

FINANCE AND ADMINISTRATION COMMITTEE

Eighteenth Session Suva, Fiji (Hybrid)

27 November to 3 December 2024

AUDITOR'S REPORT FOR 2023 AND THE GENERAL ACCOUNT FUND FINANCIAL STATEMENTS FOR 2023

FAC18-2024-05 16 October 2024

Submitted by the Secretariat

Purpose and Introduction

- 1. The purpose of this paper is to provide information for FAC18 and WCPFC21 on the Auditor's Report for 2023, and the General Account Fund Financial Statements for 2023 (see attached).
- 2. The Commission's Financial Regulations require that an independent external auditor issue a report on the audit of the annual financial statements and relevant schedules relating to the accounts of the Commission (Finance Regulation 12.6). Following consideration of the audited financial statements and audit report, the Commission shall signify its acceptance of the audited financial statements or take such other action as it may consider appropriate (Financial Regulation 13.1).
- 3. In undertaking the audit, the auditor is required to report on all relevant matters, including:
 - a. whether the statements are based on proper accounts and records;
 - b. whether the statements are in agreement with the accounts and records;
 - c. whether income, expenditure and investment of moneys and the acquisition and disposal of assets by the Commission during the year were in accordance with the Regulations; and
 - d. provide observations with respect to the efficiency and economy of the financial procedures and conduct of business, the accounting system, internal financial controls and the administration and management of the Commission.
- 4. The audit and compliance documents, which comprise the formal communications from the external auditor, were circulated to all Commission Members, Cooperating Non-Members, and Participating Territories (CCMs) on 22 July 2024 in Circular 2024/42. The audit, compliance reports, and annual financial statements are attached for reference.

External Audit Timing Requirements

5. The Commission's annual financial statements for the 2023 financial period were available to the auditor by 31 March 2024 per the Financial Regulation 12. The audit was slightly delayed due to operational challenges encountered by the Auditor's office.

Scope

- 6. The primary reporting focus of the financial statements is the Commission's General Account Fund established in accordance with Financial Regulation 6.1 (a). In addition, detailed information about the other funds in existence as at 31 December 2023 were provided to the auditor and addressed in Note 7 to the Financial Statements:
 - a. Working Capital Fund
 - b. Special Requirements Fund
 - c. Chinese Taipei Trust Fund
 - d. West Pacific East Asia Oceanic Fisheries Management Project
 - e. Japan Trust Fund
 - f. Fees and Charges Trust Fund
 - g. Voluntary Contributions Fund

These other funds were subject to the same audit process as the General Account Fund. The reporting format for the other funds was adopted on the recommendation of the external auditor.

Audit findings

- 7. The audit report and compliance report provide that:
 - a. "In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Commission as of December 31, 2023, and the results of its operations and cash flows for the year..."; and
 - b. a statement that there was compliance with the Commission's Financial Regulation 12.4 (c) which requires an opinion on compliance in relation to income, expenditure, the investment of moneys and the acquisition and disposal of assets.
- 8. The qualification from last year's audit was resolved and no additional qualifications were identified in the audit of the 2023 Financial Statements.

Financial results

 For the General Account Fund, the financial statements show that there was an excess of income over expenditure of USD141,140. In addition, prior years' contributions of USD154,564 were paid by some Members in 2023. In accordance with Financial Regulation 4.4, the balance was transferred to the Working Capital Fund.

Recommendation

10. The Committee is invited to consider the audited financial statements and make the necessary recommendation to the Commission for consideration at WCPFC21.

Financial Statements and Supplementary Information

Western and Central Pacific Fisheries Commission

Year Ended December 31, 2023 with Report of Independent Auditors



Financial Statements and Supplementary Information

Year Ended December 31, 2023

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Report of Independent Auditors

The Chair Western and Central Pacific Fisheries Commission

Opinion

We have audited the accompanying financial statements of Western and Central Pacific Fisheries Commission (the Commission), which comprise the general account fund statement of assets, liabilities and fund balance as of December 31, 2023, and the related statements of income and expenditures and changes in fund balance, cash flows, and appropriations and expenditures for the year then ended, and the related notes to the financial statements (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Commission as of December 31, 2023, and the results of its operations and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis of Accounting

We draw attention to Note 2 to the financial statements, which describes the basis of accounting. The financial statements were prepared in conformity with financial regulations of the Commission and certain accounting standards adopted by other international organizations, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the basis of accounting described in Note 2, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for one year after the date that the financial statements are available to be issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free of material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

We have also issued our report dated July 18, 2024, on the Commission's compliance with financial regulation 12.4(c) and our consideration of the Commission's internal control over financial reporting as required by the Commission's financial regulation 12.4(d).

Restriction on Use

This report is intended solely for the information and use of the management and Commission Members of Western and Central Pacific Fisheries Commission and is not intended to be and should not be used by anyone other than these specified parties.

Ernst + Young LLP

July 18, 2024

Statement of Assets, Liabilities and Fund Balance

December 31, 2023

Assets

Cash and short-term deposits	\$1,767,606
Contributions receivable Less provision for delayed contributions	980,721 (980,721)
Due from other funds Accounts receivable Other assets and advance payments	216,642 24,279 96,567
Total assets	\$ <u>2,105,094</u>
Liabilities and Fund Balance	
Unliquidated obligations Accounts payable and others Member contributions in advance Due to other funds Accrued entitlements Income tax payable Capitalized security in social security	\$ 982,987 108,427 53,356 540,987 416,487 507 2,343
Total liabilities	2,105,094
Fund balance	
Total liabilities and fund balance	\$ <u>2,105,094</u>

Statement of Income and Expenditures and Changes in Fund Balance

Year Ended December 31, 2023

Income	
Contributions:	
Assessed contributions	\$ <u>7,602,725</u>
Total contributions income	7,602,725
Miscellaneous income:	
Interest	899
Other	1,302,700
Total income	<u>8,906,324</u>
Less	
Expenditures	8,274,447
Excess of income over expenditures	631,877
Less	
Delayed contributions	772,996
Net excess of expenditures over income	(141,119)
Fund Balance at the beginning of the year Transfer from Working Capital Fund	(21) <u>141,140</u>
Fund balance at end of year	\$

Statement of Cash Flows

Year Ended December 31, 2023

Cash flows from operating activities:

Net excess of expenditures over income Decrease in other accounts receivable Increase in other assets and advance payments Decrease in member contributions in advance Increase in unliquidated obligations Decrease in other liabilities	(141,119) 1,446,015 (12,548) (6,815) 168,393 (<u>1,932,202</u>)
Net cash used in operating activities	(478,276)
Transfer from Working Capital Fund	141,140
Net change in cash and short-term deposits	(337,136)
Cash and short-term deposits at beginning of year	2,104,742
Cash and short-term deposits at end of year	\$ <u>1,767,606</u>

Statement of Appropriations and Expenditures

Year Ended December 31, 2023

		Approved budget 2022	Transfers	Revised Budget	Total Expenditures 31/12/23	Balance of Budget
Part 1 - Administrative	Expenses of the Secretar	iat		_		
Sub-Item 1.1	Staff Costs					
Professional Staff Salary		\$ 1,021,558	\$ 0	\$ 1,021,558	\$ 971,971	\$ 49,587
Professional Staff Benefit	s and Allowances	1,010,690	0	1,010,690	809,220	201,469
Professional Staff Insuran		182,106	0	182,106	172,225	9,881
Recruitment/Repatriation		45,130	0	45,130	28,407	16,723
Support Staff		527,023	0	527,023	462,692	64,331
Total, sub-item 1.1		2,786,507	0	2,786,507	2,444,515	341.992
Sub-Item 1.2	Other Personnel Costs					
Temporary Assistance/Ov	vertime	16,500	4,000	20,500	20,287	213
Chairs Expenses		20,000	41,000	61,000	60,192	808
Consultants		153,000	-9,460	143,540	137,039	6,501
Total, sub-item 1.2		189,500	35,540	225,040	217,518	7,522
Sub-item 1.3	Official Travel	210,000	-35,000	175,000	140,343	34,657
Sub-item 1.4	General Operating Expe		55,000	175,000	140,345	54,057
Electricity, Water, Sanitat		42,000	0	42,000	40,019	1,981
Communications/Courier		84,000	-3,000	81.000	80,278	722
Office Supplies & Fuel		41,000	-2,000	39,000	35,065	3,935
Audit		7,000	350	7.350	7.322	28
Bank Charges		10,000	3.000	13,000	12,934	66
			3,000 0		9,964	36
Official Hospitality Community Outreach		10,000 8,000		10,000		
			0	8,000	4,590	3,410
Miscellaneous Services		6,000	0	6,000	2,498	3,502
Security		105,525	-6,000	99,525	99,318	207
Training		12,000	0	12,000	4,877	7,123
Total, sub-item 1.4	~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	325,525	-7,650	317,875	296,865	21,010
Sub-item 1.5	Capital Expenditure	22.000			0.704	12 201
Vehicles		22,000	0	22,000	9,706	12,294
Information Technology		48,400	-10,000	38,400	28,603	9,797
Furniture and Equipment		32,000	-6,500	25,500	25,288	212
Total, sub-item 1.5		102,400	-16,500	85,900	63,596	22,304
Sub-item 1.6	Maintenance					
Vehicles		6,000	3,700	9,700	9,644	56
Information and Commun	ication Technology	167,863	10,000	177,863	176,945	918
Website Hosting		20,130	0	20,130	20,130	0
Buildings & Grounds		60,000	16,400	76,400	76,344	56
Gardeners and Cleaners		88,110	-6,500	81,610	81,248	362
Insurance		28,500	10	28,510	28,507	3
Total, sub-item 1.6		370,603	23,610	394,213	392,817	1,396
Sub-item 1.7	Meeting Services					
Annual Session		260,000	7,200	267,200	267,004	196
Scientific Committee		232,000	0	232,000	212,122	19,878
Northern Committee		18,000	0	18,000	18,000	0
Technical and Complianc		174,800	-7,200	167,600	140,818	26,782
Support for IWGs and Sc	ience Managers Dialog	0	0	0		0
Total, sub-item 1.7		684,800	0	684,800	637,944	46,856
Sub-item 1.8	Future Work	0	0	0	0	0
TOTAL, Section 1/Item	1	4,669,335	0	4,669,335	4,193,599	475,736

Statement of Appropriations and Expenditures, continued

Year Ended December 31, 2023

	Approved budget 2023	Transfers	Revised Budget	Total Expenditures 31/12/23	Balance of Budget
Part 2 - Science & Technical & Compliance	Programme				
Section 2 (Item 2)					
Sub-item 2.1 Scientific Services (SPC)	981,112	0	981,112	981,112	0
Sub-item 2.2 Scientific Research					
Additional Resourcing SPC	176,670	0	176,670	176,670	0
P35b Maintenance of WCPFC Tissue Bank	105,268	0	105,268	105,268	0
P42 Pacific Tuna Tagging Project	730,000	0	730,000	730,000	0
P108 WCPO silky shark assessment	50,000	0	50,000	50,000	0
P18X1 (P17X1) Billfish Research Plan 2023 - 2027	55,000	0	55,000	55,000	0
P18X2 (P17X4) Ensemble model SA uncertainty	30,000	0	30,000	30,000	0
P18X3 Improved coverage of cannery receipt data	35,000	0	35,000	35,000	0
P18X4 Evidence for increasing trend in SKJ rec.	20,000	0	20,000	20,000	0
P18X8 Shark Research Plan midterm review	30,000	0	30,000	30,000	
Total, sub-item 2.2	1,231,938	0	1,231,938	1,231,938	0
Sub-item 2.3 Technical & Compliance	e Programme				
ROP - Audit/Remediation	15,000	-6,000	9,000	6,901	2,099
ROP - Training, Assistance & Development	10,000	-4,000	6,000	4,721	1,279
ROP Data Management	923,904	0	923,904	923,904	0
Vessel Monitoring System - Capital Costs	20,000	-10,000	10,000	0	10,000
Vessel Monitoring System	200,000	-25,000	175,000	105,581	69,419
Vessel Monitoring System - Airtime	206,810	0	206,810	202,885	3,925
Vessel Monitoring System - Security Audit	11,900	0	11,900	10,454	1,447
CCM/Staff VMS Training	25,000	400	25,400	25,367	33
Information Management System	120,000	30,000	150,000	147,622	2,378
Workshops/IATTC Cross Endor. Train.	10,000	0	10,000	10,000	0
AR Part 2/CMS Online Host. and Pub.	20,000	5,500	25,500	25,500	0
Targeted Capacity Building	40,000	-5,000	35,000	29,875	5,125
Enhance Secretariat Analytical Capacity see note 6	5 80,000	5,700	85,700	85,677	23
E-Monitoring and E-Reporting Activities	30,000	0	30,000	0	30,000
CMS Future Work see note 7	80,000	13,000	93,000	92,802	198
Compliance and Monitoring Analyst Consultant	80,000	-4,600	75,400	66,509	8,891
Regional Capacity Building Workshops see note 8	130,000	0	130,000	130,000	0
Total, item 2.3	2,002,614	0	2,002,614	1,867,798	134,816
TOTAL, Section 2/Item 2	4,215,664	0	4,215,664	4,080,848	134,816
Total, Parts 1 & 2	\$ 8,884,999	\$ 0	\$ 8,884,999	\$ 8,274,447	\$ 610,552

Notes to Financial Statements

Year Ended December 31, 2023

1. Organization

The Western and Central Pacific Fisheries Commission (the Commission) is an international organization established under the Convention on the Conservation and Management of Highly Migratory Fish Stocks in the western and central Pacific Ocean. The Commission came into existence on the 19th of June 2004 through force of the Convention. The Secretariat was established in September 2005 when the Executive Director took up his post and operates in Pohnpei, Federated States of Micronesia.

The Commission is the organization through which state parties to the Convention seek to ensure, through effective management, the long term conservation and sustainable use of highly migratory fish stocks in the western and central Pacific Ocean in accordance with the United Nations Convention on the Law of the Sea of 10 December 1982 and the Agreement for the Implementation of the Provisions of the United Nations Convention on the Law of the Sea of 10 December 1982 relating to the Conservation and Management of Straddling Fish Stocks and Highly Migratory Fish Stocks.

The subsidiary bodies of the Commission are a Scientific Committee, a Technical and Compliance Committee, a Northern Committee and a Finance and Administration Committee.

The Commission is currently concentrating on:

- (i) Implementing the decisions of the Annual Sessions of the Commission in relation to conservation and management measures;
- (ii) Monitoring the effect of the conservation and management measures adopted in terms of supporting the sustainable use, conservation and management of western and central Pacific fish stocks and improving data acquired from fisheries in the Convention Area as a basis for monitoring the fisheries supported by members;
- (iii) Operationalizing an integrated system for monitoring, control and surveillance, as provided for in the Convention, including establishment of the Commission's Vessel Record and Authorizations to Fish, Procedures for Listing Vessels that have undertaken IUU fishing activities in the Convention Area, implementation of the High Seas Boarding and Inspection scheme, the satellite-based vessel monitoring system and the Regional Observer Programme;
- (iv) Administration of relationships with other Regional Fisheries Management Organizations;
 - Supporting efforts to improve data collection and research associated with tuna fisheries and the WCPO ecosystem including initiatives to scale up tuna tagging programmes;
 - Supporting efforts to promote an ecosystems approach to fisheries (EAF) and its application to WCPO;

Notes to Financial Statements, continued

1. Organization, continued

- Supporting efforts to mitigate the impacts of tuna fishing on non-target species and the marine ecosystem;
- Supporting initiatives to evaluate management options for WCPO tuna resources including the matter of allocation;
- Monitoring and engagement with global efforts to address tuna fishing capacity concerns; and
- Monitoring developments in the tuna industry.

2. Summary of Significant Accounting and Financial Reporting Policies of the Commission Scope

These financial statements primarily reflect the assets, liabilities, and transactions relating to the General Account Fund. The Commission administers the following other funds:

- Working Capital Fund;
- Western Pacific East Asia Oceanic Fisheries Management Project Fund;
- Special Requirements Fund;
- Japanese Trust Fund;
- Fees and Charges Trust Fund;
- Voluntary Contributions Fund;
- Food and Agriculture Organization (FAO) of the United Nations Areas Beyond National Jurisdiction (ABNJ) Tuna Project Fund; and
- Chinese Taipei Trust Fund

The accounts of the Commission are maintained in accordance with the financial regulations of the Commission and administrative instructions issued by the Executive Director of the Commission. The Commission also take into account certain accounting standards adopted by the United Nations Common System.

The Commission accounts are maintained on a fund accounting basis. The funds are maintained as distinct financial and accounting entities.

The financial period of the Commission consists of a calendar year. The financial statements presented are for the calendar year 1 January to 31 December 2023.

Generally, income, expenditure, assets, and liabilities are recognized on the accrual basis of accounting (please refer to "Assets" hereunder).

The accounts of the Commission are presented in United States Dollars (USD). Accounts maintained in other currencies are translated into USD at the time of the translation at the current rates of exchange.

Notes to Financial Statements, continued

2. Summary of Significant Accounting and Financial Reporting Policies of the Commission Scope, continued

Income

The amounts necessary to finance the activities of the Commission are assessed to Member States according to the agreed scale of assessments set out in the Commission's Financial Regulations. Interest income includes interest earned on various bank accounts and term deposits.

Expenditure

All General Account Fund expenditures are recorded against allocated lines of budgetary appropriation.

Assets

Cash and short-term deposits comprise of funds on deposit in operating accounts, interest bearing bank accounts, and petty cash holdings.

Contributions receivable are matched by a provision for delays in collection of the outstanding contributions, in accordance with United Nations System Accounting Standards. This is done in the interest of prudence and no judgment is made about collectability.

Acquisition of capital assets are charged against expenditure accounts in the year of purchase, hence, furniture, equipment and other non-expendable property are not included in the assets of the Commission appearing in the Statement of Assets, Liabilities and Fund Balance. The estimated total of non-expendable property held by the Commission is stated in Note 6.

Accounting Estimates

The preparation of financial statements may require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent liabilities at the date of the financial statements and the reported amounts of income and expenditures during the reporting period. Actual results could differ from these estimates and any adjustments that may be necessary would be reflected in the year in which actual results are known.

Taxation

The Commission is exempt from taxes and custom duties as follows:

Within the scope of the official activities, the Commission, its property, premises and assets and its income, including contributions made to the Commission under the Convention, shall be exempt from all national taxes. Goods, including the Commission's publications, motor vehicles and items for official entertainment purposes that are intended for the official use of the Commission shall be exempt from all customs and excise duties payable at customs, except payment for services.

Notes to Financial Statements, continued

2. Summary of Significant Accounting and Financial Reporting Policies of the Commission Scope, continued

Taxation, continued

Goods imported or purchased under an exemption shall not be sold or otherwise disposed of in the Federated States of Micronesia, except under conditions agreed in advance with the Government.

The Commission is subject to Pohnpei State Tax but has an arrangement in place with the national government for that tax to be reimbursed.

3. Fund Balance

Funds being held in the name of the Commission but which are not included in the General Account Fund statements amounted to \$3,878,657 as of December 31, 2023. These funds are:

Fund

Working Capital Fund	\$2,134,125
Voluntary Contributions Fund	1,299,940
Western Pacific East Asia Oceanic Fisheries Management Project Fund	585,167
Special Requirements Fund	34,850
Japanese Trust Fund	35,451
Fees and Charges Trust Fund	286,030
Chinese Taipei Trust Fund	229,445
Total	\$ <u>4,605,008</u>

Refer to Note 7 for the respective funds' financial statements.

4. Provision for Delays in the Receipt of Contributions Receivable

The provisions of \$980,721 in 2023, are derived as follows:

Assessed member contributions for the approved current year budget <u>Add</u> outstanding contributions as at beginning of year	\$7,602,725 <u>362,289</u>
Total member contributions available for collection <u>Less</u> current year contributions received	7,965,014 (<u>6,829,729</u>)
Provision for delayed contributions <u>Less</u> prior year contributions received in current year	1,135,285 (<u>154,564</u>)
Total provision at end of year	\$ <u>980,721</u>

The Commission collected \$70,940 of delayed contributions after December 31, 2023, but before the date the financial statements were available to be issued.

Notes to Financial Statements, continued

5. Due to Other Funds

At December 31, 2023, due to other funds of \$540,987 includes \$324,862 relating to pending transfer of excess funds to the Working Capital Funds. The transfer was completed subsequent to December 31, 2023.

6. Non-Expendable Property

A lease and grant for the Commission's headquarters building were obtained at no charge during 2007. The value of the building has been estimated at \$2.9 million.

7. Other Funds

Working Capital Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions:	
Balance brought forward from prior year	\$2,922,837
General Account Surplus, savings on prior year obligations	
and prior year contributions received	1,065,248
Interest	726
Voluntary contributions	2,204
Miscellaneous revenue	2,485
Total income and other additions	3,993,500
Expenditures	<u>1,859,375</u>
Fund balance	\$ <u>2,134,125</u>

Working Capital Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

Assets	
Cash at bank	\$1,759,160
Money market account	43,437
Due from General Account Fund	324,862
Due from WPEA0FM	<u> </u>
Total assets	2,134,125
Fund balance	\$ <u>2,134,125</u>

Notes to Financial Statements, continued

7. Other Funds, continued

Western Pacific East Asia Oceanic Fisheries Management Project Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions:	
Balance brought forward from prior year	\$1,050,078
Contribution for WCPFC GAF co-financing	
Voluntary contributions	192,375
Interest	221
Internal incoming transfers	71,441
Total income and other additions	<u>1,314,115</u>
Internal outgoing transfers	72,038
Expenditures	656,910
-	
Fund balance	\$ <u>585,167</u>

Western Pacific East Asia Oceanic Fisheries Management Project Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

<u>Assets</u> Cash at bank - NZ account Money market account Due from General Account Fund Other assets and advance payments	\$ 551,475 71,459 125 <u>1,261</u>
Total assets	624,320
<u>Liabilities</u> Due to Working Capital Fund Due to General Account Fund	6,667 <u>32,486</u>
Total liabilities	39,153
Fund balance	\$ <u>585,167</u>

Notes to Financial Statements, continued

7. Other Funds, Continued

Special Requirements Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions:	
Balance brought forward from prior year	\$ 286,701
Donation from Australia	21,000
Refunds to Programs	27,420
Interest	56
Total income and other additions	335,177
Expenditures	300,327
Fund balance	\$ <u>34,850</u>

Special Requirements Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

<u>Assets</u> Cash at bank Due from General Account Fund	\$	23,077 21,000
Total assets	_	44,077
<u>Liabilities</u> Due to General Account Fund	(_	<u>9,227</u>)
Fund balance	\$_	34,850

Notes to Financial Statements, continued

7. Other funds, continued

Japanese Trust Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions: Balance brought forward from prior year Contribution from Japan Interest	\$ 39,889 217,787 23
Total income and other additions	257,699
Expenditures:	
Payments for projects	205,913
Outgoing Transfers	16,279
Administrative expenditures	56
Total expenditures	_222,248
Fund balance	\$ <u>35,431</u>

Japanese Trust Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

Assets		
Cash at bank	\$	51,730
Liabilities		
Due to General Account Fund	_	16,279
Fund balance	\$_	35,451

Notes to Financial Statements, continued

7. Other funds, continued

Fees and Charges Trust Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions: Balance brought forward from prior year Contributions from non-members Observer fees Interest	\$ 242,596 193,953 13,548 <u>92</u>
Total income and other additions	450,189
Expenditures: Transfer to General Account Fund Bank fees and other charges	163,872
Total expenditures	164,159
Fund balance	\$ <u>_286,030</u>

Fees and Charges Trust Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

Assets

Cash at bank Uncollected Contributions from CNMs Total assets	\$ 385,226 <u>14,731</u> <u>399,957</u>
Liabilities	
Due to General Account Fund Advance payments by CNMs	113,872 55
Total liabilities	113,927
Fund balance	\$ <u>286,030</u>

Notes to Financial Statements, continued

7. Other funds, continued

Voluntary Contributions Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions: Balance brought forward from prior year United States Korea Interest	\$1,167,654 195,000 148,969 <u>364</u>
Total income and other additions	<u>1,511,987</u>
Expenditures: Project expenses and other charges Refunds to project	(220,511) <u>432,558</u>
Total expenditures	212,047
Fund balance	\$ <u>1,299,940</u>
Voluntary Contributions Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023	
<u>Assets</u> Cash at bank - USD accounts Cash at bank - Euro accounts Tranche payment owed to Commission Due from General Account Fund	\$1,391,454 1,094 210,340 <u>195,000</u>
Total assets	<u>1,797,888</u>
<u>Liabilities</u> Unliquidated obligations Due to General Account Fund Account Payables Unidentified Deposits	309,148 37,827 148,969 2,004
Total liabilities	497,948
Fund balance	\$1,299,940

Notes to Financial Statements, continued

7. Other funds, continued

Chinese Taipei Trust Fund Schedule of Income and Expenditures and Changes in Fund Balance Year Ended December 31, 2023

Income and other additions: Balance brought forward from prior year Interest	\$ 328,865
Total income and other additions	329,072
Expenditures Internal Outgoing Transfers	92,676 <u>6,951</u>
Fund balance	\$ <u>229,445</u>

Chinese Taipei Trust Fund Schedule of Assets, Liabilities and Fund Balance December 31, 2023

<u>Assets</u> Cash at bank	\$ <u>658,977</u>
<u>Liabilities</u> Unliquidated obligations Due to General Account Fund	422,581 6,951
Total liabilities	429,532
Fund balance	\$ <u>229,445</u>



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Report of Independent Auditors on Compliance

The Executive Director Western and Central Pacific Fisheries Commission

We have audited, in accordance with auditing standards generally accepted in the United States of America, the general account fund statement of assets, liabilities and fund balance of the Western and Central Pacific Fisheries Commission (the Commission) as of December 31, 2023 and the related statements of income and expenditures and changes in fund balance, of cash flows, and of appropriations and expenditures for the year then ended, and have issued our report thereon, with qualified opinion thereon, dated July 18, 2024.

In connection with our audit, nothing came to our attention that caused us to believe that the Commission failed to comply with the terms, covenants, provisions, or conditions inclusive of the Commission's financial regulation 12.4(c), insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Commission's noncompliance with the above-referenced terms, covenants, provisions, or conditions of the Indenture insofar as they relate to accounting matters.

Restriction on Use

This report is intended solely for the information and use of the management and Commission Members of Western and Central Pacific Fisheries Commission and is not intended to be and should not be used by anyone other than these specified parties.

Ernst + Young LLP

July 18, 2024

Management Letter

Western and Central Pacific Fisheries Commission

Year ended December 31, 2023





Ernst & Young LLP 231 Ypao Road Suite 201 Ernst & Young Building Tamuning, Guam 96913 Tel: +1 671 649 3700 Fax: +1 671 649 3920 ey.com

July 18, 2024

The Executive Director Western and Central Pacific Fisheries Commission

In planning and performing our audit of the financial statements of Western and Central Pacific Fisheries Commission (hereinafter referred to as the Commission) as of and for the year ended December 31, 2023, in accordance with auditing standards generally accepted in the United States, we considered its internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, we do not express an opinion on the effectiveness of the Company's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control such that set weakness, yet important enough to merit attention by those charged with governance.

During our audit, we noted the following deficiency in internal control as described above and other matters:

Unliquidated Obligations

The Commission does not maintain a monitoring schedule of unliquidated obligation with sufficient detail as to the individual outstanding balance comprising of the total amount at any given point in time. As a result, the Commission identified \$307,448 of General Account Fund (GAF) unliquidated obligations which resulted in a decrease to the statement of net asset, liabilities and fund balance and an increase to change in fund balance in the 2023 financial statements. Additionally, the Commission has determined that \$729,095 in the opening balance of Voluntary Contributions Fund are no longer valid which resulted in an adjusting entry during the audit.

We recommend that the Commission prepares and maintain detail subsidiary ledgers for the account at least annually to identify potential misstatements.

Other matters:

Brisbane Bank Account

The Commission's Brisbane bank account with a balance of \$14,054 as of December 31, 2023, is dormant and the latest bank statement that the Commission received was February 2022. Management noted that the Commission has been working to get access to this account for a number of years; however, it requires a lot of work as management needs to visit the branch in Australia.

We recommend that the Commission continues its effort to resolve this matter, closing unused account to prevent unauthorized access or misuse.

This communication is intended solely for the information and use of the management, and others within the organization and is not intended to be and should not be used by anyone other than these specified parties.

We commend management for their continuous effort to improve certain internal control procedures in the accounting and operations department.

At this time, we would like to extend our appreciation to the management, and the rest of the accounting staff for the excellent cooperation extended to us during our audit.

We would be pleased to discuss the above matters or to respond to any questions, at your convenience.

Sincerely,

Ernst + Young LLP

The Auditor's Communication With Those Charged With Governance

Western and Central Pacific Fisheries Commission

Year Ended December 31, 2023





Ernst & Young LLP 231 Ypao Road Suite 201 Ernst & Young Building Tamuning, Guam 96913 Tel: +1 671 649 3700 Fax: +1 671 649 3920 ey.com

July 18, 2024

The Chair Western and Central Pacific Fisheries Commission:

We have performed an audit of the financial statements of Western and Central Pacific Fisheries Commission, as of and for the year ended December 31, 2023, in accordance with auditing standards generally accepted in the United States and have issued our report thereon dated July 18, 2024.

Provided below is a summary of required communications between the audit team and those charged with governance, as required by AICPA Clarified US Auditing Standard (AU-C) 260, "*The Auditor's Communication With Those Charged With Governance*", and other applicable auditing standards.

At EY, we are committed to delivering the highest quality audit services, and we continually evaluate the quality of our professionals' work in order to meet or exceed your expectations.

This communication is intended solely for the information and use of the Commission. It is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

REQUIRED COMMUNICATIONS

Auditor's responsibility under generally accepted auditing standards, including a discussion of the type of auditor's report we are issuing and the reasons for any modification to our report

Our responsibilities are included in our audit engagement agreement. A copy of such agreement has previously been provided to you.

We issued an unqualified opinion on the Commission's financial statements as of and for the year ended December 31, 2023.

Changes to the audit strategy, timing of the audit and significant risks identified

Our audit strategy is consistent with the plan communicated during the April 2024 meeting.

Matters relevant to our evaluation of the entity's ability to continue as a going concern

We did not identify any events or conditions that led us to believe there was substantial doubt about the Commission's ability to continue as a going concern.

Our views about the qualitative aspects of the entity's significant accounting practices, including:

- Accounting policies
- Accounting estimates

Management has not selected or changed any significant policies or changed the application of those policies in the current year.

A discussion of sensitive accounting estimates has been included in footnote 2 of the financial statements.

Related party relationships and transactions

We noted no significant matters regarding the Commission's relationships and transactions with related parties to the financial statements

Changes to the terms of the audit with no reasonable justification for the change

None.

Significant unusual transactions

We are not aware of any significant unusual transactions executed by the Commission.

Difficult or contentious matters subject to consultation outside of the audit team

There were no difficult or contentious matters that required consultation outside of the audit team.

Material corrected misstatements related to accounts and disclosures

Refer to "Summary of Corrected Misstatements" in Appendix A.

Uncorrected misstatements related to accounts and disclosures, considered by management to be immaterial

Refer to the "Summary of Uncorrected Misstatements" in Appendix A.

Significant deficiencies and material weaknesses in internal control over financial reporting

No material weaknesses have been identified.

Fraud and noncompliance with laws and regulations (illegal acts)

We are not aware of any matters that require communication.

Obtain information relevant to the audit

Inquiries regarding matters relevant to the audit were performed during the April 2024 meeting and at the update status meetings during the audit.

Independence matters

We are not aware of any matters that in our professional judgment would impair our independence.

Significant issues discussed with management in connection with the auditor's initial appointment or recurring retention

We are not aware of any matters that require communication.

Disagreements with management and significant difficulties encountered in dealing with management when performing the audit

There were no difficulties encountered in dealing with management in performing the audit.

Management's consultations with other accountants

We are not aware of any consultations made by management with other accountants or specialists.

Other material written communications with management

None.

Other matters

There are no other matters arising from the audit that are significant and relevant to those charged with governance regarding the oversight of the financial reporting process.

AICPA ethics ruling regarding third-party service providers

There are no significant matters arising from the audit that required us to subcontract portions of the Audit Services to other EY firms and that required participation of personnel from an affiliate of EY or another EY firm or any of their respective affiliates, of from independent third-party service providers.

Representations we are requesting from management

We have obtained from management a representations letter related to the audit and a copy of the management representations letter is included in Appendix A.

Appendix

A – Management Representations Letter

Appendix A - Management Representations Letter

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

Western and Central Pacific Fisheries Commission

July 18, 2024

Ernst & Young LLP 231 Ypao Road Suite 201 Ernst & Young Building Tamuning, Guam 96913

In connection with your audit of the financial statements of Western and Central Pacific Fisheries Commission (the Commission) as of December 31, 2023 and for the year then ended, and the related notes to the financial statements, we recognize that obtaining representations from us concerning the information contained in this letter is a significant procedure in enabling you to form an opinion whether the financial statements present fairly, in all material respects, the financial position, results of operations and cash flows of the Commission in accordance with the financial regulations of the Commission and certain accounting principles adopted by other international organizations, which is a basis of accounting other than accounting principles generally accepted in the United States of America (US GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

Accordingly, we make the following representations, which are true to the best of our knowledge and belief:

Management's responsibilities

We have fulfilled our responsibilities, as set forth in the terms of the audit engagement agreement dated February 12, 2024 for the preparation and fair presentation of the financial statements (including disclosures) in accordance with a basis consistent with preceding periods.

We acknowledge our responsibility for the design, implementation and maintenance of the system of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error. We have provided you with:

- Access to all information, of which we are aware, that is relevant to the preparation and fair presentation of the financial statements such as records, data, documentation and other matters
- Additional information that you have requested from us for the purpose of the audit

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

• Unrestricted access to persons within the Commission from whom you determined it necessary to obtain evidence

We have no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.

From November 1, 2023 through the date of this letter we have disclosed to you, to the extent that we are aware, any (1) unauthorized access to our information technology systems that either occurred or is reasonably likely to have occurred, including of reports submitted to us by third parties (including regulatory agencies, law enforcement agencies and security consultants), to the extent that such unauthorized access to our information technology systems is reasonably likely to have a material effect on the financial statements, in each case or in the aggregate, and (2) ransomware attacks when we paid or are contemplating paying a ransom, regardless of the amount.

Uncorrected misstatements

We believe that the effects of any uncorrected misstatements, summarized in the accompanying schedule, accumulated by you during the current audit and prior audit period presented are immaterial, both individually and in the aggregate, to the financial statements as a whole.

In addition, to the extent that uncorrected misstatements have been subsequently identified in the current period that affect prior period financial statements, we have evaluated the effect of correcting prior period financial statements and believe that the effects of the uncorrected misstatements are immaterial, both individually and in the aggregate, to both the current and prior period financial statements as a whole.

Refer to the "Schedule of Uncorrected Misstatements" in Appendix A.

Corrected misstatements

We have reviewed and approved the adjustments, summarized in the accompanying schedule, and reflected these adjustments in the financial statements.

Refer to the "Schedule of Corrected Misstatements" in Appendix B.

Internal control

There are no material transactions that have not been properly recorded in the accounting records underlying the financial statements.

We are not aware of any significant deficiencies or material weaknesses on the design of operation of internal controls over financial reporting.

Minutes and contracts and internal audit reports

Western and Central Pacific Fisheries Commission July 18, 2024 Letter of Representations

The dates of meetings of shareholders, directors, committees of directors and important management committees from January 1, 2023 through the date of the audit report are as follows:

• Twentieth Regular Session 4-8 Released 21st March, 2024

We have made available to you all significant contracts, including amendments, and agreements and have communicated to you all significant oral agreements. We have complied with all aspects of contractual agreements that would have a material effect on the financial statements in the event of noncompliance, including all covenants, conditions or other requirements of all outstanding debt.

Methods, significant assumptions, and data used in making accounting estimates

The appropriateness of the methods, the consistency in application, the accuracy and completeness of data, and the reasonableness of significant assumptions used by us in developing accounting estimates and related disclosures, including those measured at fair value, are reasonable and supportable.

Risks and uncertainties

There are no risks and uncertainties related to significant estimates and current vulnerabilities due to material concentrations that have not been disclosed in accordance with the Financial Accounting Standards Board (FASB) Accounting Standards Codification (ASC) 275, *Risks and Uncertainties.*

Receivables and revenues

Receivables have been determined in accordance with United Nations System Accounting Standards. This is done in the interest of prudence and no judgement is made about collectability.

Appropriate provision has been made for losses, costs and expenses that may be incurred subsequent to the statement of net position date in respect of sales and services rendered prior to that date and for uncollectible accounts, discounts, returns and allowances, etc., that may be incurred in the collection of receivables at that date.

Side agreements and other arrangements

There have been no side agreements or other arrangements (either written or oral) that have not been disclosed to you.

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

Arrangements with financial institutions

Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances and line-of-credit or similar arrangements have been properly recorded or disclosed in the financial statements.

Contingent liabilities

There are no unasserted claims or assessments, including those our lawyers have advised us of, that are probable of assertion and must be disclosed in accordance with ASC 450-20, *Contingencies-Loss contingencies*.

There have been no violations or possible violations of laws or regulations in any jurisdiction whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency.

There have been no internal investigations or communications from regulatory agencies or government representatives in any jurisdiction concerning investigations or allegations of noncompliance with laws or regulations, noncompliance with or deficiencies in financial reporting practices, or other matters that could affect the financial statements.

There are no other liabilities or gain or loss contingencies considered material, individually or in the aggregate, that are required to be accrued or disclosed by ASC 450, Contingencies, nor are there any accruals for loss contingencies included in the statement of assets, liabilities and fund balance or gain contingencies reflected in earnings that are not in conformity with the provisions of ASC 450.

Non-compliance with laws and regulations, including fraud

We acknowledge that we are responsible to determine that the Commission's business activities are conducted in accordance with laws and regulations and that we are responsible for identifying and addressing any non-compliance with applicable laws or regulations, including fraud.

We acknowledge our responsibility for the design, implementation and maintenance of a system of internal control to prevent and detect fraud.

We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.

We have disclosed to you all known actual or suspected noncompliance with laws and regulations whose effects should be considered when preparing the financial statements.

We have no knowledge of any fraud or suspected fraud involving management or other employees who have a significant role in the Commission's internal control over financial reporting. In addition, we have no knowledge of any fraud or suspected fraud involving other employees where

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

the fraud could have a material effect on the financial statements. We have no knowledge of any allegations of financial improprieties, including fraud or suspected fraud, (regardless of the source or form and including without limitation, any allegations by "whistleblowers") which could result in a misstatement of the financial statements or otherwise affect the financial reporting of the Commission.

Independence

We have communicated to you the names of all the Commission's affiliates, officers and directors.

We are not aware of any business relationship between the Commission and Ernst & Young LLP or any other member firm of the global Ernst & Young organization.

We are not aware of any reason that Ernst & Young LLP would not be independent for purposes of the Commission's audit.

Other matters

We have received a draft copy of our financial statements as of and for the year ended December 31, 2023. The accuracy and completeness of the financial statements, including footnote disclosures, are our responsibility.

You have assisted in the preparation of our financial statements based on information in our trial balance and accounting records. It is our understanding that:

- Our underlying books and records are maintained by our accounting department and that the final trial balance prepared by us is complete and,
- All adjusting journal entries posted to the trial balance have been approved by us, and
- We have designated a competent representative to oversee your services and that our personnel have sufficient financial competence who are able to challenge and review the completeness and accuracy of the financial statements, including footnote disclosures.

We have reviewed the draft financial statements for accuracy and completeness.

We acknowledge that we have reviewed them and taken responsibility for them.

Subsequent events

Subsequent to December 31, 2023, no events or transactions as outlined in "Subsequent Events" in Appendix C, have occurred or are pending that would have a material effect on the financial statements at that date or for the period then ended, or that are of such significance in relation to the Commission's affairs to require mention in a note to the financial statements in order to make them not misleading regarding the financial position, results of operations or cash flows of the Commission.

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

We understand that your audit was conducted in accordance with auditing standards generally accepted in the United States of America as established by the American Institute of Certified Public Accountants and were therefore, designed primarily for the purpose of expressing an opinion on the financial statements as a whole, and that your tests of the accounting records and other auditing procedures were limited to those that you considered necessary for that purpose.

Very truly yours,

Aaron Nighswander, Finance and Administrative Manager

Merisa Delcampo, Finance Officer

Appendix A - Management Representations Letter, continued

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

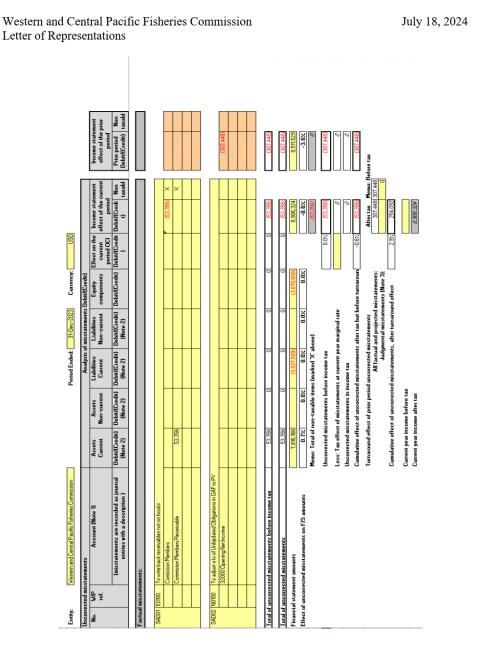
Appendices

A-Schedule of Uncorrected Misstatements B-Schedule of Corrected Misstatements C-Subsequent Events

Appendix A - Management Representations Letter, continued

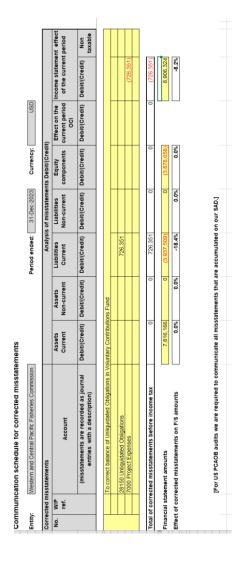
Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

Appendix-A Uncorrected Misstatements



Appendix-B Corrected Misstatements

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024



Appendix-C Subsequent Events

Western and Central Pacific Fisheries Commission Letter of Representations July 18, 2024

Western and Central Pacific Fisheries Commission Subsequent Events Questionnaire Coverage:	Audit report date	
Question	Response Yes or No	If yes, please provide additional information
1 Have there been any business combinations, acquisitions of significant assets, segment disposals, disposals of significant assets or extraordinary, unusual or infrequently occurring transactions, except as disclosed in the financial statements?	No	
2 Have there been any new significant contingent liabilities or commitments that arisen, except as disclosed in the audited financial statements?	No	
3 Have there been any significant changes that occurred in trends of service fees/grant revenue or program expense that could affect accounting estimates (e.g. valuation of receivables, liabilities and unearned income)?	No	
4 Have there been any significant changes that occurred, or are pending, in the capital accounts, long-term debt, including debt covenants and compliance with them, or working capital, except as disclosed in the audited financial statements?	No	
5 Have there been any significant changes that occurred in the status of items, including contingent liabilities and commitments that were accounted for on the basis of tentative, preliminary or inconclusive data?	No	
6 Have any significant unusual or non-recurring adjustments been recorded (or are necessary)?	No	
7 Have any communications, written or oral, occurred with regulatory agencies with which the entity files financial statements?	No	
8 Have any other events occurred, other than those disclosed in response to the previous questions or those reflected or disclosed in the financial statements that could have a material effect on the audited financial statements?	No	
9 Are you aware of any fraud or suspected fraud affecting the Commission involving (1) management, (2) employees who have significant roles in internal control or (3) others, when the fraud could have a material effect on the financial statements up to audit report date?	No	
14 Are you aware of any allegations of financial improprieties, including fraud or suspected fraud (regardless of the source or form and including, without limitation, allegations by "whistle-blowers"), when such allegations could result in a misstatement of the financial statements or otherwise affect the financial reporting of the Commission?	No	