[Fourth Draft] 09.02.09

Rules and Procedures for the Protection, Access to, and Dissemination of High Seas Non-Public Domain Data and Information Compiled by the Commission for the Purpose of Monitoring, Control or Surveillance (MCS) Activities and the Access to and Dissemination of High Seas VMS Data for Scientific Purposes

Section I: Definitions

For the purpose of these Rules and Procedures, unless specifically defined herein, words and terms have the same meaning as in the Convention on the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean ("the Convention"), the Commission Rules and Procedures for the Protection, Access to, and Dissemination of Data Compiled by the Commission for the Conservation and Management of Highly Migratory Fish Stocks in the Western and Central Pacific Ocean (Commission), adopted by the Commission at its Fourth Annual Session in December 2007 and any conservation and management measures or decisions adopted by the Commission.

Section II: Scope and Purpose

- 1. The scope of these Rules and Procedures is non-public domain data and information covering high seas fishing activities in the Convention Area held by the Commission, including service providers or contractors acting on its behalf. Such data will be made available, principally by electronic means, for the purposes of fisheries monitoring, control or surveillance (MCS) activities on the high seas, the conduct of MCS activities by a CCM in areas under its national jurisdiction, and supporting an investigation or judicial proceeding, only in accordance with these Rules and Procedures. Vessel Monitoring System (VMS) data will also be made available, principally by electronic means, for scientific purposes in accordance with these Rules and Procedures.
- 2. Section 4 of the Commission Rules and Procedures for the Protection, Access to, and Dissemination of Data Compiled by the Commission, adopted by the Commission at its Fourth Annual Session in December 2007, apply *mutatis mutandis* to the protection, dissemination and access to, non-public domain data covered by these Rules and Procedures.

Section III: General principles and Obligations

3. Non-public domain data and information held by the Commission and by service providers, or contractors acting on their behalf, contracted by the Commission shall be released only for the purposes described in Section II of these Rules and Procedures, and only in

¹ As defined in Section 4.1 of the Commission's Rules and Procedure for the Protection, Access to, and Dissemination of Data Compiled by the Commission.

accordance with these Rules and Procedures; which reflect the policies of confidentiality and security of data and information adopted by the Commission.

- 4. Unless otherwise decided by the Member of the Commission responsible for its external affairs, a Participating Territory shall have the same access rights, confidentiality and security obligations and reporting requirements in respect of data and information compiled under these Rules and Procedures as Members.
- 5. Members of the Commission shall maintain the confidentiality and security of data received in accordance with these Rules and Procedures in a manner no less stringent than the security standards established by the Commission for the Secretariat in its Information Security Policy (ISP).
- 6. Members of the Commission shall include in their Part 2 Annual Report to the Commission information on the domestic measures that they have taken to ensure the confidentiality of the data and information received pursuant to these Rules and Procedures.
- 7.. A Member of the Commission that has not fulfilled its obligations to provide data, as specified in *Scientific Data to be Provided to the Commission* or data obligations pursuant to conservation and management measures (CMMs) or other decisions of the Commission, to the Commission for two consecutive years shall not be granted access to non-public domain data and information in accordance with these Rules and Procedures until all such matters are rectified.
- 8. A Member of the Commission that has failed to comply with these Rules and Procedures shall immediately lose the ability to access non-public domain data and information in accordance with these Rules and Procedures until appropriate remedial actions have been taken by the Member and reported to the Commission. The Secretariat will notify other Members of any Member(s) who no longer have access to non-public domain data pursuant to this paragraph.

Section IV: Provisions for Access and Dissemination

- 9. Members of the Commission shall notify the Secretariat of their MCS entities authorized to receive non-public domain data and information in accordance with these Rules and Procedures. Such notification shall include:
 - A. all relevant contact information for the entity or entities (Authorized MCS Entities); and
 - B. official point(s) of contact for each entity or entities, including telephone, facsimile numbers and email addresses (Authorized MCS Personnel).
- 10. The Secretariat shall maintain a register of Authorized MCS Entities and Personnel and the contact information provided. Members and the Secretariat shall ensure the register is kept up to date. The Secretariat shall make the register available to Members of the Commission upon written request. Only the Authorized MCS Entities and Personnel recorded on the Commission's register are authorized to receive non-public domain data and information for

MCS purposes in accordance with these Rules and Procedures. Authorized MCS Personnel shall ensure that data and information received pursuant to these Rules and Procedures is further disseminated only to other personnel within Authorized MCS Entities responsible for fisheries MCS activities in the Convention Area, unless the data and information is being used in an active investigation or enforcement proceeding.

Commission Regional Observer Programme

- 11. The Executive Director, or designee, shall make available, upon request, to Authorized MCS Personnel copies of observer reports for the high seas submitted to the Commission to implement the Commission's Regional Observer Programme (ROP), provided that the identity of individual observers is not revealed.
- 12. Authorized MCS Personnel may request and receive, to the extent available, additional information from the Secretariat or, in the case of an observer from a national or sub-regional program that is participating in the ROP, the Member responsible for the observer, such as contact information for individual observers. Authorized MCS Personnel may request and receive this additional information if, as part of an investigation or judicial proceeding of an alleged violation of the provisions of the Convention or any conservation and management measures or decisions adopted by the Commission, it is necessary, *inter alia*, to interview the observer to corroborate statements, have the observer serve as a witness, or to obtain additional information for the investigation or judicial proceedings.

High Seas Boarding and Inspection (HSB&I)

- 13. The Executive Director, or designee, shall make HSB&I reports submitted to the Commission available upon request to Authorized MCS Entities and Personnel of Contracting Parties, and, subject to paragraph 4 of these Rules and Procedures, Authorized MCS Entities and Personnel of Participating Territories.
- 14. When, in accordance with the Commission's High Seas Boarding and Inspection Procedures, a Contracting Party has notified the Commission that those Procedures apply in their entirety as between that Contracting Party and a Fishing Entity, the Executive Director, or designee, shall make HSB&I reports submitted to the Commission by those Members available upon request to Authorized MCS Entities and Personnel of the Contracting Party concerned and a Fishing Entity.

High Seas VMS Data

15. The Executive Director, or designee, shall make available upon request to Authorized MCS Entities and Personnel VMS data received by the Commission pursuant to decisions of the Commission and the Commission's VMS Standards, Specifications, and Procedures (SSPs) for the planning and execution of MCS activities, as specified below.

- 16. VMS data other than near real-time may be made available to Authorized MCS Entities and Personnel upon request for MCS activities in high seas areas.
- 17. The Executive Director shall make near real-time VMS data² (ALC/MTU, current geographical position (in latitude and longitude) of the vessel, and date and time of the fixing of the position of the vessel) available to Authorized MCS Entities and Personnel for MCS activities on the high seas in accordance with the following provisions:
- A. Only Authorized MCS Entities and Personnel from Members of the Commission with a MCS presence or capability³ in high seas areas within the Convention Area will be able to obtain near-real time VMS data.
- B. Authorized MCS Entities or Personnel will request near real-time VMS data for the intended area of high seas MCS activities and provide the geographic area (in multiples of 10 degrees latitude and longitude with a north and south latitude boundary and an east and west longitude boundary) for such activities.
- C. Authorized MCS Entities or Personnel shall advise the Secretariat at least [48] hours in advance of the commencement of MCS activities in notified geographic area of the high seas areas of the Convention Area. In the event that the MCS activities will no longer take place or if the notified geographic area of the high seas has changed, the Secretariat will be notified at least [48] hours in advance if possible.
- D. The Executive Director or service providers contracted by the Commission shall then provide near real-time VMS data only for the notified geographic area of the high seas in the Convention Area.
- E. In the event of an ongoing, real-time enforcement action, Authorized MCS Entities and Personnel may request the Secretariat to provide near real-time VMS data for a specified geographic area (as outlined in B above) with less than [48] hours notice. The Executive Director or service providers contracted by the Commission shall make their best effort to comply with this request.
- F. Service providers contracted by the Commission shall release near real-time VMS data to Authorized MCS Entities and Personnel only if authorized to do so by the Executive Director.

³ For the purposes of these Rules and Procedures, "a MCS presence or capability on the high seas of the Convention Area" includes monitoring, compliance and enforcement opportunities under regional cooperative enforcement arrangements, such as, but not limited to, ship-rider agreements, reciprocal arrangements under the Niue Treaty, or other bilateral arrangements.

² For the purposes of these Rules and Procedures, "near real-time VMS data" means VMS data that are contemporaneous with the vessel's activity.

- G. Authorized MCS Entities and Personnel shall notify the Secretariat [24] hours prior to the completion of the high seas MCS activities for which near real-time VMS data has been provided. The Executive Director shall not release, or authorize service providers contracted by the Commission to release, near real-time VMS data after the [24] hours have elapsed.
- 18. Authorized MCS Entities and Personnel may request and receive near real-time VMS data for high seas areas adjacent to and not more than [100] nautical miles from their exclusive economic zones (EEZs) for the purpose of conducting MCS activities in areas under their national jurisdiction.
- 19. Authorized MCS Entities and Personnel may request VMS data other than near real-time for high seas areas adjacent to and not more than [100] nautical miles from their exclusive economic zones (EEZs) for the purpose of conducting MCS activities in areas under their national jurisdiction.
- 20. In activating the Commission VMS for the area of high seas in the Convention Area north of 20°N and west of 175°E, the Commission will agree on the scope of application of the VMS portion of Section IV of these Rules and Procedures to this area. These Rules and Procedures apply to VMS data generated by any vessels fishing for highly migratory fish stocks on the high seas of the Convention Area south of 20°N, and east of 175°E, that are required to continue reporting to the Commission VMS, in accordance with relevant conservation and management measures, when moving from areas of the high seas of the Convention Area south of 20°N, and east of 175°E, into the area north of 20°N and west of 175°E.

Section V: Retention and Destruction Requirements

- 21. Subject to paragraph 22, Authorized MCS Entities and Personnel shall destroy any non-public domain data received under these Rules and Procedures, including any copies or derivatives of such data, including full erasure of all electronic data, within:
 - (a) [120] hours following the completion of its MCS activities on the high seas per paragraph 17 above; or
 - (b) [120] hours following the completion of MCS activities in areas under its national jurisdiction per paragraphs 18 and 19 above; or
 - (c) [72] hours following the receipt of data not related to current MCS activities covered by subparagraphs (a) and (b) above.
- 22. Authorized MCS Entities and Personnel may retain non-public domain data received under these Rules and Procedures for longer than the periods specified in paragraph 21 only if it is part of an active investigation or judicial proceeding of an alleged violation of the provisions of the Convention, any conservation and management measures or decisions adopted by the Commission, or domestic laws and regulations.

- 23. A summary report of the status of any investigations or judicial proceedings shall be included in Part 2 of the Annual Report to the Commission at the next session of the Technical and Compliance Committee (TCC). The Secretariat will also report on any communications with States that are not Members of the Commission to the next session of the TCC in relation to any matter that a Member has requested its assistance with under these provisions of these Rules and Procedures.
- 24. Notwithstanding paragraphs 21 23 above, all VMS data received by the Commission pursuant to conservation and management measures adopted by the Commission, other decisions of the Commission and the Commission's VMS SSPs shall be retained by the Commission, or service providers contracted by the Commission, in accordance with the SSPs and any other procedures agreed by the Commission.

Section VI: Provisions for Access and Dissemination of high seas VMS data for Scientific Purposes

- 25. The Executive Director, or service providers contracted by the Commission, shall make available high seas VMS data for scientific purposes, as described in paragraph 29 below, to Members of the Commission.
- 26. Members of the Commission shall notify the Secretariat of the Management entities authorized to receive high seas VMS data for scientific purposes in accordance with these Rules and Procedures. Such notification shall include:
 - A. all relevant contact information for the entity or entities (Authorized Management Entities); and
 - B. point(s) of contact for each entity, including telephone and facsimile numbers and email addresses (Authorized Management Personnel).
- 27. The Secretariat shall maintain a register of Authorized Management Entities and Personnel and the contact information provided. Members of the Commission and the Secretariat shall ensure the register is kept up to date. The Secretariat shall make available the list to Members upon written request. Only the Authorized Management Entities and Personnel recorded on the Commission's register are authorized to receive high seas VMS data for scientific purposes in accordance with these Rules and Procedures.
- 28. Authorized Management Personnel will be required to submit a Data Request Form at annex 1 of appendix 3 and sign the Confidentiality Agreement at annex 2 of appendix 3 of the Rules and Procedures for the Protection, Access to, and Dissemination of Data Compiled by the Commission.
- 29. High seas VMS data shall be made available for the following scientific purposes:
 - (a) Estimating fine-scale distribution of fishing effort for use in oceanographic research.

- (b) Planning tagging programmes;
- (c) Estimating or validating the recapture positions of tag returns;
- (d) Modeling the special dynamics of fishing effort for use in the operational models associated with any future management strategy evaluation (MSE) work;
- (e) Estimating abundance indices using effective effort from fine-scale vessel specific data.
- (f) Validating logbook data; and
- (g) Any other scientific purposes as decided by the Commission.
- 30. Except for sub-paragraph (b), VMS data described in paragraph 29 shall be made available to Authorized Management Entities on a [two] year time lag.
- 31. Near-real time high seas VMS data will be made available to Authorized Management Entities and Personnel for the specific scientific purpose identified in sub-paragraph 29(b), in accordance with these Rules and Procedures, and only with the consent of the Member(s) who provided the data to the Commission.
- 32. High seas VMS data may also be shared with other regional fisheries management organizations (RFMOs), if the Commission decides to enter into agreements for the exchange of such data with other RFMOs. Such agreements must include requirements that the other RFMO provide comparable VMS data on a reciprocal basis and maintain the data provided to it in a manner no less stringent than the security standards established by the Commission for the Secretariat in its Information Security Policy (ISP). Any data received from another RFMO will be considered WCPFC data once received and will be protected, accessed and disseminated pursuant to these Rules and Procedures. At each annual session the Executive Director will provide copies of VMS data exchange agreements that exist with other RFMOs and a summary of the data exchanges that occurred during the previous 12 months under such agreements.
- 33. The Executive Director, or service providers contracted by the Commission, on authorization by the Executive Director, may make VMS data available to other persons for scientific purposes in accordance with Section 4.6 of Commission's Rules and Procedure for the Protection, Access to, and Dissemination of Data Compiled by the Commission.

Section VII: Data Provided to the Commission Voluntarily

- 34. Non-public domain data and information not required to be provided to the Commission by the provisions of the Convention, CMMs adopted by the Commission, or other decisions of the Commission shall not be considered held by the Commission and covered by these Rules and Procedures.
- 35. When such data and information is voluntarily provided the Commission, the Secretariat shall only release such data and information to Members, other than the Member that voluntarily provided the data and information, in accordance with protocols established between the contributing Member and the Secretariat.

36. Notwithstanding paragraph 35, the Secretariat and service providers contracted by the Commission shall have access, in accordance with Section 4.3 of Commission Rules and Procedures for the Protection, Access to, and Dissemination of Data Compiled by the Commission, adopted by the Commission at its Fourth Annual Session in December 2007, to data and information covered by this section in order to perform their WCPFC duties and responsibilities.

Section VIII: Periodic Review

37. The Commission shall periodically review these Rules and Procedures, and any subsidiary documents, and amend these if necessary.

Section IV: Final Clauses

- 38. These Rules and Procedures do not prevent a Member of the Commission from authorizing the release of any data it has provided to the Commission.
- 39. These Rules and Procedures do not prevent a Member of the Commission from establishing agreements or arrangements with other Members regarding the release of non-public domain data it has provided to the Commission, or utilizing existing agreements or arrangements, for the purpose of MCS activities or scientific purposes, including developing standing authorizations for such releases of data between such Members.
- 40. In giving effect to these Rules and Procedures, the Secretariat may develop mechanisms to facilitate standing requests from Members for data and information covered by these Rules and Procedures, such as to cover established time periods.