



**2nd MEETING OF CATCH DOCUMENTATION SCHEME INTERSESSIONAL WORKING
GROUP**

FSM-China Gymnasium, Palikir,
Pohnpei, FEDERATED STATES OF MICRONESIA
21 – 22 September 2015

DEVELOPMENT OF WCPFC CDS STANDARDS

**WCPFC-2014-CDSIWG02-DP04
2 September 2015**

Paper by FFA Secretariat

*This paper is submitted by the FFA Secretariat, and is without prejudice to the views and positions of FFA
Members, individually or collectively.*

Working Paper 4: Development of WCPFC CDS Standards

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Background

1. WCPFC9 agreed in 2012 that a CDS should be viewed as a component of an overall fisheries monitoring system, with implementation carried out in a phased approach to facilitate system testing, operational trials and review and with an initial focus on the key WCPFC target species. In addition, the Commission adopted a set of guiding principles on which a WCPFC CDS should be based (refer to CDS Working Group Terms of Reference).
2. A proposed way forward is to develop Standards as a means to understand CCMs expectations of a WCPFC CDS and ensure CCMs are using common terminology.

CDS Standards

3. Draft Standards for traceability, accreditation, and certification are provided at Attachment A. The CDS working group is asked to consider the draft Standards taking into consideration the need to:
 - a. provide a high level description of the traceability processes to enable and promote collaboration between CCM trading and certification partners throughout the commodity chain.
 - b. define minimum reporting requirements and show what action is required by whom throughout the commodity chain to ensure that all traceability systems are interoperable, without the need to duplicate or overlay existing systems;
 - c. Identify practical constraints such as multijurisdictional trips authorised under multilateral agreements
 - d. Acknowledge that a WCPFC CDS is not a traceability system per se, although it does set out the inputs and outputs that should be linked by a central database for when:
 - i. product enters or exits the commodity chain or is subject to a change of jurisdiction
 - ii. an understanding of how to acquire data to substantiate claims of traceability and legitimacy of product.
4. The draft standards imply the existence of a WCPFC information management system the possible relationship it has with national databases and each of the draft Standards is set out in Figure 1. The WCPFC information management system should be designed to:
 - i. Enable automatic integration of data from national and subregional CDS programs
 - ii. Provide a register of CCMs whose national or subregional CDS systems have or have not been accredited to certify WCPFC product
 - iii. compare data inputs from CCMs between and within sections of the commodity chain

- iv. Facilitate association of product information with the physical flow of the product.

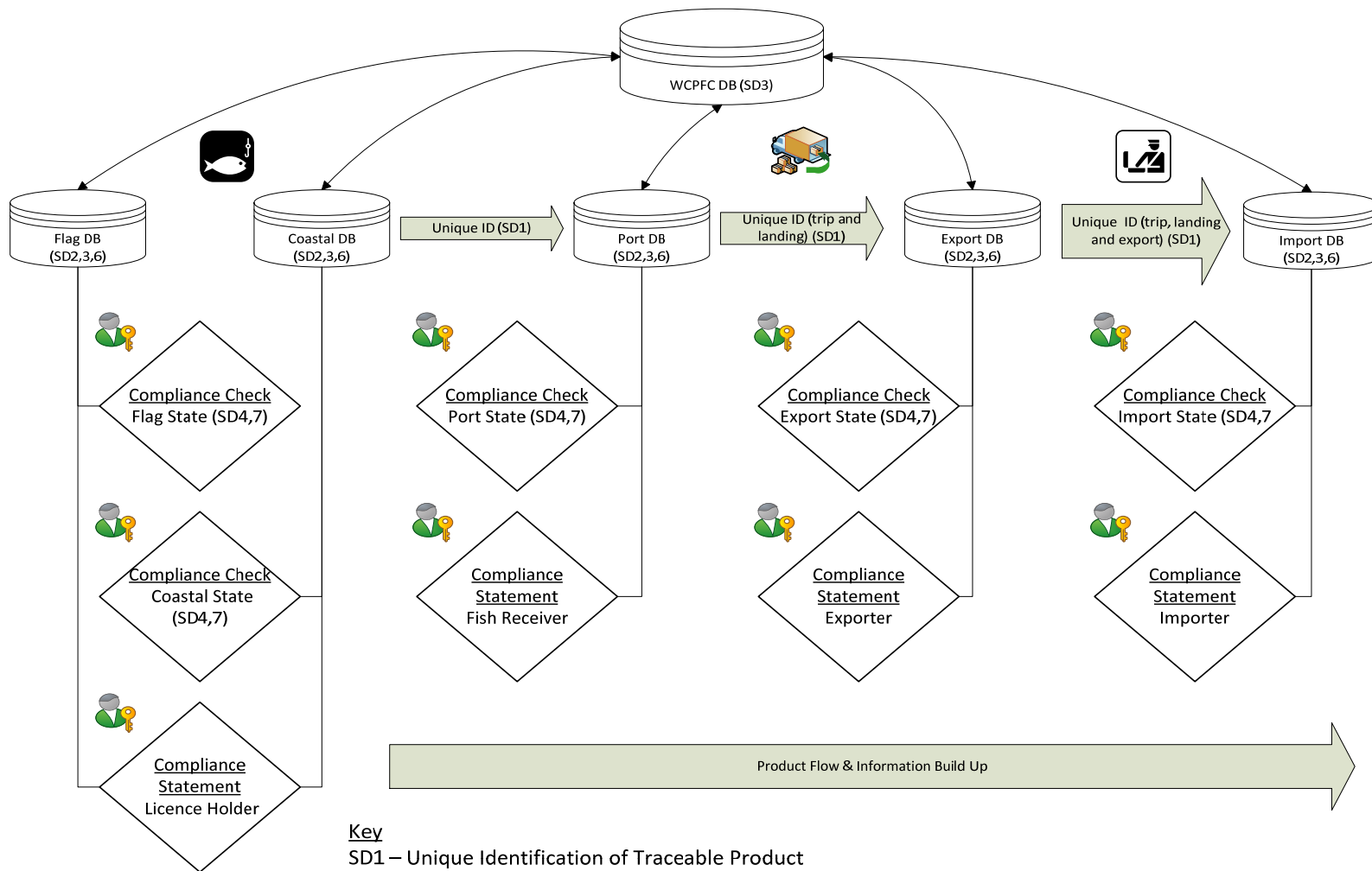
Phased Approach

5. CDSIWG-022 generally agreed that all catch of the key WCPFC species is to be covered by a WCPFC CDS, which requires a phased approach. One way to do this is for a CDS on an interim basis to acknowledge three categories of product:
 - a. **IUU product** – a certifying authority has deemed the product derived is from IUU activities.
 - b. **Certified product** – a certifying authority has declared that the product meets the standards and can be traced back to its originating fishing trip in the case of “low risk species” or to its originating set in the case of “high risk species”.
 - c. **Uncertifiable Product** – that which has come under the competence of a certifying authority and the CCM has not met the standards for certification.
6. As an interim measure of [x] years, trade in uncertified product could be allowed at the discretion of the CMM exporting or importing WCPFC catch. This would provide:
 - a. a period of grace for all CMMs to develop their system to an agreed WCPFC Standard; and
 - b. CCMs with more advanced catch and trade documentation systems to pilot and work with the WCPFC Secretariat on the integration of data from their systems into a WCPFC CDS information management system.

Recommendation

7. The CDS-IWG is invited to consider recommending to the Commission the support for continued development of a WCPFC CDS framework, support for a standards based approach and continued development of CDS standards with respect to: terminology (glossary of terms), traceability items, accreditation of CCMs, and certification of WCPFC catch and product.

Figure 1: WCPFC Information Management System – Inputs and Outputs



Key

- SD1 – Unique Identification of Traceable Product
- SD2 – Data Capture
- SD3 – Data Communication
- SD4 – CDS Certifier
- SD5 – Certified Product
- SD6 – Data Management
- SD7 – Training

Attachment A: CDS Draft Standards

Glossary of Terms	
Area of Catch	Either a CCMs EEZ or a WCPFC designated HS area
Commodity Chain	Point of capture through to the final point of import
Concurrent Jurisdiction	Where two or more CCMs have jurisdiction over a specific activity, e.g. coastal State catch from a licensed foreign fishing vessel
Critical Tracking Point	Events, or points in the commodity chain which require transmission of minimum data to the WCPFC Secretariat and between CCMs trading partners. Events are: Catch Landing, Export, Import, Re-export, Re-import, transshipment.
Fishing Trip	<p>The start of a trip occurs when a vessel transits to a fishing area after unloading part or all the catch, regardless of whether the unloading took place in port or at sea.</p> <p>The end of a trip occurs when a vessel unloads part or all of the catch, regardless of whether the unloading took place in port or at sea.</p>
Fishing Trip ID	<p>Unique identification of a fishing trip, which contains or is able to acquire the key data elements:</p> <p>[flag country code, fishing vessel unique ID, trip number for year, start of trip, end of trip, area of catch]</p>
IUU product	Product or catch which a certifying authority has deemed is from IUU fishing activities
Certified product	<p>Product which a certifying authority has declared meets the standards and the product can be traced back to its originating:</p> <ul style="list-style-type: none"> • fishing trip in the case of “low risk species” or, • set in the case of “high risk species”
Product	WCPFC catch that has come under the jurisdiction of a certifying authority and the CCM has not met the WCPFC CDS Standards
Species (Low Risk)	Skipjack, Yellowfin, Albacore
Species (High Risk)	Pacific Bluefin Tuna, Bigeye
Traceability	The ability to trace the history, application or location of an entity by means of recorded identification (ISO 8402:1994)
Trading Partner CCM	CCMs involved in the dispatch or receipt of product to one another

Attachment A: CDS Draft Standards

Standard	Standard Required
<p>1. Unique Identification of Traceable Products</p> <p>Level at which the traceable item is defined will be dependent on the degree of control required:</p> <ul style="list-style-type: none"> • high risk species (<i>to be decided</i>) should be at the individual set level. • Low risk species should be at the fishing trip level. <p>Note: Partial transshipment of a fishing trip catch is a high risk IUU activity. The flag state must be able to demonstrate how this risk is mitigated. E.g. a vessel management plan which demonstrate how co-mingling of catch from two fishing trips is prevented.</p>	<p>At any given time and location the product can be identified and linked to its unique fishing trip data elements:</p> <ul style="list-style-type: none"> • Start of trip • End of trip • Name of vessel • Location of Catch (by Coastal State EEZ or HS area) <p>Mixing of [low/high] risk species from different fishing trips shall not occur unless the certification requirements (Standard 5) have been met, until such time CCMs shall apply the following rules:</p> <ul style="list-style-type: none"> • Fishing Vessel does not mix catch from different jurisdiction. • Fishing Vessel cannot mix catch of different fishing trips. • Fishing Vessel has a unique unloading authorisation number from the Port State or the Flag State of the Carrier Vessel. <p>Product which is a mix of <i>low risk species</i> from different fishing trips must be able to link and retrieve the unique fishing trip data elements for each fishing trip.</p> <p>Product of a <i>high risk species</i> cannot be mixed with product from another fishing trip or product taken from a different jurisdiction.</p>

Standard	Standard Required
<p data-bbox="289 222 488 249">2. Data Capture</p> <p data-bbox="245 289 532 348">Traceability data includes information about:</p> <ul data-bbox="289 359 537 890" style="list-style-type: none"> <li data-bbox="289 359 537 420">• What is it (i.e. the traceable item) <li data-bbox="289 430 537 552">• Who has been involved (i.e. the traceability partners) <li data-bbox="289 562 537 653">• Where did it happen (i.e. location) <li data-bbox="289 663 537 785">• When did it happen (i.e. data / time, period of time) <li data-bbox="289 795 537 890">• What happened? (i.e. process or event). 	<p data-bbox="578 260 1437 382">CCMs shall ensure that all fishing trips, except artisanal fisheries, record data which meets the minimum data requirements of the WCPFC Scientific Data Rules and CMM 2013-05 and this data is recorded on uniquely identified log sheet.</p> <p data-bbox="578 426 1417 485">CCMs which export catch from artisanal fisheries must record the start and end data of the fishing trip, location of catch and vessel name.</p> <p data-bbox="578 529 1393 588">CCMs shall ensure that data has been captured which establishes traceability of the WCPFC catch and product to its originating fishing trip.</p> <p data-bbox="578 632 1433 722">CCMs must be able to demonstrate what has happened to the product during its internal process and when, where, and to whom it has despatched the traceable item.</p> <p data-bbox="578 766 1300 793">CCMs must be able to demonstrate that catch was legally caught</p> <p data-bbox="578 837 1422 928">When traceable products are mixed with product of other fishing trips, the traceability partner must store and record all product inputs and outputs in order to provide fair estimates of where the traceable product has gone.</p> <p data-bbox="578 972 1433 1062">CCM shall maintain records which establish traceability of product to its fishing trip and if applicable to the next CCM in the commodity chain for two years.</p>

Standard	Standard Required
<p data-bbox="289 218 521 279">3. Data Communication</p> <p data-bbox="245 317 548 579">CCM partners in the commodity chain of catch product require assurance that product has been reconciled and links with catch and effort data that conforms with coastal, flag and exporting State laws.</p> <p data-bbox="245 621 532 1052">Certain data captured (Standard 2) must be transferred and accompany, or be able to accompany through electronic means, the physical flow of products as it moves between jurisdictions for exported product or enters the domestic market for product which is not exported.</p>	<p data-bbox="578 285 1409 380">CCM's shall ensure - through a digital or manual catch certificate - that the minimum data communicated between trading CCMs and the WCPFC Secretariat for each critical transaction point includes:</p> <ul data-bbox="623 390 1430 1031" style="list-style-type: none"> <li data-bbox="623 390 992 415">• Fishing Vessel Name and UVI <li data-bbox="623 426 873 451">• Start of trip [Date] <li data-bbox="623 462 862 487">• End of trip [Date] <li data-bbox="623 497 1114 522">• Location of Catch [CCM EEZ or HS area] <li data-bbox="623 533 1365 688">• Product Description [where applicable use the World Customs Organisation Harmonised Schedule (http://www.wcoomd.org/en/topics/nomenclature/instrument-and-tools/hs_nomenclature_2012/~/_media/48889DD4EE034EF4B60FEE7674F7B08E.ashx)] <li data-bbox="623 699 976 724">• Product Weight per species <li data-bbox="623 735 1068 760">• Number of High Risk Species landed <li data-bbox="623 770 1373 795">• Export, Import or Transshipment [CCM, Location and Date / NA] <li data-bbox="623 806 1430 863">• Export, Import or Transshipment [Company Name and declaration of accuracy and conformance with laws] <li data-bbox="623 873 1414 930">• Export, Import or Transshipment transportation type [air, sea, road, train, other] <li data-bbox="623 940 1409 1031">• CCM Authority Certification as either or Flag, Coastal, Port, Import or Export States [Yes/No/NA] [Unique Authority Certification number]. <p data-bbox="578 1073 1308 1136">CCM shall use nomenclature which conforms to the [WCPFC data standards].</p>

Standard	Standard Required																																																																																	
<p>4. CDS Certifier</p> <p>The Commission is to determine if the CCM has met the standard to be an accredited WCPFC Certifier.</p> <p>WCPFC is to maintain a Register of WCPFC of CCMs CDS Certifiers.</p> <p>Ascertaining if a CCM has met the standards is based on a [CCMs/WCPFC Secretariat/Independent] assessment and declaration that the CCM has systems in place to meet the CDS Standards.</p>	<p>CCM has undertaken a [self-assessment / WCPFC Secretariat] audit using the pro format audit framework for meeting the WCPFC CDS Standards.</p> <p>A CCM shall not be entered or shall be removed from the Register of CCMS CDS Certifiers if the CCM's compliance status assigned under CMM (2014-07) for Compliance Monitoring Scheme is "Priority Non-Compliant".</p> <p>CCM is able to provide relevant traceability data and verification information to another CCM trading partner who requests supporting evidence of product certification or a traceability claim.</p> <p>Table: Pro forma CCM Audit Framework for meeting CDS Standards</p> <table border="1" data-bbox="578 619 1438 1770"> <thead> <tr> <th data-bbox="578 619 883 653">CCM Details</th> <th data-bbox="889 619 1218 653"></th> <th data-bbox="1224 619 1438 653"></th> </tr> <tr> <th data-bbox="578 661 883 716">CDS Role</th> <th colspan="2" data-bbox="889 661 1438 716">Catching / Processing / Exporting / Transshipment / Importing</th> </tr> </thead> <tbody> <tr> <td data-bbox="578 724 883 758">Organisation Name(s)</td> <td data-bbox="889 724 1218 758"></td> <td data-bbox="1224 724 1438 758"></td> </tr> <tr> <td data-bbox="578 766 883 800">Organisation Address</td> <td data-bbox="889 766 1218 800"></td> <td data-bbox="1224 766 1438 800"></td> </tr> <tr> <td data-bbox="578 808 883 863">Organisation contact details</td> <td data-bbox="889 808 1218 863"></td> <td data-bbox="1224 808 1438 863"></td> </tr> <tr> <td data-bbox="578 871 883 926">Organisation contact name</td> <td data-bbox="889 871 1218 926"></td> <td data-bbox="1224 871 1438 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Certifier</td> <td data-bbox="889 1207 1218 1241"></td> <td data-bbox="1224 1207 1438 1241"></td> </tr> <tr> <td data-bbox="578 1249 883 1283">Product Certification</td> <td data-bbox="889 1249 1218 1283"></td> <td data-bbox="1224 1249 1438 1283"></td> </tr> <tr> <td data-bbox="578 1291 883 1325">Data Management</td> <td data-bbox="889 1291 1218 1325"></td> <td data-bbox="1224 1291 1438 1325"></td> </tr> <tr> <td data-bbox="578 1333 883 1367">Training</td> <td data-bbox="889 1333 1218 1367"></td> <td data-bbox="1224 1333 1438 1367"></td> </tr> <tr> <td data-bbox="578 1375 883 1409">Inclusivity</td> <td data-bbox="889 1375 1218 1409"></td> <td data-bbox="1224 1375 1438 1409"></td> </tr> <tr> <td data-bbox="578 1417 883 1451">Dispute Resolution</td> <td data-bbox="889 1417 1218 1451"></td> <td data-bbox="1224 1417 1438 1451"></td> </tr> <tr> <td data-bbox="578 1459 883 1493"></td> <td data-bbox="889 1459 1218 1493"></td> <td data-bbox="1224 1459 1438 1493"></td> </tr> <tr> <th 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Standard	Standard Required
<p data-bbox="289 249 532 275">5. Certified Product</p> <p data-bbox="245 317 545 674">Certification of product requires CCM's with jurisdiction –where applicable – coastal, flag, port, chartering, exporting or import States – to confirm that the product was taken, processed and distributed in accordance with national laws and WCPFC CMMs.</p> <p data-bbox="245 716 545 1045">Certification flexibility may be required during the initial phasing of a WCPFC CDS. [For example: in the absence of near real time reporting and monitoring, product certification may occur while the product is already moving through the commodity chain.]</p>	<p data-bbox="578 285 1377 310">Product can only be certified by a WCPFC Registered CCM CDS Certifier.</p> <p data-bbox="578 352 1417 411">Product can only be certified when WCPFC harvested fish has been verified as follows:</p> <ul style="list-style-type: none"> <li data-bbox="623 422 1417 579">a) The amount of the retained catch has been verified with records of unloading obtained from a source other than the crew or owner or operator of the fishing vessel, such as an agent of the company responsible for unloading or onward shipping or purchasing of the catch. <li data-bbox="623 590 1417 648">b) For high risk species, positions of latitude and longitude have been verified with information obtained from vessel monitoring systems. <li data-bbox="623 659 1417 749">c) The species composition of the catch have been verified with sampling conducted by observers during fishing operations or transshipment, or by port samplers during unloading. <li data-bbox="623 760 1417 819">d) Conformance with applicable flag, coastal, port, export and import State laws and WCPFC CMMs. <li data-bbox="623 829 1417 888">e) Product is uniquely identified and can be traced back to its originating fishing trip or set. <li data-bbox="623 898 1417 919">f) Export and import declarations are consistent with the bill of lading. <li data-bbox="623 930 1417 989">g) For High Risk Species imported consignments are accurately weighed and counted. <p data-bbox="578 1020 911 1045">Product cannot be certified if:</p> <ul style="list-style-type: none"> <li data-bbox="623 1056 1417 1115">a) a CCM of product jurisdiction alleges or determines the product is IUU <li data-bbox="623 1125 1417 1184">b) product has no or lacks data to generate a catch certificate either manually or digitally (refer to “Standard 3 Data Communication”) <li data-bbox="623 1194 1417 1285">c) product cannot be traced back to the fishing trip or set in which it was taken, including the trips or sets associated with an unload authorisation. <li data-bbox="623 1295 1417 1316">d) product has been mixed with IUU product <li data-bbox="623 1327 1417 1386">e) product has been mixed with product of another fishing trip which has not or cannot be certified.

Standard	Standard Required
<p data-bbox="289 249 553 279">6. Data Management</p> <p data-bbox="245 317 545 478">Traceability data shall be managed to a standard no less than those of the WCPFC Information Security Policy.</p> <p data-bbox="245 518 529 646">Data shall be managed in accordance with the WCPFC data rules and procedures.</p>	<p data-bbox="578 317 1435 411">Each CCM must have protocols in place to manage users' rights to view, copy, redistribute, or republish all or part of the information held in the data asset.</p> <p data-bbox="578 451 1414 546">The CCM is required to document the history of systems maintenance and integrity of the data asset, this should include edit rights, security, and any curation and preservation activities performed.</p> <p data-bbox="578 585 1435 680">CDS contact officers and other authorised persons will have access to all CDS data via the website and other means. Authorised CDS persons will have access to data needed for the purpose of implementing the CDS.</p> <p data-bbox="578 720 1393 814">All data concerning the landing and trade details of individual companies shall be aggregated, or encrypted, as appropriate, to protect the confidentiality of such information.</p> <p data-bbox="578 854 1435 982">Non-Contracting Parties shall be given only limited access to data in order to validate individual shipments (both to that country, and from that country). Further access shall not be provided and password-protected access and other precautions shall be taken as appropriate.</p>

Standard	Standard Required					
<p>7. Training CCM trading partners require assurance that CCMs Certifying Authorities have attained core competencies for verifying product.</p>	<p>CCMs Certifying Authority must have training programmes to enable verification and validation throughout the commodity chain. Training programmes must include, but not limited to, the competencies listed in the following table. However, it should be noted that the specific individuals trained under each area of competency will differ within a certifying Authority. For example, observers and port monitors need expert training under Area 9 to ensure that data is recorded accurately, whereas the actual “certifier” from the same Authority does not need these skills.</p>					
	<p>Area of Competency</p>	<p>Flag State</p>	<p>Coastal State</p>	<p>Port State</p>	<p>Export State</p>	<p>Import States</p>
	<p>1. Ethics;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>
	<p>2. Health, safety and security issues;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>BP</p>	<p>BP</p>
	<p>3. Applicable national laws and regulations, areas of competence and conservation and management measures of relevant RFMOs, and applicable international law;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>BP</p>	<p>BP</p>
	<p>4. Collection, evaluation and preservation of evidence;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>
	<p>5. General inspection procedures such as report writing and interview techniques;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>
	<p>6. Analysis of information, such as logbooks, electronic documentation and vessel history (name, ownership and flag State), required for the validation of information given by the master of the vessel;</p>	<p>R</p>	<p>R</p>	<p>R</p>		
	<p>7. Vessel boarding and inspection, including hold inspections and calculation of vessel hold volumes;</p>	<p>BP</p>	<p>BPR</p>	<p>R</p>		
	<p>8. Verification and validation of information related to landings, transshipments, processing and fish remaining onboard, including utilizing conversion factors for the various species and products;</p>	<p>R</p>	<p>R</p>	<p>R</p>		
	<p>9. Identification of fish species, and the measurement of length and other biological parameters;</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>BP</p>	<p>BP</p>
	<p>10. Identification of vessels and gear, and techniques for the inspection and measurement of gear;</p>	<p>R</p>	<p>R</p>	<p>R</p>		
	<p>11. Equipment and operation of VMS and other electronic tracking systems;</p>	<p>R</p>	<p>R</p>	<p>R</p>		
	<p>12. Actions to be taken following an inspection.</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>	<p>R</p>

	R = Required, BP = Best Practice
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Standard	Standard Required
8. Inclusivity	<p>When product is transferred from or to a non CCM, the non CCM must have mechanisms in place to meet the WCPFC data standards.</p> <p>CCMs are only to import from a non-CCM which provides the necessary WCPFC certificate or a declaration that the fish was sourced from another RFMO.</p>
9. Dispute Settlement	<p>Disputes arising between CCMs shall be resolved in accordance with Article 31 of the Convention.</p>