Attachment A



Draft Bridging CMM on South Pacific Albacore College of Micronesia, FSM-China Friendship Sports Center Pohnpei, Federated States of Micronesia October 4, 2017 LIST OF PARTICIPANTS

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Attachment B



WCPFC Intercessional Meeting to Progress the draft Bridging Measure for South Pacific Albacore

4th October 2017 Pohnpei, Federated States of Micronesia

PROVISIONAL AGENDA

WCPFC-IM-SPA-INF-01 25 September 2017

AGENDA ITEM 1 OPENING OF MEETING

The meeting will open at 8:30 on Wednesday, 4 October, 2017

1.1 Welcome

The WCPFC Chair will officiate at the opening of the meeting by welcoming all delegations and providing some opening remarks. She will then introduce the facilitator and a representative from New Zealand who will preside over the remainder of the meeting.

1.2 Adoption of Agenda

The Provisional Agenda (WCPFC-IM-SPA-INF-01) that was distributed will be introduced and adopted with any agreed changes.

1.3 Introduction

New Zealand will be invited to give a presentation on the background of the CMM to provide context for the day.

AGENDA ITEM 2 PRESENTATION OF OUTCOMES OF SCIENTIFIC COMMITTEE 13TH ANNUAL SESSION

2.1 Stock assessment outcomes for albacore

SPC-OFP will provide a presentation on the status of the South Pacific albacore stock and most recent catch estimates.

2.2 Relevant recommendations from SC13

SPC-OFP will provide a summary of SC13 and relevant recommendations.

2.3 Economic status of the fishery

FFA will provide a summary of cost structures for the southern longline fishery.

AGENDA ITEM 3 HARVEST STRATEGY

3.1 Progress on South Pacific albacore harvest strategy

The WCPFC Secretariat will give a presentation on the progress of the harvest strategy for South Pacific albacore, including adoption of a TRP and LRP.

CCMs will be invited to discuss the most recent TRP impacts analysis (SC13-WCPFC13-03) in preparation for adoption of the South Pacific albacore TRP at WCPFC14.

AGENDA ITEM 4 KEY ISSUES

4.1 Future of albacore fishery

CCMs will be invited to discuss what they want out of the South Pacific albacore fishery and how they see the fishery changing in the next 5 to 10 years. CCMs will also be invited to discuss how they see the CMM fitting into the overall management of South Pacific albacore.

AGENDA ITEM 5 Draft Bridging CMM

5.1 Draft CMM

CCMs will be invited to discuss the draft bridging measure for South Pacific albacore and may provide advice on the components of the CMM including setting an interim limit and apportioning catch, facilitating cooperation, and how the CMM fits within the development of a harvest strategy.

AGENDA ITEM 6 NEXT STEPS

CCMs will consider next steps on progressing the draft Bridging CMM and related issues.

AGENDA ITEM 7 CLOSE OF MEETING

The Chair will close the meeting at the end of the proceedings.

Attachment C

South Pacific Albacore Conservation and Management Measure

Sarah Williams NZ/FAA

South Pacific Albacore Conservation and Management Measure

Intersessional Meeting of the Western and Central Pacific Fisheries Commission

4 October 2017

Introduction

Background – How we got here

- Various CMMs
- MOW 1-4
- Draft Bridging CMM

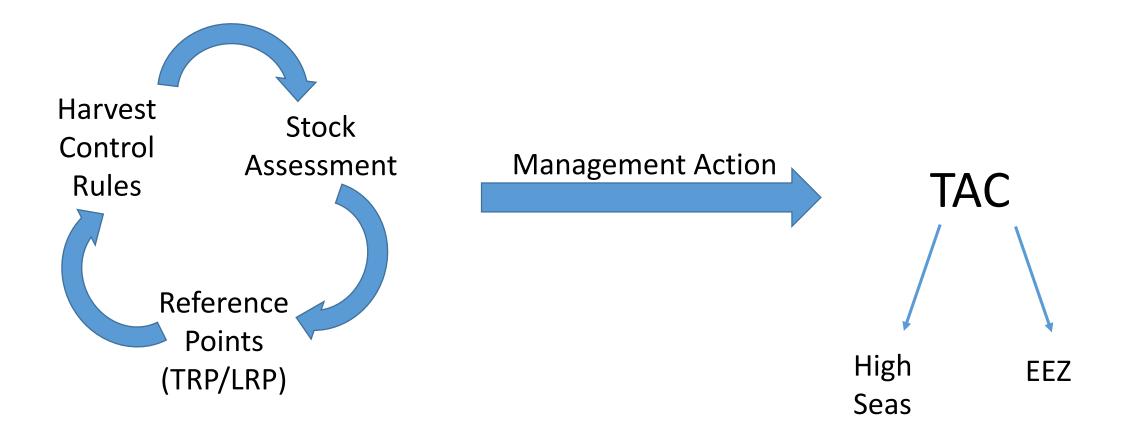
Why we're here (WCPFC13 Recommendations)

- WCPFC13 agreed to task New Zealand, on behalf of FFA, with advising members early in 2017of the proposed process for progressing the Bridging CMM on South Pacific albacore.
- The Commission directed that further discussion of the TRP should take place over the course of 2017 as part of the ongoing consultative process for the development of a Bridging Measure for the Conservation and Management of the South Pacific Albacore stock, and should include a report on progress by the Convenor of that process to the 13th WCPFC Scientific Committee.

Meeting Goals

Refine the fishery objectives

Advance the draft bridging CMM



Candidate Management Objectives – SC13-2017/MI-WP-02

Biological

• Sustainable stock size

<u>Social</u>

- Food security in developing states
- Avoid adverse impacts on small scale fishers
- Maintain/develop domestic fishery – NEW
- Human resource development - NEW

<u>Economic</u>

- Max economic yield
- Maximise catch
- Maximise SIDs revenues from rents
- Effort predictability
- Maintain albacore, big eye, yellowfin, swordfish around TRP
- Optimise capacity NEW

<u>Ecosystem</u>

Minimise catch of non-target species

Potential Refined List

- Spawning biomass remains above the adopted Limit Reference Point of 20%
- Maintain spawning biomass at a level that supports longline catch rates higher than the levels observed in recent years
- Manage the fishery in a way that prevents large inter-annual variations in catch and effort.

Bridging CMM

- Interim TAC
 - Range for discussion
 - MSY: 76,800mt
 - 2005 catches: 56,486mt
 - 2015 catches: 63,300mt
 - 45% SBF=0: 44,000mt
 - 42% SBF=0: 46,100mt

Harvest Strategy Components - TRP

• Range of TRPs SB2033/SBF=0

- 45%
 - Allows 20% revenue margin per average vessel
 - Risk of breaching LRP 0%
- 14%
 - Maximum Sustainable Yield
 - Risk of breaching LRP 74%
- 32%
 - Achieved if no change in effort from 2013 levels
 - Risk of breaching LRP 20% (maximum agreed by Commission)

Interim allocations

Range of interim allocations for discussion Options for EEZ:HS split:

- Norm best 68%:32%
- 2005 catch 57%:43%
- 15 year av 60%:40%
- 2015 66%:34%
- 2000-2004 av 54%:46%

Terminology

From MOW-WINF-05

- Harvest Strategy: specifies target and limit reference points and management actions associated with achieving the targets and avoiding the limits
- Limit reference point (where not to go) a benchmark which defines undesirable states of the system that should be avoided or achieved with very low probability.
- Target reference point (TRP): a benchmark which assesses the performance of management in achieving one or more operational management objectives.
- Harvest control rule specific course of action that includes the specific amount of catch, effort, or fishing mortality based on some indicator of the current system state (e.g. stock status)

Attachment D

Status of the south Pacific Albacore stock, and recent catch estimates and SC13 recommendations

Graham Pilling SPC-OFP



Pacific Community Communauté <u>du Pacif</u>ique

Agenda item 2.1 Status of the south Pacific Albacore stock, and recent catch estimates and 2.2 SC13 recommendations

Intersessional Meeting to progress the draft Bridging CMM on South Pacific Albacore

Pohnpei, FSM, 4th October 2017

Oceanic Fisheries Programme, SPC

Overview

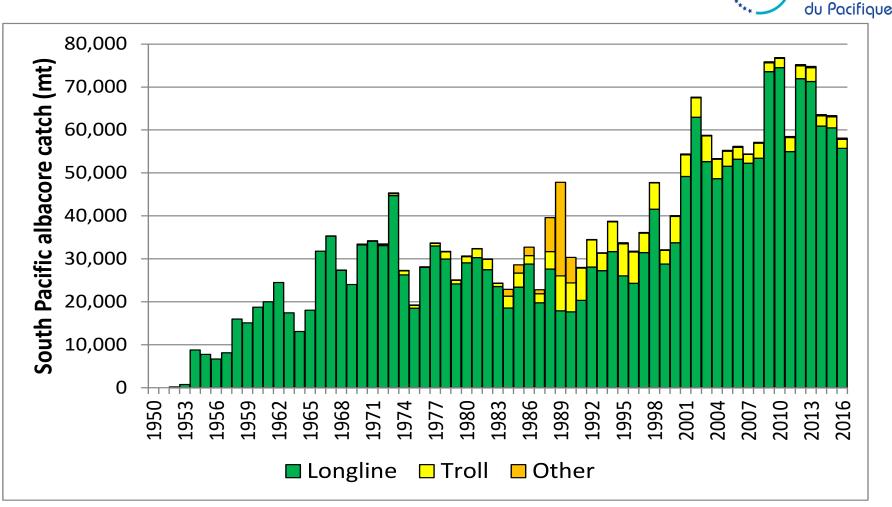


- Update on catch/effort/CPUE trends in fishery
- Summary of current and future stock status

 Updated stock projections based on recent
 fishing patterns
- Recommendations from SC13
- Background work on candidate TRP options

WCPFC-SC13/SA-WP-08 WCPFC-HSW/WP05 WCPFC-SC12/MI-WP-01

Southern WCP_CA albacore catch by gear



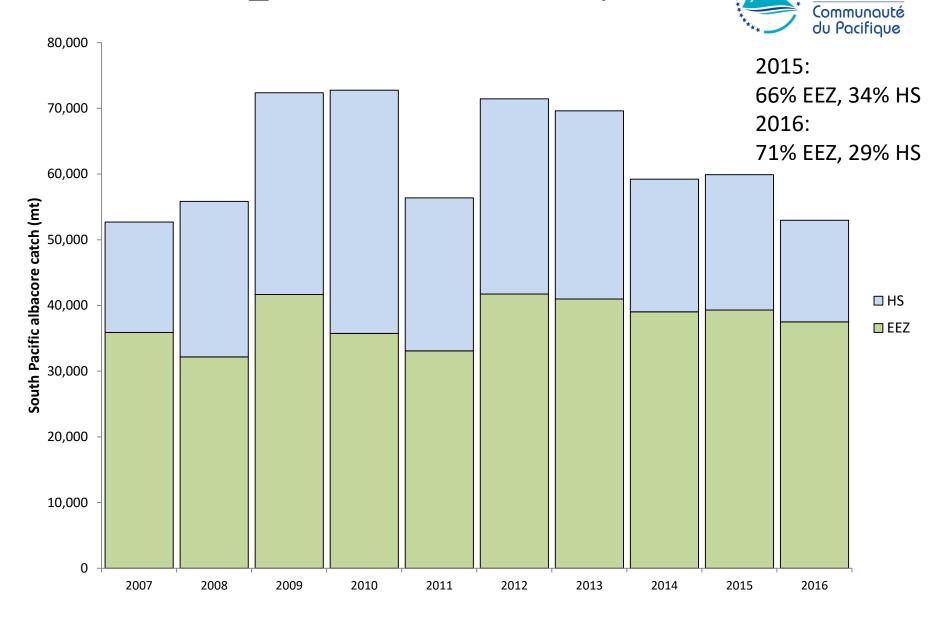
- 2016 LL catch down 8% from 2015, 13% from 2011/2015 avg
- 2016 troll catch down 17% and 24% respectively
- Longline ~97% of the catch

WCPFC-SC13/SA-WP-08

Pacific

Community Communouté

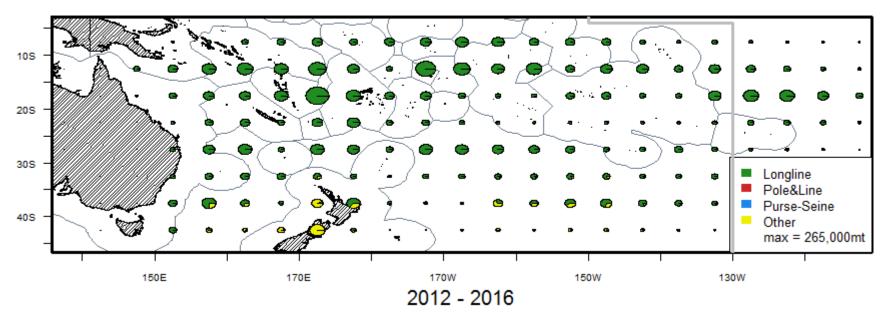
Southern WCP_CA, albacore catch by area

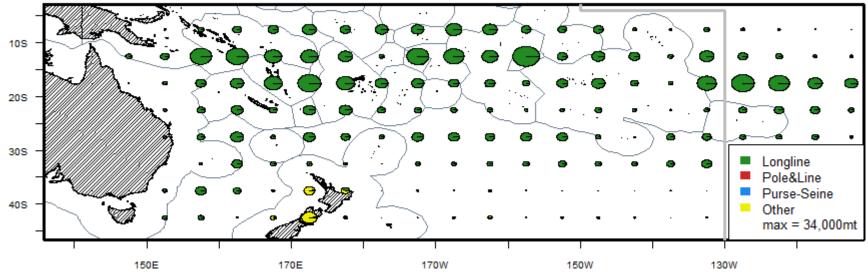


Pacific Community



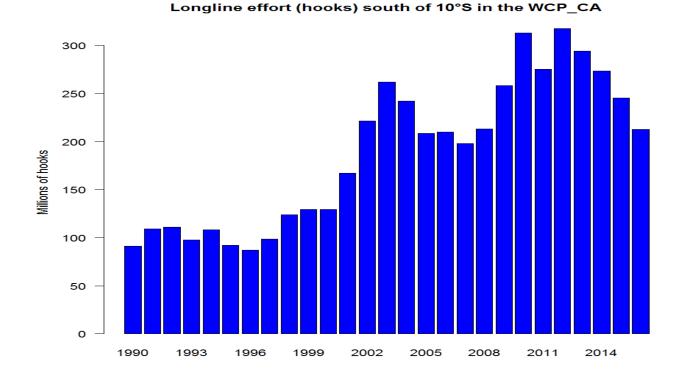
1950 - 2016





South Pacific (S 10degS) albacore effort





	2010	2011	2012	2013	2014	2015	2016
EEZ	70,435	73 <i>,</i> 095	75,661	78 <i>,</i> 485	64,471	65,308	72,627
International waters (IW)	21,379	23 <i>,</i> 803	24,038	32 <i>,</i> 500	28,141	23,956	21,627
Total	91,814	96 <i>,</i> 898	99,699	110,985	92,612	89,264	94,254
% EEZs	77	75	76	71	70	73	77
% High Seas	23	25	24	29	30	27	23

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- 2016 effort: 13% less than 2015
- VMS days most "up to date"
- 2016 effort +6% from 2015

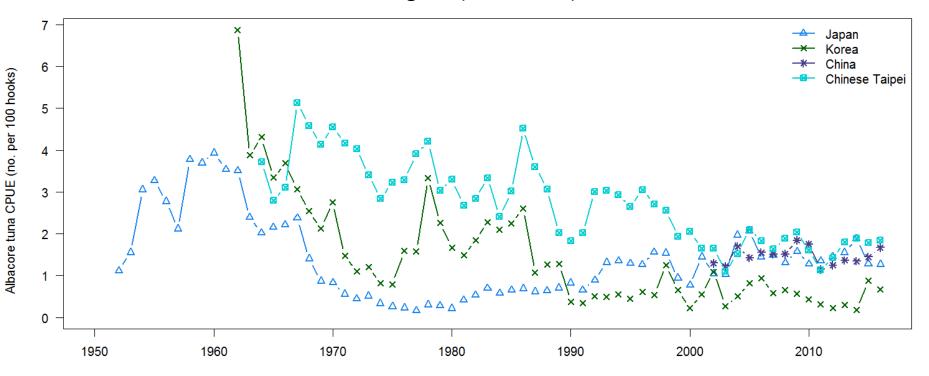
High seas effort proportion ~ 25-30%

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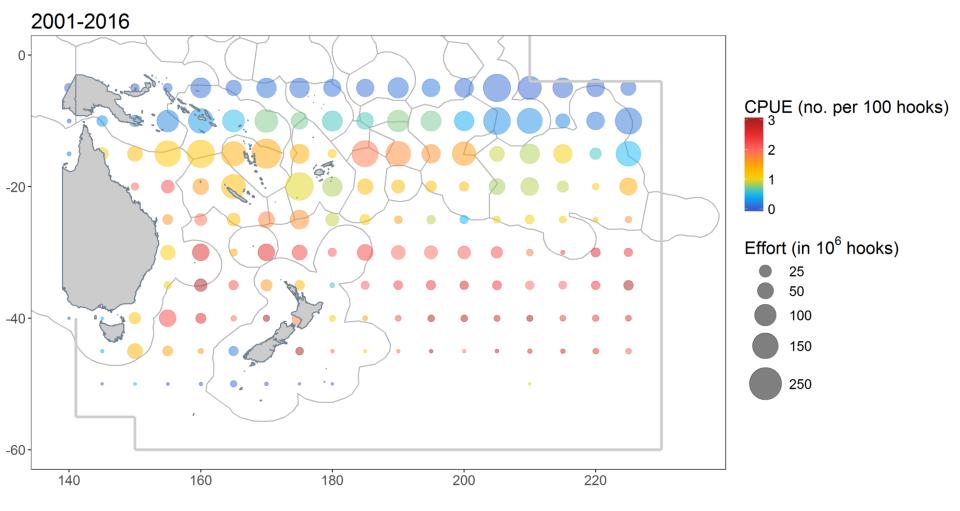
Trends in LL CPUE by key flag



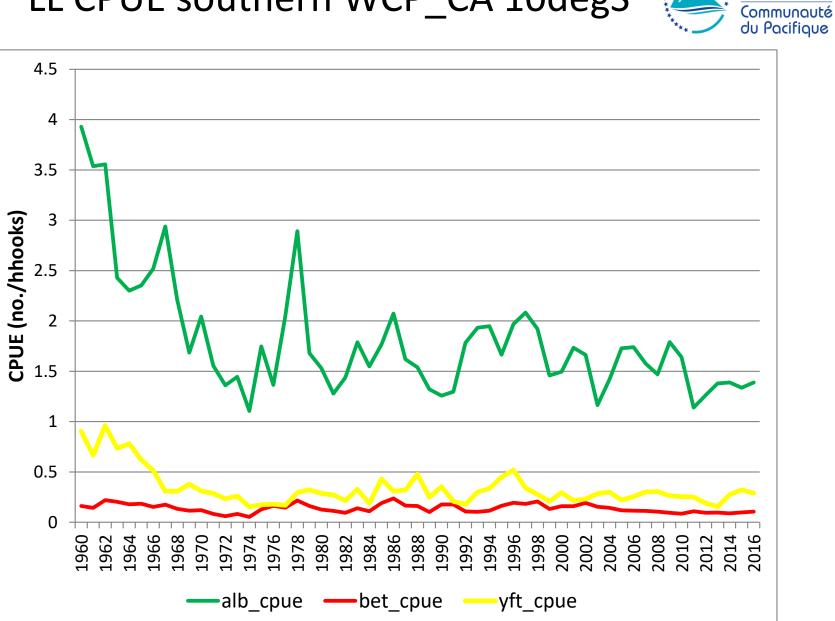
Longline (1952-2016)







LL CPUE southern WCP_CA 10degS



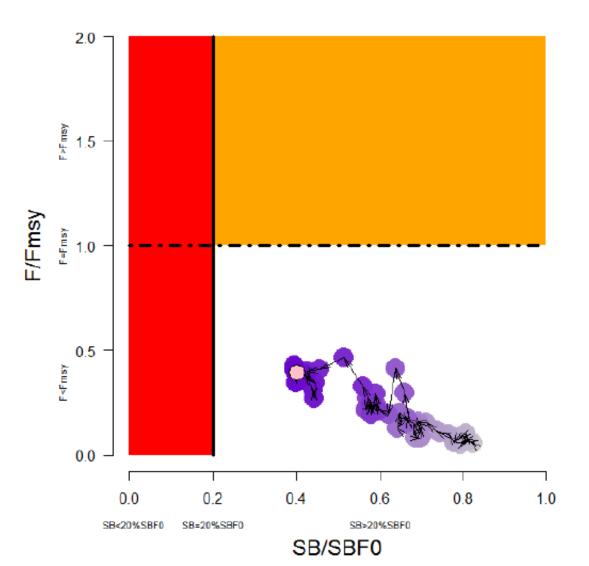
Pacific

Community

South Pacific Albacore stock status



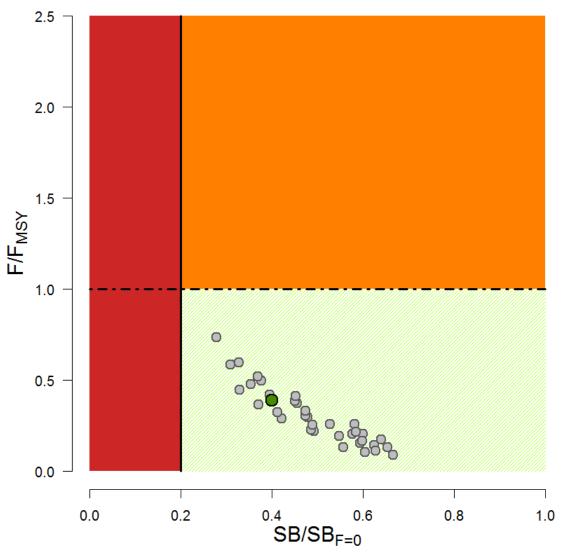
• Last assessment in 2015 (2013 status)



South Pacific Albacore stock status

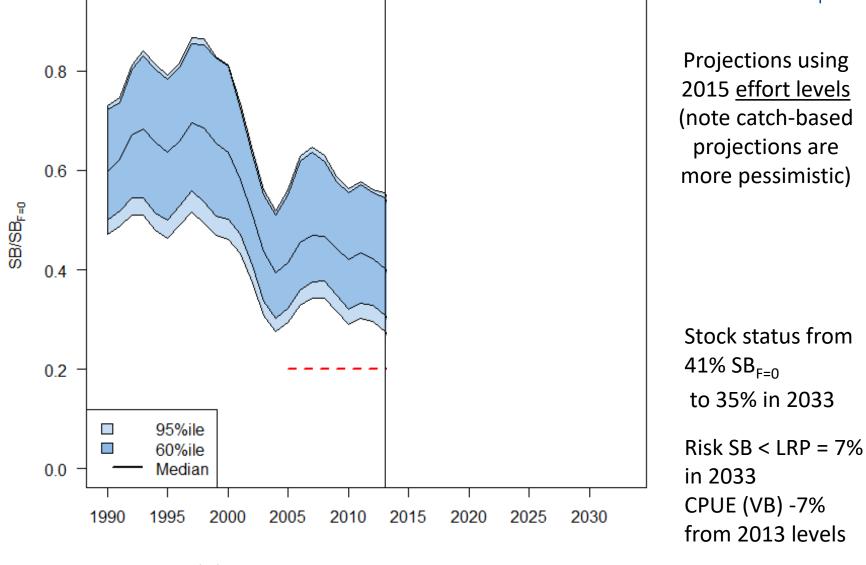


• Last assessment in 2015 (2013 status)



Albacore stock status





9 models

9 models x 200 projections

SC13 Advice



- No assessment conducted in 2017
 - Stock status description from SC11 still current
- Noted decrease in total catch (~8% from 2015; 13% from 2011-2015) and effort (~ 15% from 2015)
- Noted results of projection analyses
 - Reduction in average biomass, 7% risk of falling below the LRP, declines in vulnerable biomass (CPUE)

SC13 Advice



- Pending a new assessment in 2018, SC13 noted SC11 and SC12 advice:
 - longline fishing mortality and longline catch be reduced to avoid further decline in the vulnerable biomass so that economically viable catch rates can be maintained, especially for longline catches of adult albacore.
- SC13 recommends that this advice be taken into consideration when the TRP for South Pacific albacore is discussed at WCPFC14.

SC13 activities on PIs and MS



 SC13 SWG on performance indicators and monitoring strategies (MI-WP-02/ISG8) - technical review for southern longline fishery

Objective type	Candidate Objective	Performance indicator
Biological	Maintain stock(s) biomass at sustainable levels	P(SB <lrp) from="" modelling<="" td=""></lrp)>
Economic	Maximising economic yield	Predicted effort v E _{MEY} (incl. multispp) and B _{MEY}
	Maximise catch	Avg expected catch
	Maintain acceptable CPUE	Predicted CPUE cf reference levels
	Maximise SIDS revenues	Avg value of SIDS/non-SIDS catch
	Catch stability	Avg annual variation in catch
	Effort predictability	Effort variation cf reference period
	Maintain stock(s) around TRP	P(SB/SB _{F=0}) ~ TRP

SC13 activities on PIs and MS



Objective type	Candidate Objective	Performance indicator
Social	Food security in developing states	Proxy: avg proportion of CCM's catch/total in regions
	Avoid adverse impacts on small scale fishers	Proxy: avg catch for small scale fisheries
	Maintain/develop domestic fisheries	Level of effort/catch in domestic fishery
	Human resource development	Employment: Proxy: domestic catch
Ecosystem	Minimise catch of non-target spp	Expected catch of other spp

SC13 recommendations



- Recommended WCPFC14 note the candidate performance indicators and monitoring strategies for each of these fisheries, and provide advice on those to be included for development of harvest strategies under CMM 2014-06.
- SC13 noted best practice to support a broad range of performance indicators in support of the multiple management objectives already identified by the Commission. There will be scope to iteratively refine both the management objectives and related performance indicators and monitoring strategies.

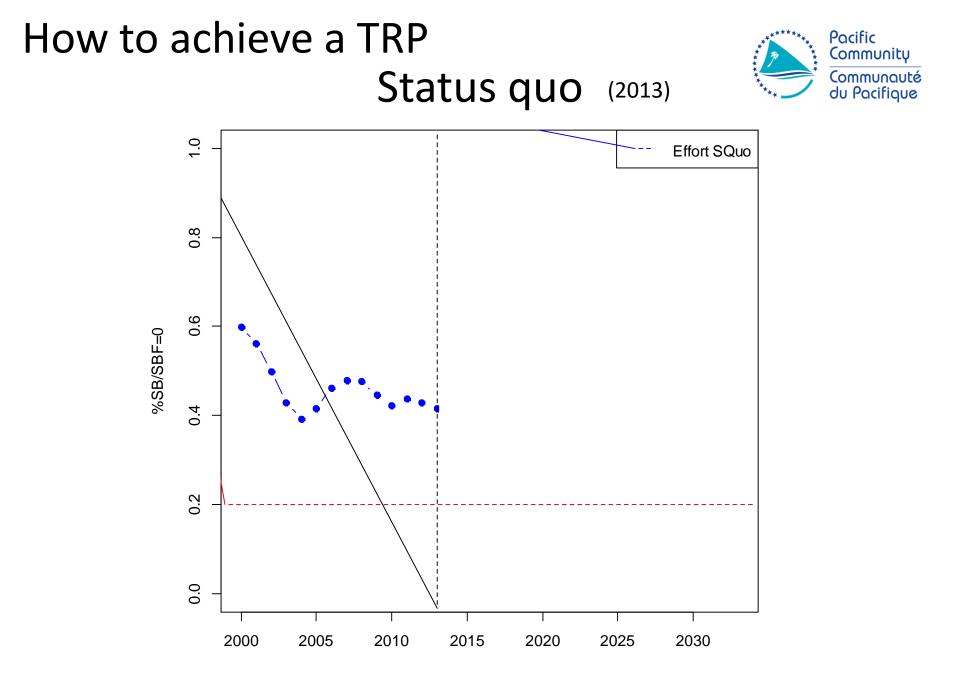


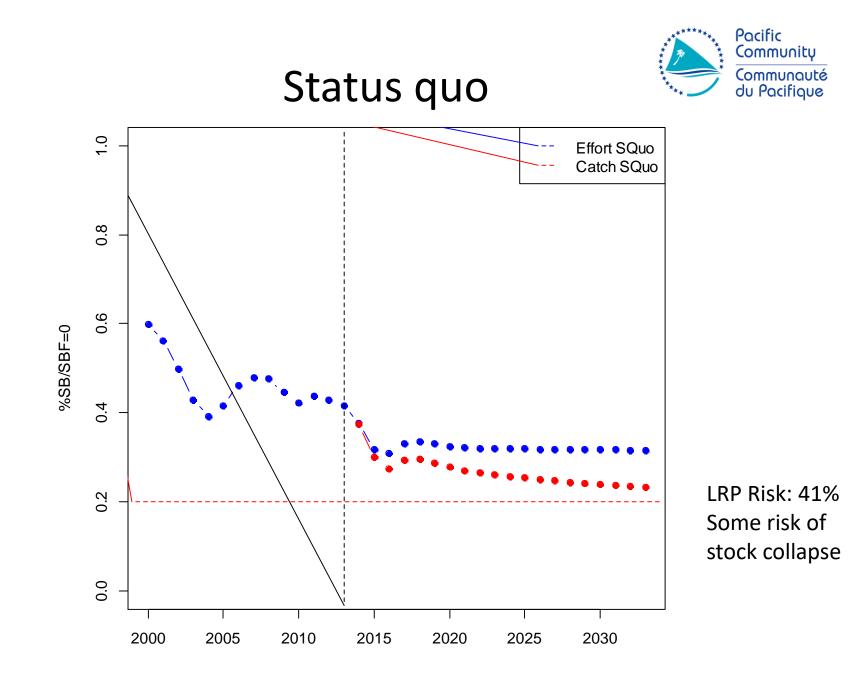
• Thanks for listening. Any questions?

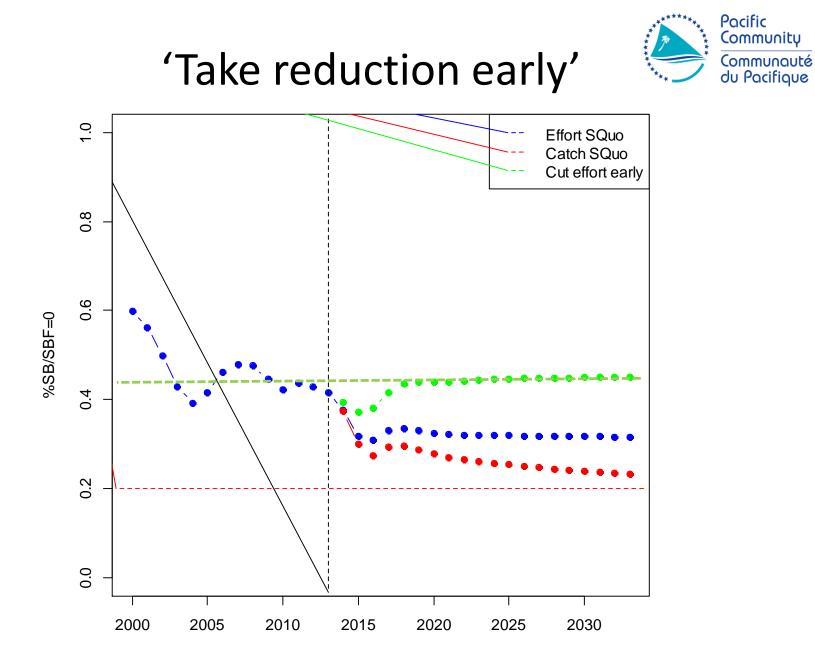
SPA TRP analyses (cut down)



	Effort change (LL effort scalar v 2013)	Median SB ₂₀₃₃ /SB _{F=0}	Median Iongline VB ₂₀₃₃ /VB ₂₀₁₃	Median albacore catch (C ₂₀₃₃ /C ₂₀₁₃)	Risk SB ₂₀₃₃ < LRP
MEY					
costs \$0.9-1.3 per hook	-75%	0.59	+49%	-59%	0%
10% revenue mar	gin over costs				
cost \$0.9 per hook	-12%	0.34	-8%	-30%	9%
cost \$1.1 per hook	-33%	0.40	+5%	-36%	0%
Break-even					
cost \$0.9 per hook	0%	0.32	-14%	-28%	20%
cost \$1.1 per hook	-23%	0.37	-1%	-33%	4%
MSY					
	+150%	0.14	-56%	-22%	74%

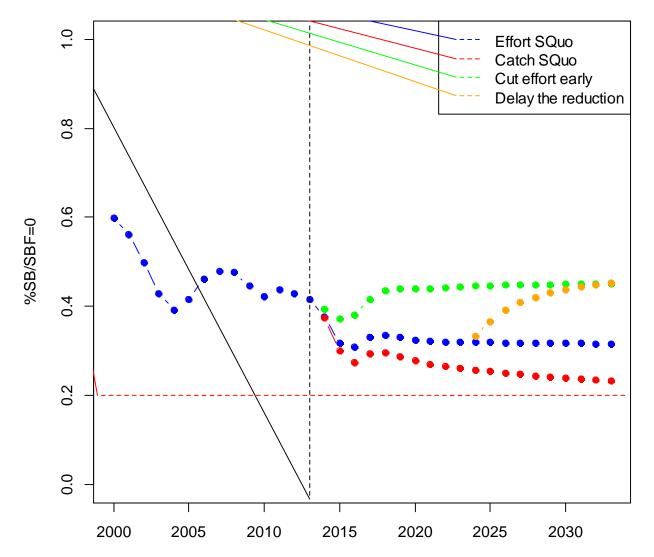






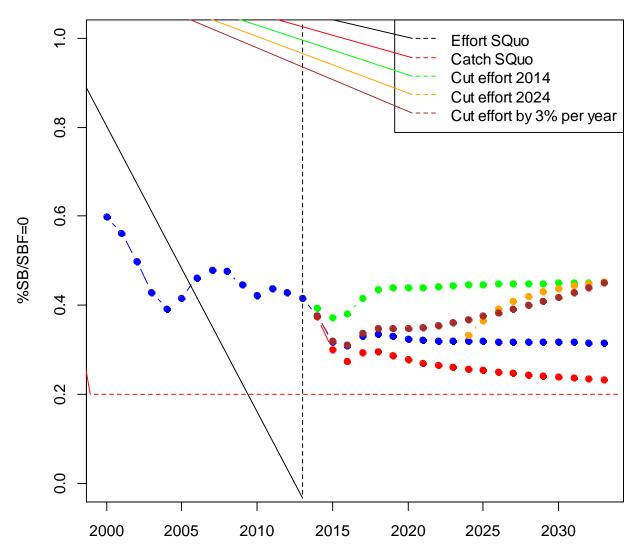
'Delay the reduction'







'Spread the reduction'





• Thanks for listening. Any questions?

Attachment E

Trends in economic conditions in the southern longline fishery

Wez Norris FFA



Trends in economic conditions in the southern longline fishery

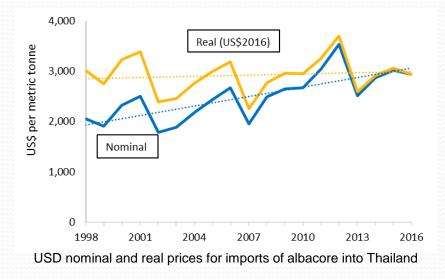
FFA Economics conditions index

- Components of the economic conditions index:
 - Fish prices
 - Fishing costs (excl. license and access fee payments)
 - Catch rates
- These are combined to form the economic conditions index.
- Details are provided in SC13-ST-WP-08
 "Analysis and projections of economic conditions in the WCPO fisheries"

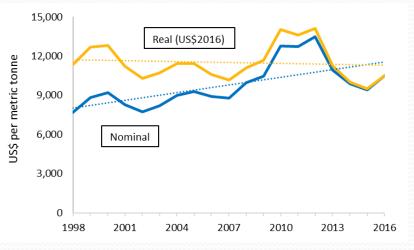
FFA Interpreting indices

- Indices are interpreted against their average in the reference period (1998-2016 average = 100)
- Values less than 100 = below average (1998-2018) performance while values above 100 = better than average
- The economic conditions index illustrates the relative prevailing environment with regards to the generation of economic returns in the fishery. It does not address the absolute level of returns generated or how they are distributed.

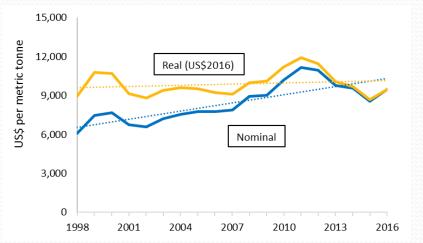
Prices



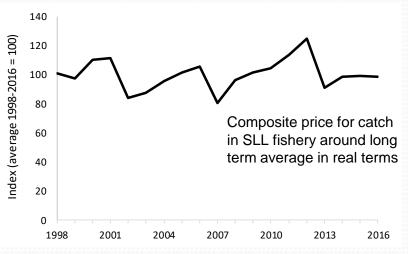
FFA



USD nominal and real prices for Japanese bigeye imports from Oceania



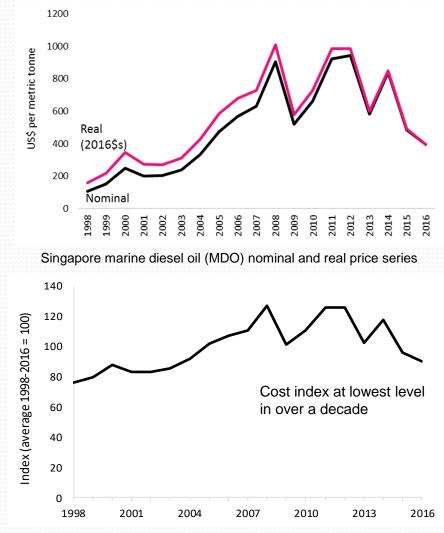
USD nominal and real prices for imports for Japanese yellowfin imports from Oceania



Composite price index for the southern longline fishery

The southern longline fishery

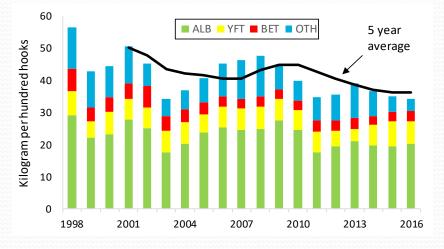
FFA



Cost index assumes nonfuel costs are constant in real terms with fuel costs varying in accordance with Singapore MDO price.

Fishing cost index for WCPO fisheries

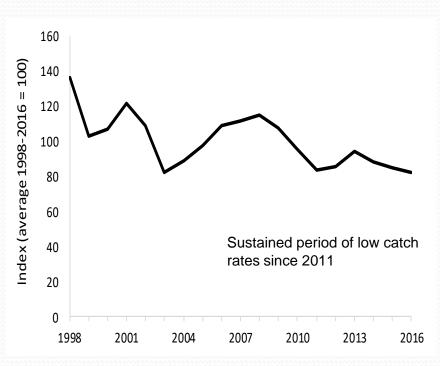
FFA The southern longline fishery



CPUE in the southern longline fishery by species

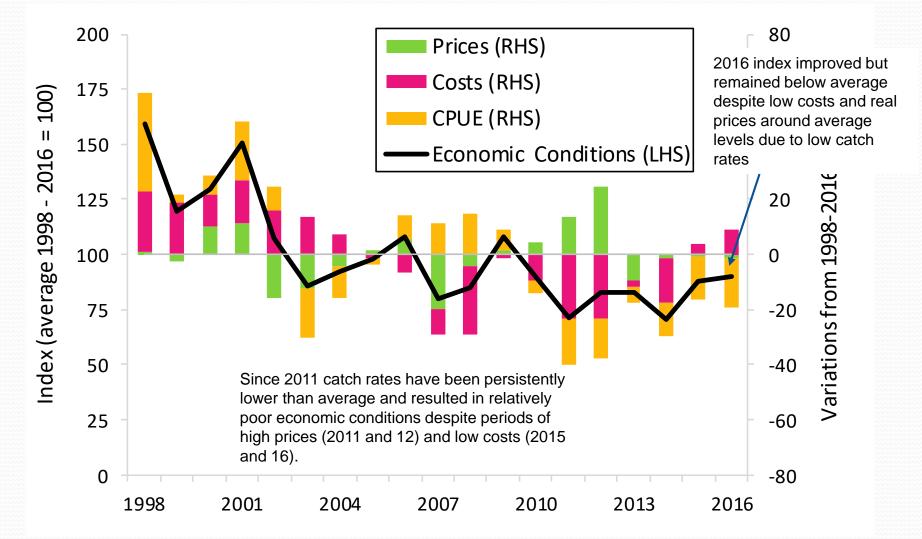
Catch rates vary over time but general trend is one of decline with peaks and troughs occurring at lower levels.

Catch rate index in the southern longline fishery



Index of economic conditions

FFA





WCPFC Harvest Strategy Process in relation to South Pacific Albacore

Tony Beeching WCPFC Secretariat

← 🔎 👻 🔒 🖒 🔜 WCPFC Harvest Strategy an... 🗵 *i* wcpfc.int https://www.wcpfc.int/harvest-strategy File Edit View Favorites Tools Help 👍 🔻 Page 🕶 Safety 🕶 Tools 👻 🕢 🦔 📖 Add content My Workbench Structure Manage Folders tony.beeching Log out Home News Calendar Contact Opportunities Site Map My account Log out Western & Central Pacific Fisheries Commission SEARCH You are logged in as tony beeching About WCPFC MCS Scheme Science & Data CCM Portal Key Documents Vessels Meetings Log out A A 🖶 A Home Key Documents 💫 Conservation and Management Measures 🔷 WCPFC Harvest Strategy and Reference Points WCPFC Harvest Strategy and Reference Points Key Documents View published New draft Moderate Convention Text Harvest Strategy CMM - 2014-06 Conservation and \sim WCPFC11 agreed to Conservation and Management Measures to develop and implement a harvest strategy Management Measures Harvest Strategy approach for key fisheries and stocks in the WCPO (326.23 KB) The objective of CMM 2014-06 is "To Guidelines, Procedures and agree that the Commission shall develop and implement a harvest strategy approach for each of the key Regulations fisheries or stocks under the purview of the Commission according to the process set out in CMM 2014-06." Relations with Other Pursuant to paragraph 13 of CMM 2014-06, WCPFC12 agreed a workplan for adoption of Harvest Strategies Organisations Other Information under CMM 2014-06 Workplan for the adoption of Harvest Strategies under CMM 2014-06 (506.05 KB) An updated workplan was agreed at WCPFC13 and records as an annex the Harvest Strategyrelated outcomes from WCPFC13 Updated workplan on Harvest Strategies 2016 - 2019 and record of outcomes from WCPFC13 (240.6 KB) Limit reference points (LRPs) WCPFC8 approved a number of SC7 recommendations related to limit reference points 1. The agreed working definition for LRPs is to be based on the following principles: they define a state of the fishery that is considered to be undesirable and which management action should avoid: the probability of breaching an LRP should be very low; management actions should be taken before the fishery falls below or is at risk of falling below an LRP.

X

WCPFC Harvest Strategy Work Plan

The following actions in the HS Work Plan are based on the "Elements of a harvest strategy" in paragraph 7 of CMM 2014-06:

(a) Record management objectives for the fishery or stock

(b) Agree Target Reference Point

(c) Agree acceptable levels of risk

(d) Agree monitoring strategy

(e) Develop harvest control rules

(f) Management strategy evaluation

The workplan is subject to review in 2017

MOWs and HSW

2012 MOW 1: increased the understanding of the use and application of **management objectives**, **indicators and reference points** and had preliminary discussions on a range of **management objectives for key fisheries**

2013 MOW2: considered a candidate list of management objectives, performance indicators, and target reference points for each major fishery -provided a future workplan for the development of a management framework.

2014 MOW3: generated general support for the **development of harvest strategy-based approach management framework** as outlined in the CMM proposed by FFA. The workshop provided preliminary advice on the need to implement an **effective management framework/ harvest strategy for the south pacific albacore fishery that meets management objectives**.

2015 HSW (MOW4): emphasis on HS approach to key fisheries - HS and MSE in other RFMOs (ICCAT, IOTC and CCSBT) - role of MSE in the development of HS for WCPFC fisheries - Management implications of setting acceptable levels of risk - elements of harvest strategies (including TRPs) for South Pacific albacore - WCPFC harvest strategy workplan, including consideration of resource implications and processes for review and amendment - how best to give effect to harvest strategies through Commission instruments and measures - options for progressing harvest strategy work, including use of existing WCPFC bodies (TCC/SPC)

WCPFC 10 Agreed the first two Management Objectives Workshops and associated 'strawman' document; the latter included the following candidate management objectives for the southern LL fishery

Biological	Maintain ALB and SWO
	biomass at or above levels that provide stock sustainability throughout their range
Economic	Maximise economic yield from the fishery
	Increase fisheries-based development within developing States' economies, especially the
	SIDS
	Maintain acceptable CPUE
	Optimize capacity
	Catch stability
	Maximise SIDS revenues from resource rents
	Stability and continuity of market supply
Social	Affordable protein for coastal communities
	Employment opportunities
	Maintain/develop domestic fishery
	Human resource development
	Avoid adverse impacts on subsistence and small scale fishers
Ecosystem	Minimise fishery impact on ecosystem function
	Minimise catch of non-target species

		SC11:	WCPFC12
•	SC provide advice on implications of a range of Target Reference Points for south Pacific albacore.	MI-WP-03 Trends in Economic Conditions in the Southern Longline Fishery (Rev.01 - 02Aug2015) (FFA & Vanuatu; economic indicators)	Commission agreed to workplan for the adoption of harvest strategies under CMM 2014-06 [WCPFC12 Summary Report, Attachment Y]
		MI-WP-04 Compatibility and consequences of alternative potential Target Reference Points for the south Pacific albacore stock.	

Performance indicators and	SC12	WCPFC13
Monitoring strategy (d).	MI-WP-01 Biological and economic	
SC provided advice on a monitoring strategy to assess performance against reference points. SC provided advice on a range of performance indicators to evaluate performance of harvest control rules. Commission tasked SPC/SC to develop interim performance indicators to evaluate harvest control rules. [Commission agree to a monitoring strategy to assess performance against reference points.]	consequences of alternative trajectories to achieve a candidate south Pacific albacore target reference point (potential trajectories to achieve candidate TRPs) MI-WP-03 Proposal for adopting interim acceptable levels of risk for breaching limit reference points of four key tuna species in the WCPO (risk); SPC risk papers for previous SCs referenced here MI-WP-04 Performance statistics and monitoring strategies for skipjack and South Pacific albacore commensurate with: candidate management objectives for the Tropical Purse Seine and Southern Longline Fisheries (objectives, indicators, monitoring strategy for (SKJ and) SPA)	Commission agreed on interim maximum acceptable risk level for breaching the LRP (c). [see section 5 of HSW] Commission agreed to a refined workplan for the adoption of harvest strategies under CMM 2014-06 [WCPFC13 Summary Report Attachment N]

WCPFC 13 Relevant Outputs re. SPA

WCPFC13 requested that existing analyses of the implications of different TRP levels – in terms of total catch and effort changes required – should be re-circulated to CCMs by FFA before the end of December 2016, and that the Scientific Services Provider assist CCMs in understanding the economic implications of different TRPs for their vessels before SC13.

WCPFC13 agreed to defer the possible adoption of an interim Target Reference Point for the South Pacific Albacore stock, which had originally been agreed to take place in 2015 under the Harvest Strategy Work Plan, until December 2017 at the latest.

The Commission directed that further discussion of the TRP should take place over the course of 2017 as part of the ongoing consultative process for the development of a Bridging Measure for the Conservation and Management of the South Pacific Albacore stock, and should include a report on progress by the Convenor of that process to the 13th WCPFC Scientific Committee.

WCPFC 13 Acceptable levels of risk (all stocks)

....**not specify, at this time, acceptable levels of risk** of breaching the limit reference point for each stock;

.....**consider any risk level greater than 20 percent to be inconsistent with the LRP related principle in UNFSA** (as referenced in Article 6 of the Convention) including that the risk of breaching limit reference points be very low; and

......determine the acceptability of potential HCRs where the estimated risk of breaching the limit reference point is between 0 and 20%.

 Agree Target Reference Point (b) Commission agree a Target Reference Point for south pacific albacore. Develop harvest control rules (e). And Management strategy evaluation (f). SC provide advice on candidate harvest control rules based on agreed reference points. Commission consider advice on progress towards harvest control rules. 	 SC13 MI-WP-01 Implications of a range of Target Reference Points for the south Pacific albacore stock (FFA) MI-WP-02 Performance indicators and monitoring strategies for South Pacific Albacore compatible with candidate management objectives for the Southern Longline Fishery. MI-WP-04 Developments in the MSE modelling framework. SC12 MI-IP-01 Preliminary evaluation of catch-based harvest control rules for South Pacific albacore (example HCRs) SC13 Recommendation: Intercessional work to develop guidelines for voluntary submission of economic data 	WCPFC14 The HS workplan will be subject to review in 2017
--	--	--

Develop harvest control rules (e) and Management strategy evaluation (f)	SC14	WCPFC15
• SC provide advice on performance of candidate harvest control rules.		
• TCC consider the implications of candidate harvest control rules.		
 Commission consider advice on progress towards harvest control rules. 		

Develop harvest control rules (e) and Management strategy evaluation (f)	SC15	WCPFC16
 SC provide advice on performance of candidate harvest control rules. 		
• TCC consider the implications of candidate harvest control rules.		
 Commission consider advice on progress towards harvest control rules. 		

Attachment G



Consultative DRAFT

CONSERVATION AND MANAGEMENT MEASURE TO ESTABLISH A LIMIT FOR SOUTH PACIFIC ALBACORE

Conservation and Management Measure 2017 xx

In accordance with the Convention on the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean:

Recalling the advice of the Scientific Committee (SC13) that fishing mortality and catch of south Pacific albacore be reduced to avoid further declines in vulnerable biomass especially for longline catches of adult albacore;

Acknowledging that the Commission has adopted CMM 2014-06 on Establishing a Harvest Strategy for Key Fisheries and Stocks in the Western and Central Pacific Ocean and a Work Plan to guide the development of key components of a Harvest Strategy, including the recording of management objectives;

Noting that a component of the stock is within the IATTC Convention Area;

Further noting that some fisheries are experiencing significant declines in profitability

Recognizing the overwhelming dependence on this species in the fisheries of Small Island Developing States and Territories, and the need to maintain and protect the profitability of these fisheries;

Noting that Article 30(1) of the Convention requires the Commission to give full recognition to the special requirements of developing States that are Parties to the Convention, in particular small island developing States and territories and possessions, in relation to the conservation and management of highly migratory fish stocks in the Convention Area and development of fisheries on such stocks;

Noting further that Article 30(2)(c) of the Convention requires the Commission to ensure that conservation and management measures do not result in transferring, directly or indirectly, a disproportionate burden of conservation action onto developing States Parties, and territories and possessions;

Desiring to implement Articles 10.3 of the Convention in a tangible way to increase the participation of Small Island Developing States in WCPO tuna fisheries; *Aware* that the current state of south Pacific albacore prevents Small Island Developing States and Territories from increasing their participation in, and benefits from fisheries for resources in their exclusive economic zones and in the high seas and therefore represents a disproportionate burden stemming from the lack of <u>compatible</u> conservation action;

Noting Article 8(1) of the Convention requires compatibility of conservation and management measures established for the high seas and those adopted for areas under national jurisdiction;

Acknowledging that the Commission has adopted a limit reference point (LRP) for south Pacific albacore of 20% of the estimated recent average spawning biomass in the absence of fishing;

Recognising further the interactions that occur between the fisheries for bigeye, yellowfin, skipjack tuna and south Pacific albacore;

<u>Recognising the need for improved confidence in catch monitoring and verification in</u> <u>longline and troll fisheries;</u> and

Fully aware of the requirements of Articles <u>8 and 30</u> of the Convention on the need to ensure that <u>measures adopted for high seas and EEZs are compatible, taking into account</u> <u>measures previously adopted by subregional fisheries management arrangements and that</u> such measures do not result in transferring, directly or indirectly, a disproportionate burden of conservation action onto developing States Parties, and territories and possessions

Adopts, in accordance with the Articles 10 and 30 of the WCPFC Convention that:

ObjectivesPurpose

- The purpose of this Conservation and Management Measure is to <u>establish</u> management and monitoring processes in fisheries for south Pacific albacore that will support the development and implementation of harvest strategy elements by:
 - a) Setting forth agreed objectives for the management of the south Pacific albacore stock;
 - a)b)Determining a work plan for development of improved monitoring mechanisms in the albacore fishery that will be necessary to;
 - i. To facilitate cooperative management of the high seas and EEZ fisheries for south Pacific albacore;
 - ii. implement an interim catch limit for the south Pacific Albacore fishery
 - iii. Set the proportion of the fishery that is to be taken on the high seas and the proportion that is to be taken within the EEZs of coastal states;
 - iv. Provide for the implementation of zone based measures that optimise economic benefits to the economies of small Island Developing States and Territories (SIDS).and

Principles for Application

2) Measures to implement this conservation and management measure established for the high seas and those adopted for areas under national jurisdictionExclusive Economic Zones (EEZs) shall be compatible in order to ensure comprehensive conservation and management of the south Pacific albacore stock in the Convention <u>Area in its entirety</u>.

General Provisions

- 3) This measure applies to all catch of albacore tuna in Exclusive Economic Zones and High Seas in the Convention Area south of the equator.
- 4) All catch and effort within EEZs shall be attributed to the coastal State or Territory. Catch and effort on the high seas shall be attributed to the flag state, except that catch and effort of vessels notified as chartered under CMM 2012-05 shall be attributed to the chartering CCM.
- 5) The Commission encourages CCMs to work individually and collectively to develop and implement additional measures in pursuit of the objectives of this CMM.

Reference points

6) In accordance with CMM 2014-06, CCMs shall cooperate to develop a formal Harvest Strategy for South Pacific albacore including agreeing on Target Reference Points<u>and</u>Harvest Control rules.

Management Objectives

7) The Commission hereby agrees that the following management objectives for south Pacific albacore: [To be completed based on discussion in agenda item 4.1]

Improved Longline and Troll Fishery Monitoring

- 8) The Commission hereby agrees to prioritise collaborative work on the following:
 - a. Expedited adoption of data and process standards for electronic reporting of catch and effort by both vessel captains and ROP observers;
 - <u>Phase-in of compulsory real-time electronic reporting commencing in</u>
 [2019], recognising the need for CCMs, vessel captains and the Commission to build the capacity to use this technology;
 - <u>c.</u> Finalisation of a CMM that sets forth data, process and system standards of a Catch Documentation Scheme framework that will be applied to all south Pacific albacore catch by [2020];
 - d. Adoption of data and process standards for electronic monitoring (camera systems) by the end of [2018], and development of an agreed program to increase coverage of the fishery to at least 20% by [2020].
 - e. Actions to address the role that at-sea transhipment can play in masking under-reporting and misreporting, such as through increased observer coverage, e-monitoring, greater use of ports or other means by [2018].

Interim Limits and proportional shares

6)9)As an interim management arrangement, while a harvest strategy is being developed, members of the Commission shall cooperate to ensure that total

harvest of albacore in the South Pacific Ocean does not exceed the interim catch limit of XXXX.

7)10) Consistent with paragraphs 3 and 7 this interim limit shall be allocated between the high seas and EEZs in the following proportion:

EEZ	High Seas ¹
XX%	XX%

Compliance with *current previous* CMMs

8)11) Other than SIDS, CCMs that catch South Pacific albacore shall not increase the number of their fishing vessels fishing for South Pacific albacore in the Convention Area south of 20°S above the 2005 levels or above 2000-2004 levels.

Implementation

- 9)12) Members are to cooperate to ensure that <u>the collective</u> limits established for the high seas (noting footnote 1) and <u>the collective limit for</u> EEZs are not exceeded and report to WCPFC on the mechanisms agreed to achieve this.
- 10) [Mechanisms for monitoring and compliance are to be developed. For example: Obligations on the Commission to monitor and report on implementation] Monitoring and

Contribution to research

<u>11)13</u> CCMs that actively fish for South Pacific albacore in the Convention Area south of the equator shall cooperate to ensure the long-term sustainability and economic viability of the fishery for South Pacific albacore, including cooperation and collaboration on research to reduce uncertainty with regard to the status <u>and limits</u> of this stock.

Review

<u>12)14)</u> The Commission shall review this CMM annually to ensure that the various provisions are having the intended effect.

¹ Until such time as more formal arrangements can be established, including allocation of high seas limits amongst all relevant CCMs, the high seas proportion shall be set for fleets of non-SIDS only.

Discussion Draft South Pacific Albacore Bridging Conservation Management Measure Page 4 of 4

Attachment H



Consultative DRAFT

CONSERVATION AND MANAGEMENT MEASURE TO ESTABLISH A LIMIT FOR SOUTH PACIFIC ALBACORE

Conservation and Management Measure 2017 xx

In accordance with the Convention on the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean:

Recalling the advice of the Scientific Committee (SC13) that fishing mortality and catch of south Pacific albacore be reduced to avoid further declines in vulnerable biomass especially for longline catches of adult albacore;

Acknowledging that the Commission has adopted CMM 2014-06 on Establishing a Harvest Strategy for Key Fisheries and Stocks in the Western and Central Pacific Ocean and a Work Plan to guide the development of key components of a Harvest Strategy, including the recording of management objectives;

Noting that a component of the stock is within the IATTC Convention Area;

Further noting that some fisheries are experiencing significant declines in profitability

Recognizing the overwhelming dependence on this species in the fisheries of Small Island Developing States and Territories, and the need to maintain and protect the profitability of these fisheries;

Noting that Article 30(1) of the Convention requires the Commission to give full recognition to the special requirements of developing States that are Parties to the Convention, in particular small island developing States and territories and possessions, in relation to the conservation and management of highly migratory fish stocks in the Convention Area and development of fisheries on such stocks;

Noting further that Article 30(2)(c) of the Convention requires the Commission to ensure that conservation and management measures do not result in transferring, directly or indirectly, a disproportionate burden of conservation action onto developing States Parties, and territories and possessions;

Desiring to implement Articles 10.3 of the Convention in a tangible way to increase the participation of Small Island Developing States in WCPO tuna fisheries; *Aware* that the current state of south Pacific albacore prevents Small Island Developing States and Territories from increasing their participation in, and benefits from fisheries for resources in their exclusive economic zones and in the high seas and therefore represents a disproportionate burden stemming from the lack of compatible conservation action;

Noting Article 8(1) of the Convention requires compatibility of conservation and management measures established for the high seas and those adopted for areas under national jurisdiction;

Acknowledging that the Commission has adopted a limit reference point (LRP) for south Pacific albacore of 20% of the estimated recent average spawning biomass in the absence of fishing;

Recognising further the interactions that occur between the fisheries for bigeye, yellowfin, skipjack tuna and south Pacific albacore;

Recognising the need for improved confidence in catch monitoring and verification in longline and troll fisheries; and

Fully aware of the requirements of Articles 8 and 30 of the Convention on the need to ensure that measures adopted for high seas and EEZs are compatible, taking into account measures previously adopted by subregional fisheries management arrangements and that such measures do not result in transferring, directly or indirectly, a disproportionate burden of conservation action onto developing States Parties, and territories and possessions

Adopts, in accordance with the Articles 10 and 30 of the WCPFC Convention that:

Purpose

- The purpose of this Conservation and Management Measure is to establish management and monitoring processes in fisheries for south Pacific albacore that will support the development and implementation of harvest strategy elements by:
 - Setting forth agreed objectives for the management of the south Pacific albacore stock;
 - b) Determining a work plan for development of improved monitoring mechanisms in the albacore fishery that will be necessary to;
 - i. To facilitate cooperative management of the high seas and EEZ fisheries for south Pacific albacore;
 - ii. implement an interim catch limit for the south Pacific Albacore fishery
 - iii. Set the proportion of the fishery that is to be taken on the high seas and the proportion that is to be taken within the EEZs of coastal states;
 - iv. Provide for the implementation of zone based measures that optimise economic benefits to the economies of small Island Developing States and Territories (SIDS).

Principles for Application

2) Measures to implement this conservation and management measure for the high seas and those adopted for Exclusive Economic Zones (EEZs) shall be compatible in order to ensure comprehensive conservation and management of the south Pacific albacore stock in the Convention Area.

General Provisions

- 3) This measure applies to all catch of albacore tuna in Exclusive Economic Zones and High Seas in the Convention Area south of the equator.
- 4) All catch and effort within EEZs shall be attributed to the coastal State or Territory. Catch and effort on the high seas shall be attributed to the flag state, except that catch and effort of vessels notified as chartered under CMM 2012-05 shall be attributed to the chartering CCM.
- 5) The Commission encourages CCMs to work individually and collectively to develop and implement additional measures in pursuit of the objectives of this CMM.

Reference points

6) In accordance with CMM 2014-06, CCMs shall cooperate to develop a formal Harvest Strategy for South Pacific albacore including agreeing on Target Reference Points, Harvest Control rules.

Management Objectives

7) The Commission hereby agrees that the following management objectives for south Pacific albacore: [To be completed based on discussion in agenda item 4.1]

Improved Longline and Troll Fishery Monitoring

- 8) The Commission hereby agrees to prioritise collaborative work on the following:
 - a. Expedited adoption of data and process standards for electronic reporting of catch and effort by both vessel captains and ROP observers;
 - Phase-in of compulsory real-time electronic reporting commencing in [2019], recognising the need for CCMs, vessel captains and the Commission to build the capacity to use this technology;
 - c. Finalisation of a CMM that sets forth data, process and system standards of a Catch Documentation Scheme framework that will be applied to all south Pacific albacore catch by [2020];
 - d. Adoption of data and process standards for electronic monitoring (camera systems) by the end of [2018], and development of an agreed program to increase coverage of the fishery to at least 20% by [2020].
 - e. Actions to address the role that at-sea transhipment can play in masking under-reporting and misreporting, such as through increased observer coverage, e-monitoring, greater use of ports or other means by [2018].

Interim Limits and proportional shares

9) As an interim management arrangement, while a harvest strategy is being developed, members of the Commission shall cooperate to ensure that total

harvest of albacore in the South Pacific Ocean does not exceed the interim catch limit of XXXX.

10) Consistent with paragraphs 3 and 7 this interim limit shall be allocated between the high seas and EEZs in the following proportion:

EEZ	High Seas ¹
XX%	XX%

Compliance with previous CMMs

11) Other than SIDS, CCMs that catch South Pacific albacore shall not increase the number of their fishing vessels fishing for South Pacific albacore in the Convention Area south of 20°S above the 2005 levels or above 2000-2004 levels.

Implementation

12) Members are to cooperate to ensure that the collective limit established for the high seas (noting footnote 1) and the collective limit for EEZs are not exceeded and report to WCPFC on the mechanisms agreed to achieve this.

Contribution to research

13) CCMs that actively fish for South Pacific albacore in the Convention Area south of the equator shall cooperate to ensure the long-term sustainability and economic viability of the fishery for South Pacific albacore, including cooperation and collaboration on research to reduce uncertainty with regard to the status and limits of this stock.

Review

14) The Commission shall review this CMM annually to ensure that the various provisions are having the intended effect.

¹ Until such time as more formal arrangements can be established, including allocation of high seas limits amongst all relevant CCMs, the high seas proportion shall be set for fleets of non-SIDS only.

Discussion Draft South Pacific Albacore Bridging Conservation Management Measure Page 4 of 4