

# SCIENTIFIC COMMITTEE NINTH REGULAR SESSION

6-14 August 2013 Pohnpei, Federated States of Micronesia

# ANNUAL REPORT TO THE COMMISSION PART 1: INFORMATION ON FISHERIES, RESEARCH, AND STATISTICS

WCPFC-SC9-AR/CCM-17

**PALAU** 

# Annual Report to the Western and Central Fisheries Commission

PART 1: INFORMATION ON FISHERIES, RESEARCH AND STATISTICS **2012, PALAU** 

Bureau of Oceanic Fishery Management
Ministry of Natural Resources, Environment and Tourism

August 2013

Scientific Data was provided to the commission in accordance with the decision relating to the provision of scientific data to the Commission by 30 April 2013

#### Abstract

Title 27 of the Palau National Code is the primary fisheries legislation regulating harvest of tuna stocks and fishing vessels to fish in the fisheries in the waters of the Republic of Palau. Bureau of Oceanic Fishery Management is also responsible for research, fisheries statistics, and development of its own domestic tuna fishery. Palau is a shark sanctuary. Subsection 181 of RPPL 6-36 prohibit act to the use of any licensed foreign fishing vessel to fish, as that term is defined in 27PNC Chapter 12, for any shark, or any part of any such, or to remove the fins of or otherwise intentionally mutilate or injure any such shark. Tuna fishing in the Palau Exclusive Economic Zone is dominated the offshore based longline and purse seine fleet of Japan and the locally based foreign longline fleet of Chinese Taipei.

Total provisional longline catch in 2012 in Palau waters was 792mt. A total of 114 vessels were active in the waters of Palau in 2012. Seventy-eighty (78) were longline vessels and thirty-six (36) were purse seiners.

At the moment, Palau is implementing all latest versions of SPC's regional data forms. SPC TUFMAN Database System is fully utilized to streamline and collate all data. At the same time, ongoing work continues in linking TUFMAN Database with the PNA VDS which would allow accurate timely correlation of fishing effort tin Palau EEZs. Further enhancement in this work is by the FFA VMS that provides an MCS component to fisheries management process.

Palau observers have been deployed on the locally based foreign fleet since the 1980's to conduct general observer duties, such as the collection of data on fishing gear and the size and species composition of catches. Because of the relatively small observer program in Palau, personnel training through regional programs are ongoing. At the moment Palau has one (1) permanent observer, three (3) seasonal observer, and two (2) are going on training and this is run under the Pacific Island Regional Fisheries Observers (PIRFO). Dedicated fisheries port samplers are present at all times during offloading of longline vessels as port to collect data and information.

In addition to Fisheries Bilateral Agreement between Palau and the Japan Fishing Association, Locally Based Foreign Fleet of Chinese Taipei, US Multilateral Fisheries Treaty, and FSM Arrangement Palau has agreement with Palau wholly owned fishing entity though at the moment does not have active fishing vessel.

Toward the end of 2012 Palau passed into law an Open Ship Registry. With these and Palau's aspiration to domesticate its own fishery, Palau is now in the process of obtaining its own purse seine vessel.

Revenues derived from off-shore fishing, still is the second highest income generating mechanism for Palau besides tourism.

#### 1. Introductions

Title27 of the Palau National Code is the primary fisheries legislation regulating harvest of tuna stocks and fishing vessels to fish in the fisheries in the waters of the Republic of Palau. Sub-sections 123 mandates the Bureau of Oceanic Fishery Management to adopt fisheries regulations for the management, exploitation and conservation of all living resources in the extended and exclusive fishery zone of the Republic...negotiate and conclude foreign fishing agreements... issue foreign fishing permits...and perform such other duties and functions as may be necessary to carry out the purposes of 27PNC. Republic of Palau Public Law No.6-36 amended Chapter 1 of Title 27 to prohibit foreign fishing vessels from fishing within a 50 nautical mile radius to the east of the reef entrance to Malakal. Subsection 181 of RPPL 6-36 prohibit act to the use of any licensed foreign fishing vessel to fish, as that term is defined in 27PNC Chapter 12, for any shark, or any part of any such, or to remove the fins of or otherwise intentionally mutilate or injure any such shark. Palau is a shark sanctuary.

Bureau of Oceanic Fishery Management is also responsible for research, fisheries statistics, and development of its own domestic tuna fishery.

#### 2. Fisheries Characteristics

Tuna fishing in the Palau Exclusive Economic Zone is dominated by the offshore based longline and purse seine fleet of Japan and the locally based foreign longline fleet of Chinese Taipei. Still, Chinese Taipei fleet has been dominant. Table 1 shows the break-down of active vessels in Palau's EEZ by flag, by gear and size category, 2010-2012.

Table1. Number of foreign fishing vessels, by year, by flag, by gear and size category, active in the WCPFC Convention Area, for 2010 to 2012. Gross Registered Tonnes (GRT) is the unit for vessel size.

| Year | Flag   | Gear           | No. of<br>Vessels | 0-500 | 501-1000 | 1001-1500 | 1500+ |
|------|--------|----------------|-------------------|-------|----------|-----------|-------|
| 2010 | Japan  | Longliner      | 37                | 37    | 0        | 0         | 0     |
|      | Japan  | Purse seiner   | 18                | 0     | 0        | 18        | 0     |
|      | Taiwan | Longliner      | 59                | 59    | 0        | 0         | 0     |
| 2011 | Japan  | Longliner      | 24                | 24    | 0        | 0         | 0     |
|      | Japan  | Purse seiner   | 9                 | 0     | 0        | 9         | 0     |
|      | Taiwan | Longliner      | 55                | 55    | 0        | 0         | 0     |
| 2012 | Belize | Longliner      | 2                 | 2     | 0        | 0         | 0     |
|      | Japan  | Longliner      | 25                | 25    | 0        | 0         | 0     |
|      | Japan  | Pole and liner | 1                 | 1     | 0        | 0         | 0     |
|      | Japan  | Purse seiner   | 36                | 1     | 0        | 31        | 4     |
|      | Taiwan | Longliner      | 50                | 50    | 0        | 0         | 0     |

# 2.1 Longline Effort

Longline effort and catch are focused on the central-eastern area of Palau's EEZ. Chinese Taipei fleet seems to operate mainly in the central eastern area all year round.

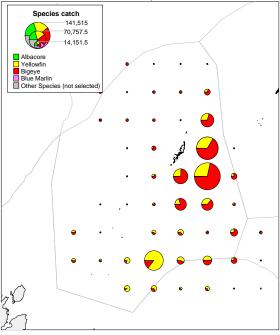


Figure 2. Distribution of Chinese Taipei longline catch by species for 2012

## 2.2 Longline Catch

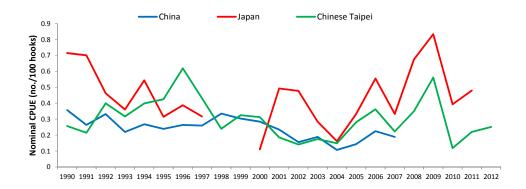
The provision of logsheets are requirement for all foreign fishing vessels licensed to fish in Palau EEZ. Logsheets are provided by fishing industries on a monthly basis. The catch for the last five years has been stable ever since its peak record of 5,000metic tonnes in 2006. Table 2 shows the annual catch estimates, 2008-2012 (2012 data are provisional).

Table2. Estimates of the catch by species for locally based foreign longline fleet in Palau waters, 2008-2012. (2012 data are provisional)

|                |      | Catch (metric tonnes) |      |      |       |  |
|----------------|------|-----------------------|------|------|-------|--|
| Flag           | Year | Alb                   | Bet  | YFT  | Total |  |
|                | 2008 | 58                    | 1290 | 593  | 1941  |  |
|                | 2009 | 4                     | 367  | 240  | 611   |  |
| Chinese Taipei | 2010 | 2                     | 400  | 1214 | 1616  |  |
|                | 2011 | 5                     | 765  | 724  | 1494  |  |
|                | 2012 | 0                     | 470  | 322  | 792   |  |
|                |      |                       |      |      |       |  |
|                | 2008 | 48                    | 1406 | 268  | 1722  |  |
|                | 2009 | 5                     | 497  | 117  | 619   |  |
| Japan          | 2010 | 4                     | 445  | 244  | 693   |  |
|                | 2011 | 4                     | 693  | 242  | 939   |  |
|                | 2012 | 0                     | 0    | 0    | 0     |  |
|                |      |                       |      |      |       |  |
|                | 2008 | 106                   | 2696 | 861  | 3663  |  |
| TOTAL          | 2009 | 9                     | 864  | 357  | 1230  |  |
| IOIAL          | 2010 | 6                     | 845  | 1458 | 2309  |  |
|                | 2011 | 9                     | 1458 | 966  | 2433  |  |
|                | 2012 | 0                     | 470  | 322  | 792   |  |

#### 2.3 Catch Rates

The CPUE for the Japan fleet has been gradually increasing after dropping in 2004 while Chinese Taipei fleet has been stable ever since its high in the 1990.



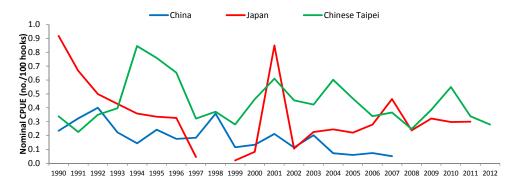


Figure 2 Annual trends in nominal CPUE (number per hundred 100 hooks) for longline fleets operating in the Palau EEZ, 1990-2012 (Bigeye tuna CPUE – TOP; Yellowfin tuna CPUE – BOTTOM)

## 3. Status of data collection systems

Palau at the moment is implementing all latest versions of SPC's regional data forms. SPC Tufman Database System is fully utilized to streamline and collate all data, while ongoing work continues in linking TUFMAN Database with the PNA VDS which would allow accurate timely correlation of fishing effort in Palau's EEZ. Further enhancement in this work is by the FFA VMS that provides an MCS component to fisheries management process.

Palau observer has been deployed on the locally based foreign fleet since the 80's with more general duties, such as the collection of data on fishing gear and the size and species composition of catches. Because of the small observer program in place, Palau continues to hire and train thru regional training more personnel. At the moment Palau has one (1) permanent observer, three (3) seasonal observer, and two (2) are going on training and this is run under the Pacific Island Regional Fisheries Observers (PIRFO).

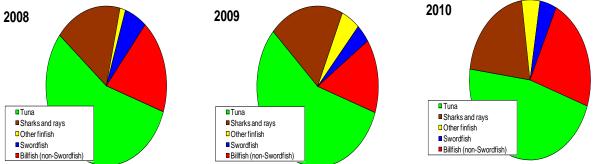
Table 3, shows observers report on species of special interest catch composition while Table 4, shows species composition for the longline fishery in Palau.

Table3. Observer-reported species of special interest catch composition for the Longline fishery in Palau

| Longline - Speci | es of Special Interest Catch | Compos                  | sition | Summary |       |       |      |       |         |
|------------------|------------------------------|-------------------------|--------|---------|-------|-------|------|-------|---------|
| Date extracted   | 05.07.2012 03:33:56 PM       | 200                     | 9: 8   | trips   | 2010: | 17 tr | rips | 2011: | 3 trips |
| Country          | 'PW'                         |                         |        |         |       |       |      |       |         |
| Flags            |                              |                         |        |         |       |       |      |       |         |
| Target           | Tuna Target                  |                         |        |         |       |       |      |       |         |
| l'ear            | 2009                         |                         |        |         |       |       |      |       |         |
|                  |                              | Individuals encountered |        |         |       |       |      |       |         |
|                  |                              | 2009                    |        | 2010    |       | 2011  |      |       |         |
| Category         | Species                      | No.                     | Dead   | No.     | Dead  | No.   | Dead |       |         |
| Marine Turtles   | Green Turtle                 | 3                       | 2      | 0       | 0     | 0     | 0    |       |         |
|                  | Loggerhead Turtle            | 0                       | 0      | 1       | 0     | 0     | 0    |       |         |
|                  | Hawksbill turtle             | 0                       | 0      | 3       | 2     | 0     | 0    |       |         |
|                  | Leatherback turtle           | 0                       | 0      | 0       | 0     | 0     | 0    |       |         |
|                  | Olive Ridley Turtle          | 14                      | 2      | 27      | 8     | 0     | 0    |       |         |
|                  | Turtles (unidentifed)        | 0                       | 0      | 1       | 0     | 0     | 0    |       |         |
| Marine Mammals   | Dolphins and Porpoises       | 0                       | 0      | 0       | 0     | 0     | 0    |       |         |
|                  | Toothed Whales               | 1                       | 0      | 0       | 0     | 0     | 0    |       |         |
|                  | Non-toothed Whales           | 0                       | 0      | 0       | 0     | 0     | 0    |       |         |
|                  | Marine Mammals (unident.)    | 0                       | 0      | 0       | 0     | 0     | 0    |       |         |
| Whale Shark      | Whale Shark                  | 0                       | 0      | 0       | 0     | 0     | 0    |       |         |
| Birds            | Birds                        | 0                       | 0      | 2       | 0     | 0     | 0    |       |         |
|                  |                              |                         |        |         |       |       |      |       |         |
|                  | Total Turtles                | 17                      | 4      | 32      | 10    | 0     | 0    |       |         |
|                  | Total Marine Mammals         | 1                       | 0      | 0       | 0     | 0     | 0    |       |         |

Table4. Observer-reported species composition for the Longline fishery in Palau

| ate extracted   | 05.07.2012 03:54:09 PM             | 2008: 13 | trips 2009     | e: 8 trips | 2010 |
|-----------------|------------------------------------|----------|----------------|------------|------|
| Country         | 'PW'                               | 2008: 13 | crips 2003     | o crips    | 2010 |
| Flags           | 'PW'                               |          |                |            |      |
| tays            | Tuna Target                        |          |                |            |      |
|                 | Tulia Target                       |          |                |            |      |
|                 |                                    | Sne      | cies Compositi | on         |      |
|                 |                                    | 2008     | 2009           | 2010       |      |
| Category        | Species                            | %        | %              | %          |      |
| Target Tuna     | Albacore                           | 0.0000%  | 0.1053%        | 0.0000%    |      |
| rarget runa     | Yellowfin                          | 20.2644% | 17.2494%       | 39.5305%   |      |
|                 | Bigeye                             | 35.3942% | 39.3288%       | 7.3628%    |      |
| Billfish        |                                    | 11.2192% | 9.3583%        | 13.9968%   |      |
| BIIIIISII       | Black marlin                       | 3.5515%  | 1.2216%        | 0.4133%    |      |
|                 | Striped marlin                     | 3.0880%  | 3.4049%        | 2.7289%    |      |
|                 | Striped mariin<br>Swordfish        | 5.9964%  | 3.7911%        | 4.4724%    |      |
|                 | Other Billfish                     | 1.2861%  | 0.8705%        | 6.0301%    |      |
| dii 1 D         |                                    | 1.7888%  | 4.3176%        | 4.1692%    |      |
| Sharks and Rays |                                    |          |                |            |      |
|                 | Mako sharks Oceanic whitetip shark | 1.5766%  | 1.2356%        | 1.2911%    |      |
|                 | -                                  | 0.3199%  | 0.0000%        | 0.2396%    |      |
|                 | Silky shark                        | 7.8113%  | 9.6321%        | 10.5270%   |      |
|                 | Other sharks and rays              | 6.2314%  | 4.5352%        | 4.4089%    |      |
| Other finfish   | _                                  | 0.0000%  | 0.0000%        | 0.0000%    |      |
|                 | Kawakawa                           | 0.0065%  | 0.0000%        | 0.0000%    |      |
|                 | Rainbow Runner                     | 0.0000%  | 0.0000%        | 0.0000%    |      |
|                 | Wahoo<br>Common dolphinfish        | 0.0653%  | 0.4493%        | 0.1223%    |      |
|                 | Triggerfish                        | 0.0000%  | 0.0000%        | 0.0022%    |      |
|                 | Barracudas                         | 0.2644%  | 0.5336%        | 0.4304%    |      |
|                 | Escolars                           | 0.4537%  | 2.5133%        | 1.0808%    |      |
|                 | Lanctfishes                        | 0.0098%  | 0.0140%        | 0.0098%    |      |
|                 | Ocean sunfish                      | 0.0000%  | 0.0000%        | 0.0000%    |      |
|                 | Oilfish                            | 0.0947%  | 0.0491%        | 0.0000%    |      |
|                 | Opah                               | 0.0000%  | 0.0000%        | 0.3521%    |      |
|                 | Pomfrets                           | 0.0392%  | 0.0000%        | 0.0269%    |      |
|                 | Small baitfish                     | 0.0000%  | 0.0000%        | 0.0000%    |      |
|                 | Other fish                         | 0.3232%  | 0.4493%        | 2.1250%    |      |
|                 |                                    |          |                |            |      |
|                 | Tuna                               | 55.6586% | 56.6835%       | 46.8933%   |      |
|                 |                                    |          |                |            |      |
|                 | Billfish                           | 25.1412% | 18.6464%       | 27.6415%   |      |
|                 | Sharks and rays                    | 17.7281% | 19.7206%       | 20.6358%   |      |
|                 | Other finfish                      | 1.4722%  | 4.9495%        | 4.8294%    |      |
|                 | Other ringing                      | 117220   | 1.71750        | 11.02510   |      |
|                 | Total non-tarest                   | 11 21110 | 12 21650       | 52 10678   |      |
|                 | Total non-target                   | 44.3414% | 43.3165%       | 53.1067%   |      |
|                 | D11151-1- (                        | 10 74400 | 14 05545       | 02 16212   |      |
|                 | Billfish (non-Swordfish)           | 19.1448% | 14.8554%       | 23.1691%   |      |
|                 |                                    |          |                |            |      |
|                 |                                    |          |                | 2010       |      |
| 2008            | 2009                               |          |                | 2010       |      |



## **Port Sampling Program**

Dedicated personnel of fisheries port samplers are present at all times during offloading at fisheries port to collect data and information. Table 5, shows number of fish sampled, 2008-2012. (2012 data provisional)

Table5. Port sampling summary – number of fish sampled by year

| Year | FISH SAMPLED |        |        |       |        |  |  |  |
|------|--------------|--------|--------|-------|--------|--|--|--|
| Teal | ALB          | BET    | YFT    | OTH   | Total  |  |  |  |
| 2000 | 2            | 29,776 | 26,956 | 6,752 | 63,486 |  |  |  |
| 2001 | 17           | 18,525 | 35,104 | 4,307 | 57,953 |  |  |  |
| 2002 | 4            | 9,586  | 24,327 | 2,160 | 36,077 |  |  |  |
| 2003 | 3            | 10,738 | 34,786 | 1,018 | 46,545 |  |  |  |
| 2004 | 55           | 12,003 | 50,577 | 948   | 63,583 |  |  |  |
| 2005 | 31           | 24,126 | 44,603 | 1,208 | 69,968 |  |  |  |
| 2006 | 27           | 43,539 | 48,510 | 1,877 | 93,953 |  |  |  |
| 2007 | 9            | 25,839 | 50,845 | 310   | 77,003 |  |  |  |
| 2008 | 23           | 25,223 | 21,610 | 231   | 47,087 |  |  |  |
| 2009 | 133          | 6,522  | 8,643  | 463   | 15,761 |  |  |  |
| 2010 | 5            | 7,872  | 35,448 | 66    | 43,391 |  |  |  |
| 2011 | 1            | 13,929 | 23,590 | 30    | 37,550 |  |  |  |
| 2012 | 0            | 18,467 | 23,067 | 0     | 41,534 |  |  |  |

## 4. Future Developments

In addition to the Fishing Agreements between Palau and the Japan Fishing Association, Locally Based Foreign Fleet of Chinese Taipei, US Multilateral Fisheries Treaties, and FSM Arrangement Palau now has an agreement with a Palau wholly owned fishing entity though at the moment does not have active fishing vessel.

Toward the end of 2012 Palau passed into law an Open Ship Registry. With these and Palau's aspiration to domesticate its own fishery, Palau is now in the process of obtaining its own purse seine vessel.

Revenues derived from off-shore fishery, is the second generating for Palau.