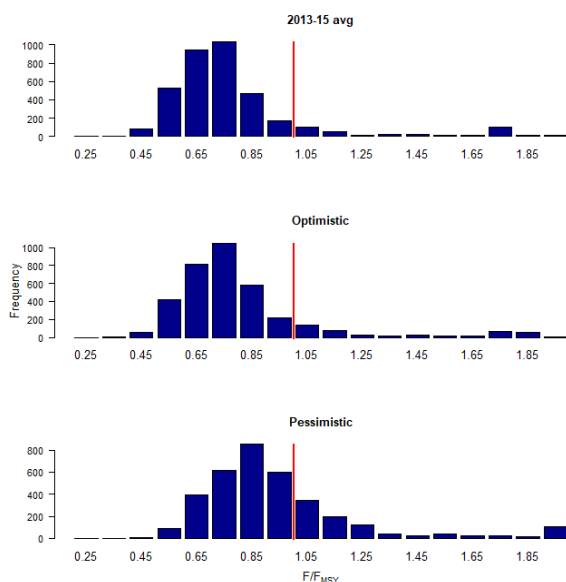


Long-term recruitment

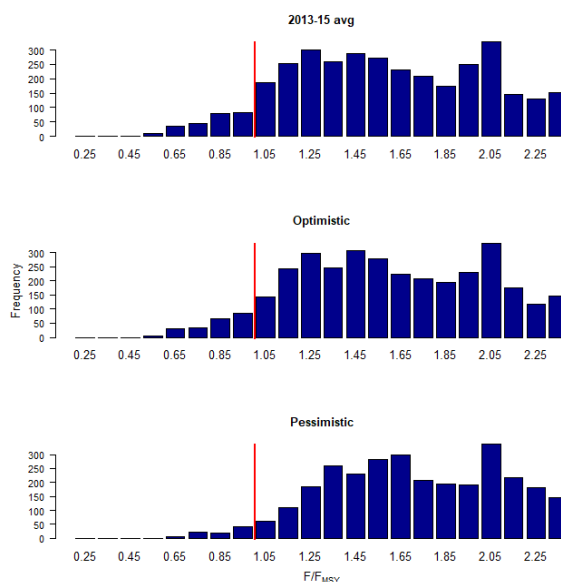


**Figure 1. Distribution of  $SB_{2045}/SB_{F=0}$  assuming recent and long-term recruitment conditions (left and right columns, respectively), under the three future fishing scenarios: 2013-15 avg (2013-15 average conditions, top row); optimistic conditions (middle row); and pessimistic conditions (bottom row). Projection results from ‘updated new growth’ models (3,600 projections) only. Red line indicates the LRP ( $20\%SB_{F=0}$ ).**

Recent recruitments



Long-term recruitment



**Figure 2. Distribution of  $F/F_{MSY}$  assuming recent and long-term recruitment conditions (left and right columns, respectively), under the three future fishing scenarios: 2013-15 avg (2013-15 average conditions, top row); optimistic conditions (middle row); and pessimistic conditions (bottom row). Projection results from ‘updated new growth’ models (3,600 projections) only. Red line indicates  $F = F_{MSY}$ .**

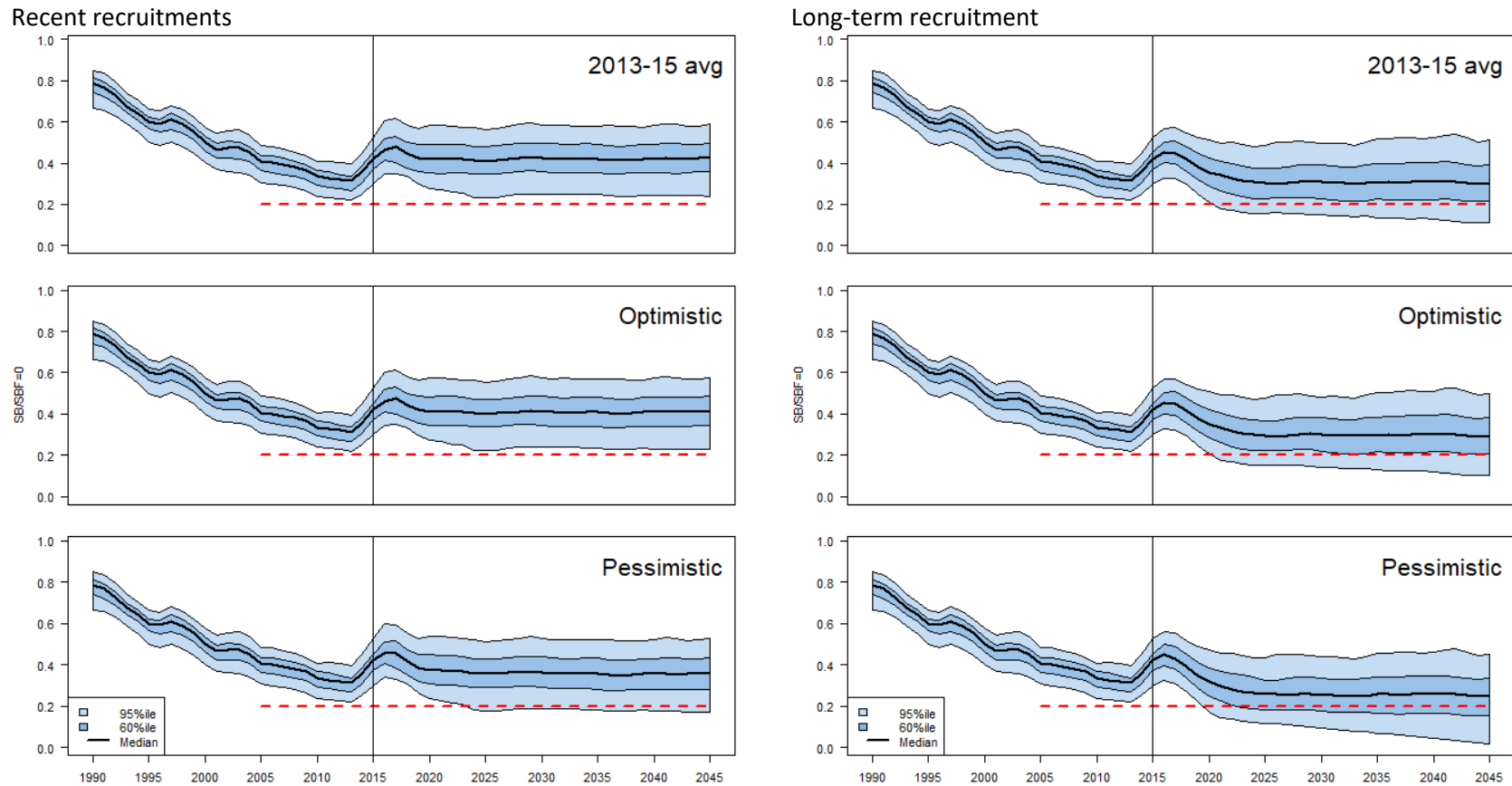


Figure 3. Time series of WCPO bigeye tuna spawning biomass ( $SB/SB_{F=0}$ ) from the uncertainty grid of assessment model runs for the period 1990 to 2015 (the vertical line at 2015 represents the last year of the assessment), and stochastic projection results for the period 2016 to 2045 under the three future fishing scenarios (“2013-15 avg”, “Optimistic” and “Pessimistic”; rows). During the projection period (2016-2045) levels of recruitment variability are assumed to match those over the “recent” time period (2005-2014; left panel) or the time period used to estimate the stock-recruitment relationship (1962-2014; right panel). The red dashed line represents the agreed limit reference point.

## 7. APPENDIX 1. ESTIMATION OF SCENARIOS

Purse seine FAD set numbers assumed for CCMs, and corresponding scalars relative to 2013-2015 average conditions under the two scenarios.

Optimistic PS scenario

	Non-SIDS		SIDS		Non-SIDS	SIDS	Total
	3 mth FAD closure	Additional 2mth high seas removes:	3mth FAD closure	Additional 2mth high seas removes:			
CHINA	1365	0			1365		1365
ECUADOR	285	8			277		277
EL SALVADOR	292	14			279		279
FSM			661	3		658	658
JAPAN	1019	0			1019		1019
KIRIBATI			963	0		963	963
MARSHALL ISLANDS			1285	7		1278	1278
NEW ZEALAND	110	2			107		107
PAPUA NEW GUINEA			1585	7		1578	1578
PHILIPPINES (distant-water)	464	0			464		464
REPUBLIC OF KOREA	1422	4			1418		1418
SOLOMON ISLANDS			128	0		128	128
EU (SPAIN)	477	29			449		449
CHINESE TAIPEI	2591	3			2588		2588
TUVALU			61	0		61	61
USA	3330	59			3271		3271
VANUATU			230	0		230	230
					<b>11236</b>	<b>4895</b>	<b>16131</b>

Scalar V 2013-15 avg

1.11

Pessimistic PS scenario: additional high seas sets under specified effort limits

	CMM HS day limit	Avg 13-15HS days	Avg HS sets/day	Additional HS sets
CN	26	15.3	0.04	0.5
ES	403	327.7	0.62	46.7
JP	121	39.3	0.08	6.9
NZ	160	59.3	0.28	28.2
KR	207	146.0	0.20	12.4
TW	95	67.3	0.36	10.0
US	1270	1279.3	0.37	0.0

Additional HS sets

105



Longline bigeye catch assumed for CCMs, and corresponding scalars relative to 2013-15 average conditions under the two scenarios, plus intermediate analysis of consequences where CCMs limited to 2000mt take their recent average catch levels.

CCM	Pessimistic		Optimistic
	2017 CMM levels if limited, otherwise 2000mt (non sids) or 2013-2015 avg	2017 CMM levels if limited, otherwise 2013-2015 avg	2017 CMM levels or 2013-15 if lower
AMERICAN SAMOA	2,000	421	421
AUSTRALIA	2,000	588	588
BELIZE	2,000	72	72
CHINA	8,224	8,224	8,224
COOK ISLANDS	181	181	181
EU-PORTUGAL	2,000	65	65
EU-SPAIN	-	47	47
FSM	1,377	1,377	1,377
FIJI	1,300	1,300	1,300
FRENCH POLYNESIA	776	776	776
GUAM	2,000	277	277
INDONESIA	5,889	5,889	3,411
JAPAN	18,265	18,265	14,347
KIRIBATI	469	469	469
MARSHALL ISLANDS	27	27	27
NAURU	0	0	0
NEW CALEDONIA	57	57	57
NEW ZEALAND	2,000	118	118
NIUE	0	0	0
NORTHERN MARIANAS	2,000	831	831
PALAU	0	0	0
PAPUA NEW GUINEA	33	33	33
PHILIPPINES	2,000	77	77
REPUBLIC OF KOREA	13,942	13,942	12,095
SAMOA	44	44	44
SENEGAL	2,000	0	0
SOLOMON ISLANDS	2,481	2,481	2,481
TONGA	18	18	18
TUVALU	128	128	128
CHINESE TAIPEI	10,481	10,481	10,017
USA	3,554	3,554	3,554
VANUATU	3,670	3,670	3,670
WALLIS AND FUTUNA	0	0	0
<b>Total</b>	<b>88,916</b>	<b>73,411</b>	<b>64,706</b>
<b>Scalar from 2013-15</b>	<b>1.35</b>	<b>1.11</b>	<b>0.98</b>

## 8. APPENDIX 2. ANALYSIS OF THE POTENTIAL CONSEQUENCES OF CMM 2017-01 FOR SKIPJACK AND YELLOWFIN TUNA.

To perform analyses of the potential impact of CMM 2017-01 on WCPO skipjack and yellowfin stocks, the same three future scenarios were modelled ('2013-15 average', 'optimistic' and 'pessimistic'). For each stock, the following assumptions were made:

- **Skipjack tuna:** consistent with the analysis for bigeye tuna, overall purse seine effort was assumed to remain constant at 2013-15 average levels. Therefore where future scenarios assumed that purse seine FAD (associated) set effort increased, purse seine free school set effort was reduced to maintain constant overall effort. As the impact of longline catch is negligible for skipjack tuna, these were assumed to remain constant at 2013-15 average levels.
- **Yellowfin tuna:** as for the other tunas, overall purse seine effort was assumed to remain constant at 2013-15 average levels, and changes in associated set effort were again balanced by changes in free school set effort. For longline, the assumption was made that changes in bigeye catch estimated under each scenario also applied to future yellowfin tuna catch levels (i.e. a 1:1 relationship was assumed between changes in bigeye catch and yellowfin n catch). For example, under the 'pessimistic' scenario, yellowfin longline catches were increased by 35%.

For both stocks, long-term recruitment patterns were assumed to hold into the future. Results under each scenario are presented in Table 7, and plots in Figure 4 to Figure 7.

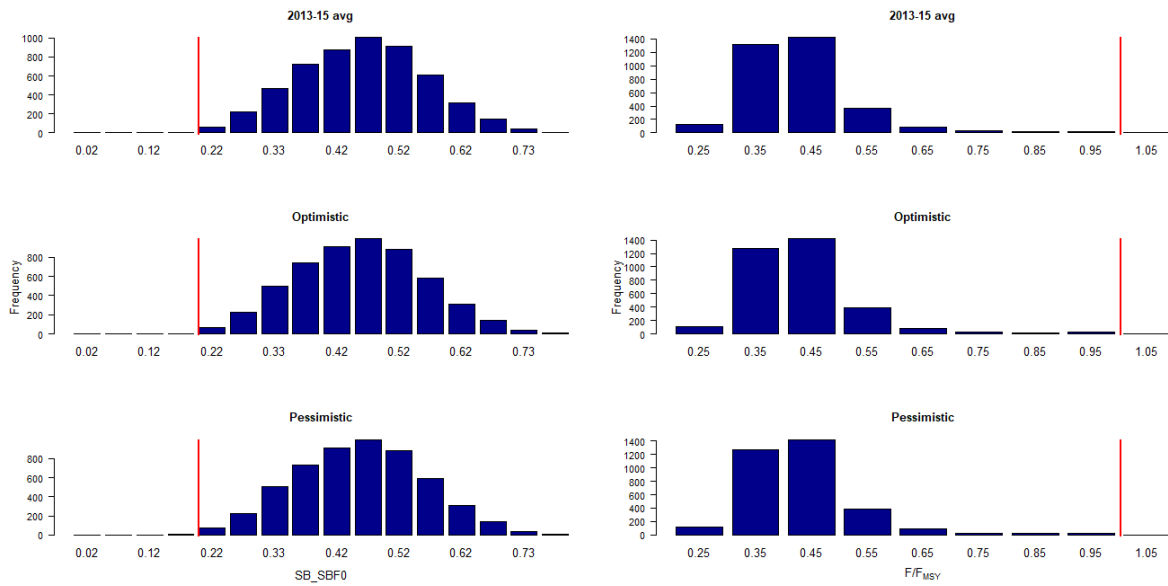
Results for skipjack are consistent across the different CMM 2017-01 scenarios, as overall purse seine effort is assumed to remain constant at 2013-15 average levels within the analysis, and the impact of longline fisheries is negligible. Under 'long term' recruitment, the skipjack stock is projected to stabilise at 47%  $SB/SB_{F=0}$ , slightly below the TRP, and  $F/F_{MSY}$  to remain relatively stable (a 1-3% increase compared to recent assessed levels). Small differences between CMM scenarios result from the relative impact of free school and associated sets on skipjack tuna; there is a small negative impact on skipjack status where there is an increased proportion of associated sets, as those sets tend to catch smaller skipjack tuna (see Hampton and Pilling, 2015).

For yellowfin tuna, results under the 2013-15 average and 'optimistic' scenarios are comparable, with the stock stabilising at 33%  $SB/SB_{F=0}$  (a 1% decrease from recent assessed levels),  $F/F_{MSY}$  falling to 0.68 (a 7-8% reduction), and a 7% risk of falling below the LRP. Again, as overall purse seine effort is assumed to remain constant, differences between these two CMM scenarios largely result from the small relative impact of increased associated set proportions on yellowfin tuna (see Hampton and Pilling, 2014), which are comparable to those seen for skipjack, offset by the small reduction in longline catch. The pessimistic scenario, which implies a 35% increase in longline yellowfin catch, has a more notable impact, with yellowfin biomass falling to 30%  $SB/SB_{F=0}$  (an 8% reduction from recent levels),  $F/F_{MSY}$  remaining stable at 0.73 $F/F_{MSY}$  and a 16% risk of breaching the adopted limit reference point. It should be noted that 'other fisheries', which have a notable impact on yellowfin stock status, are assumed to remain constant at 2013-15 average levels within this analysis.

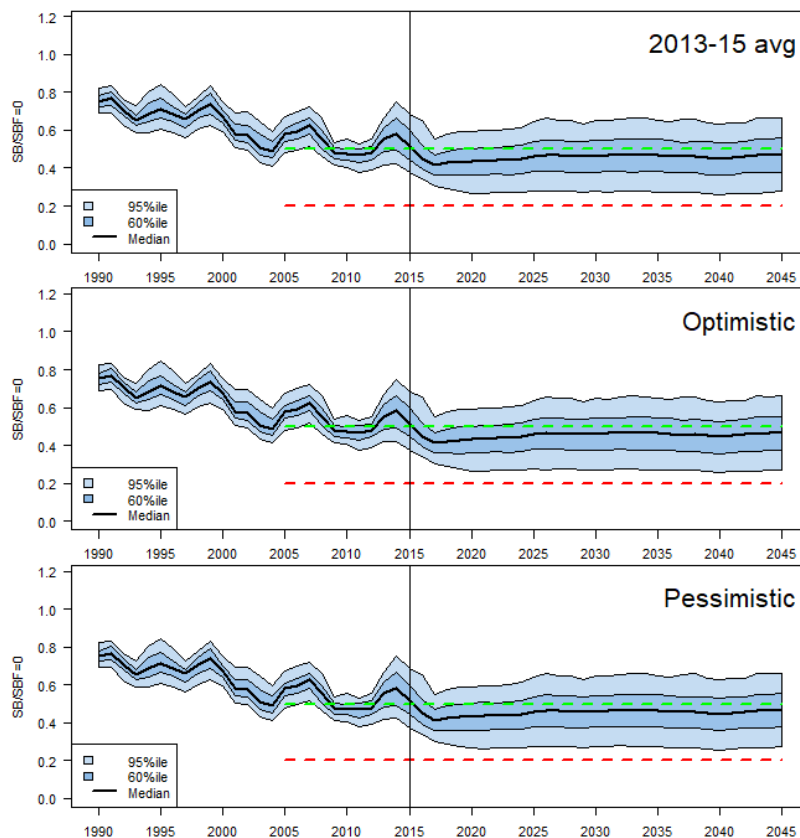
**Table 7. Median and relative values of reference points and risks of breaching reference points levels (adopted limit reference point (LRP) of 20%  $SB_{F=0}$ ;  $F_{MSY}$ ) in 2045 from the 2016 skipjack and 2017 yellowfin stock assessments, under the three future harvest scenarios (2013-2015 average fishing levels, optimistic, and pessimistic).**

Stock	Fishing level	Scalars relative to 2013-2015		Median $SB_{2045}/SB_{F=0}$	Median $SB_{2045}/SB_{F=0}$ v $SB_{2012-15}/SB_{F=0}$	Median $F_{2041-2044}/F_{MSY}$	Median $F_{2041-2044}/F_{MSY}$ v $F_{2011-14}/F_{MSY}$	Risk	
		Purse seine	Longline					$SB_{2045} < LRP$	$F > F_{MSY}$
Skipjack tuna	2013-2015 avg	1	1	0.47	NA <sup>1</sup>	0.49	1.01	0%	0%
	Optimistic	1.11	0.98	0.47	NA <sup>1</sup>	0.49	1.02	0%	0%
	Pessimistic	1.12	1.35	0.47	NA <sup>1</sup>	0.49	1.03	0%	0%
Yellowfin tuna	2013-2015 avg	1	1	0.33	0.99	0.68	0.92	7%	2%
	Optimistic	1.11	0.98	0.33	0.99	0.68	0.93	7%	2%
	Pessimistic	1.12	1.35	0.30	0.92	0.73	0.99	16%	9%

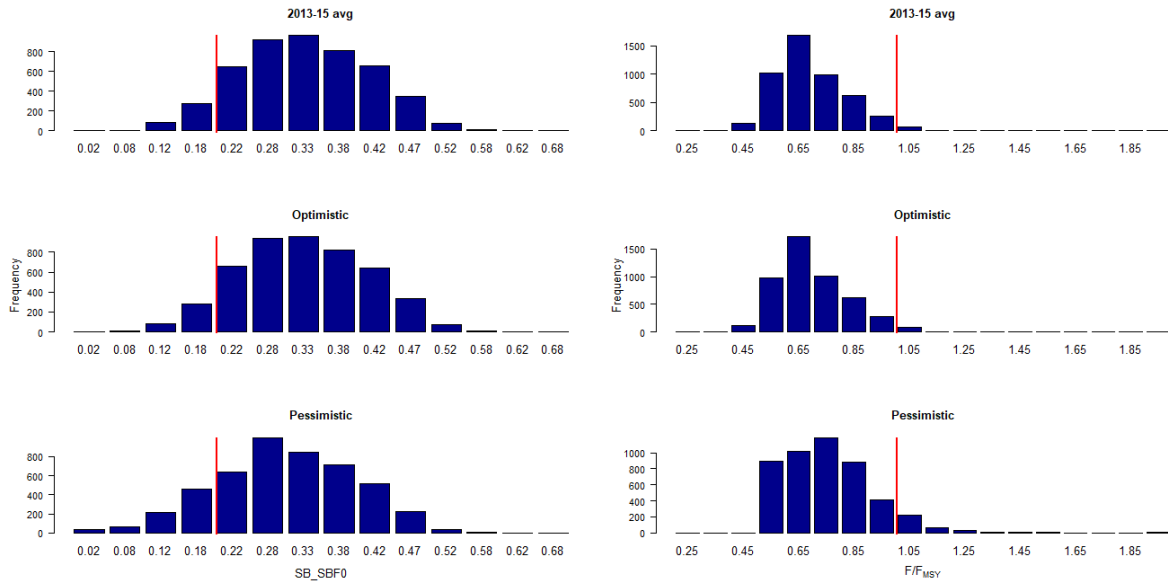
<sup>1</sup> Stated aim of CMM 2017-01 for skipjack was to maintain the stock on average around the TRP of 50%  $SB_{F=0}$  (CMM para 13).



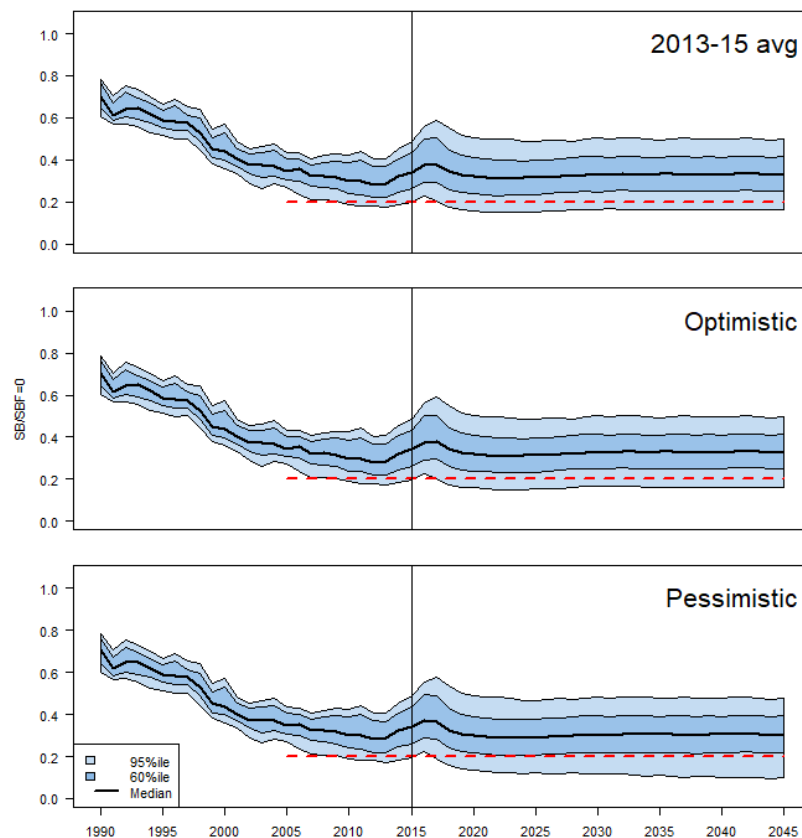
**Figure 4. Distribution of  $SB_{2045}/SB_{F=0}$  (left column), and  $F/F_{MSY}$  for skipjack tuna assuming long-term recruitment conditions, under the three future fishing scenarios: 2013-15 avg (2013-15 average conditions, top row); optimistic conditions (middle row); and pessimistic conditions (bottom row). Red line indicates the LRP ( $20\%SB_{F=0}$ ) and  $F=F_{MSY}$ , respectively.**



**Figure 5. Time series of WCPO skipjack tuna spawning biomass ( $SB/SBF=0$ ) from the uncertainty grid of assessment model runs for the period 1990 to 2015 (the vertical line at 2015 represents the last year of the assessment), and stochastic projection results for the period 2016 to 2045 under the three future fishing scenarios (“2013-15 avg”, “Optimistic” and “Pessimistic”; rows). During the projection period (2016-2045) levels of recruitment variability are assumed to match those over the time period used to estimate the stock-recruitment relationship (1982-2015). The red dashed line represents the agreed limit reference point, the green dashed line the interim target reference point.**



**Figure 6.** Distribution of  $SB_{2045}/SB_{F=0}$  (left column), and  $F/F_{MSY}$  for yellowfin tuna assuming long-term recruitment conditions, under the three future fishing scenarios: 2013-15 avg (2013-15 average conditions, top row); optimistic conditions (middle row); and pessimistic conditions (bottom row). Red line indicates the LRP ( $20\%SB_{F=0}$ ) and  $F=F_{MSY}$ , respectively.



**Figure 7.** Time series of WCPO yellowfin tuna spawning biomass ( $SB/SB_{F=0}$ ) from the uncertainty grid of assessment model runs for the period 1990 to 2015 (the vertical line at 2015 represents the last year of the assessment), and stochastic projection results for the period 2016 to 2045 under the three future fishing scenarios (“2013-15 avg”, “Optimistic” and “Pessimistic”; rows). During the projection period (2016-2045) levels of recruitment variability are assumed to match those over the time period used to estimate the stock-recruitment relationship (1962-2014). The red dashed line represents the agreed limit reference point.