

COMMISSION EIGTEENTH REGULAR SESSION

Electronic Meeting 1 – 7 December 2021

DRAFT PROPOSED AMENDMENTS FOR THE CONSIDERATION OF WCPFC18 TO INDICATIVE WORK PLAN FOR THE ADOPTION OF HARVEST STRATEGIES UNDER CMM 2014-06 - REVISION 1

WCPFC18-2021-DP05_rev1¹ 7 December 2021

Australia

¹ Rev1 replaces original posted on 11 November 2021, and considers the WCPFC18 discusions



COMMISSION EIGHTENTH REGULAR SESSION

Held online 29 Nov – 7 Dec 2021

Australia draft proposed amendments for the consideration of WCPFC18.

REV1 (changes highlighted in yellow)

INDICATIVE WORK PLAN FOR THE ADOPTION OF HARVEST STRATEGIES UNDER CMM 2014-06

- The first Harvest Strategy Workplan was developed in 2015 in accordance with CMM2014-06. It set out a deliberately ambitious schedule of technical work and Commission decision making for the development of harvest strategies across the four key tuna stocks. The workplan was always intended to be a living document and has been updated annually to reflect actual progress as well as other needs and developments.
- It is acknowledged that delays in the execution of the workplan may occur, noting the complexity of developing harvest strategies for multiple species within the multilateral WCPFC environment as well as the capacity of member CCMs to understand and participate fully in the process. For this reason, all parties are cautioned against an expectation that harvest strategy elements will be completed in specific years. Completion dates have changed in the past and may change in the future.
- This workplan simply schedules decisions noting that it is the Commission's decision as to their interim nature. It is important to understand the implications of single species management procedures within a multi-species fishery context upon application of any of the management procedures.
- There is a very important need for capacity building to allow CCMs to understand and
 participate fully in the harvest strategy development process and ultimately to have
 confidence that an adopted harvest strategy is an agreeable balance of their objectives. This
 is particularly so as the Commission starts to consider the multispecies nature of the fishery
 and how management procedures will interact.
- For clarity and consistency, the term "Management Procedure" is used from 2020 onward in this workplan in place of the term "Harvest Control Rule (HCR)". A Management Procedure is a key part of a Harvest Strategy comprising a more formal specification of data collection, the associated estimation model (e.g. the estimation of stock status through

- an analytical or empirical method) together with a Harvest Control Rule. Together these clearly define what management actions are to be made in response to changes in the stock or fishery condition.
- an analytical or empirical method) together with a Harvest Control Rule. Together
 these clearly define what management actions are to be made in response to changes in the
 stock or fishery condition.

2020 Update

- The Science Service Provider has made substantial technical progress during 2020, notably on management strategy evaluation (MSE) for South Pacific albacore and skipjack amongst a range of other areas.
- However, SC16 was unable to discuss and advise on much of this material in detail because
 of the limited meeting format. Similarly, WCPFC17 had limited discussion of these
 matters.
- Further, COVID 19 has meant a delay in much of the vital capacity building to allow CCMs to understand and participate fully in the harvest strategy development process.
- A single change was made to the Indicative Harvest Strategy Workplan in 2020 noting it was subject to a substantial review in 2019.
 - The updated workplan tasks the scientific Committee to provide, and the Commission to consider, an update to paper WCPFC17-2020-11 to include candidate skipjack TRPs of 36, 38 and 40 %SB_{E=0}.

2021 Update

- The technical progress of the Scientific Services Provider included the refinement of the MSE framework for skipjack and South Pacific albacore and ongoing testing of management procedures for both, and the development of the mixed fishery harvest strategy framework for WCPO tuna stocks. Harvest strategy capacity building workshops were also conducted, and additional online capacity building material has been developed to try to limit the impacts of the ongoing COVID 19 pandemic.
- As in 2020, the online nature of the SC17 meeting limited the discussion of harvest strategy issues.
- The indicative plan has been extended for an additional two years to 2024.
- South Pacific Albacore and Skipjack management procedures are remain scheduled for adoption in 2022 (no change) and management procedures for yellowfin and bigeye are now scheduled for adoption in 2024 (new).
- For all species, a new task has been assigned for the SC to formally agree the operating models to be used for management strategy evaluation.
- For all species, some additional and clearer tasking has been assigned for the SC and Commission to develop and implement the monitoring strategy.
- [additional updates and amendments will be made depending on discussion and outcomes of WCPFC18].

Note: Within the tables below, progress in earlier years is in grey. Bold items are the six elements that are referred to in CMM 2014-06 (Objectives, Reference Points, Acceptable Levels of Risk, Monitoring, Harvest Control Rules/Management Procedure and MSE). Items in brackets are related to harvest strategy development and so are part of the plan but are not one of these six elements.

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin	
2015	SC provided advice on implications of a range of Target Reference Points for South Pacific albacore.	Commission agreed an interim Target Reference Point (b).	Commission tasked SC to determine a biologically reasonable timeframe for rebuilding bigeye tuna to [or above] its limit reference point.		
	Commission agreed to workplan for the adoption of harvest strategies under CMM 2014-06 [WCPFC12 Summary Report, Attachment Y]				

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin	
2016	Commission considered management objectives for the fishery or stock (a).	Commission considered management objectives for the fishery or stock (a).	Commission considered management objectives for the fishery or stock (a).	Commission considered management objectives for the fishery or stock (a).	
	 Performance indicators and Monitoring strategy (d). SC provided advice on a monitoring strategy to assess performance against reference points. SC provided advice on a range of performance indicators to evaluate performance of harvest control rules. Commission tasked SPC/SC to develop interim performance indicators to evaluate harvest control rules. [Commission agree to a monitoring strategy to assess performance against reference points.] 	 Performance indicators and Monitoring strategy (d). SC provided advice on a monitoring strategy to assess performance against reference points. SC provide advice on a range of performance indicators to evaluate performance of harvest control rules. Commission agreed interim performance indicators to evaluate harvest control rules. [see WCPFC13 Summary Report Attachment M] [Commission agree to a monitoring strategy to assess performance against reference points.] 	Commission agreed timeframes to rebuild stock to limit reference point. [see page 8 of HSW]		
	Commission agreed on interim maximum acceptable risk level for breaching the LRP (c). [see page 8 of HSW]				
	Commission agreed to a refined workplan for the adoption of harvest strategies under CMM 2014-06 [WCPFC13 Summary Report Attachment N] Progress Summary: Recognised the need for some harvest strategy elements to be adopted as 'interim' noting that they be reconsidered as the harvest strategy				
	Recognised the need for some harvest strategy elements to be adopted as 'interim' noting that they be reconsidered as the harvest strategy process develops. Considered management objectives for the fisheries or stocks and made progress on identifying performance measures for tropical purse seine fisheries. For South Pacific albacore acknowledged the benefit of SPC adapting the same list of indicators to further similar work for south Pacific albacore. Commenced some early discussions on the relationship between harvest strategies for the different species and multispecies issues.				

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin
2017	Performance indicators and Monitoring strategy (d). SC provided advice on a range of performance indicators for the Southern Longline Fishery to evaluate performance of harvest control rules. Commission noted performance indicators for the Southern Longline Fishery to evaluate harvest control rules.	Develop harvest control rules (e) and Management strategy evaluation (f). SC provide advice on candidate harvest control rules based on agreed reference points (ongoing). Commission consider advice on progress towards harvest control rules (ongoing).	Performance indicators and Monitoring strategy (d). SC provide advice on a range of performance indicators for the Tropical Longline Fishery to evaluate performance of harvest control rules. Commission noted performance indicators for the Tropical Longline Fishery to evaluate harvest control rules [SC report on BET status following updated assessment.] [SC and SPC provide advice to the Commission on the likely outcomes of revised tropical tuna measure.]	Performance indicators and Monitoring strategy (d). SC provide advice on a range of performance indicators for the Tropical Longline Fishery to evaluate performance of harvest control rules. Commission noted performance indicators for the Tropical Longline Fishery to evaluate harvest control rules
	Consider management objectives for	or stocks and fisheries (a).	-	
	Progress Summary: Noted candidate performan Agreed on actions to prioriti Recognized the importance of consideration of fisheries madiscussions is substantial but Agreed to reprioritise as need	ce indicators for the Southern Longling se the development and adoption of a of developing harvest strategies for key anagers and scientists at different stage t will also vary from year to year and the ded the annual agenda of the Commis	e Fishery and the Tropical Longline fisher Target Reference Point for south Pacific y stocks in the WCPO. The Commission res. The Commission notes that the time re Commission recognized the need for a sion and Scientific Committee to allow rised that there may also be a need for a	realbacore at WCPFC15. recognized that this work requires the required for harvest strategy this to be accommodated. sufficient additional time for

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin
2018	Agree Target Reference Point (b). Commission agree a TRP for south pacific albacore. Develop harvest control rules (e) and Management strategy evaluation (f) SC provide advice on performance of candidate harvest control rules. (ongoing). TCC consider the implications of candidate harvest control rules. (ongoing). Commission consider advice on progress towards harvest control rules. (ongoing). [SC updated advice on SP albacore status.]	Develop harvest control rules (e) and Management strategy evaluation (f) SC provide advice on performance of candidate harvest control rules. (ongoing). TCC consider the implications of candidate harvest control rules. (ongoing). Commission consider advice on progress towards harvest control rules. (ongoing).	[SC updated advice on BET status.] [SC and SPC provide advice to the Commission on the likely outcomes of revised tropical tuna measure.] [SC and Commission discussion of management objectives for fisheries and/or stocks, and subsequent development of candidate TRPs for BET and YFT.]	[SC and Commission discussion of management objectives for fisheries and/or stocks, and subsequent development of candidate TRPs for BET and YFT.]
	_	point (TRP) for south Pacific albacore (0.56 SBF=0) was agreed. th additional time devoted for the Con	nmission to discuss harvest strategies.

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin			
2019	 Develop harvest control rules (e) and Management strategy evaluation (f) SC provided advice on performance of candidate harvest control rules. (ongoing). TCC considered the implications of candidate harvest control rules. (ongoing). Commission considered advice on progress towards harvest control rules. (ongoing). [Science Service Provider identified a range of alternative catch pathways to the interim TRP and timeframes that achieve this] 	Develop harvest control rules (e) and Management strategy evaluation (f) SC provided advice on performance of candidate harvest control rules. (ongoing). TCC considered the implications of candidate harvest control rules. (ongoing). Commission considered advice on progress towards harvest control rules. (ongoing). "TRP shall be reviewed by the Commission no later than 2019" – CMM 2015-06] [Updated stock assessment considered by SC15] [SC advised on required analyses to support TRP review]	 Target Reference Point (b). SC provided advice on potential Target Reference Points for bigeye. Commission considered potential Target Reference Points for bigeye. 	 Target Reference Point (b). SC provided advice on potential Target Reference Points for yellowfin. Commission considered potential Target Reference Points for yellowfin. 			
	Consider management objectives for stocks and fisheries (a).						
	Progress Summary: A range of harvest strategy related research was presented and discussed by WCPFC16. Research and technical documents in areas requested for 2019 are available on the SC15 and WCPFC16 websites. The harvest strategy workplan was subject to a substantial review and update at WCPFC16 to reflect decisions taken (or deferred) at WCPFC16. A schedule of research and technical work was identified to support the consideration of TRPs for skipjack (a revision), bigeye and yellowfin. Science Service Provider to review potential options to capture multi species issues under the HS process.						

Develop management procedures (e) and Management strategy evaluation (f) Management strategy evaluation (f) Develop management procedures (e) and Management strategy evaluation (f) Management strategy evaluation (f) Expertaining to the formulation of a TRP for bigeye. Commission consider SC advice on range of issues pertaining to the formulation of a TRP for bigeye. Commission consider SC advice on range of issues pertaining to the formulation of a TRP for bigeye. Initiate development of multispecies framework in advance of further harvest strategy development] [Updated stock assessment considered by SC16] Consider Target Reference Point (b). Scientific Committee provide advice on range of issues pertaining to the formulation of a TRP for bigeye. Commission consider SC advice on range of issues pertaining to the formulation of a TRP for bigeye. [Initiate development of multispecies framework in advance of further harvest strategy development] [Updated stock assessment considered by SC16] [Updated stock assessment considered by SC16]		South Pacific Albacore	Skipjack	Bigeye	Yellowfin
Consider management objectives for stocks and fisheries (a).	2020	(e) and Management strategy evaluation	Develop management procedures (e) and Management strategy evaluation (f) • [Scientific Committee provide, and Commission consider, advice on range of issues pertaining to the formulation of a revised TRP for	Consider Target Reference Point (b). Scientific Committee provide advice on range of issues pertaining to the formulation of a TRP for bigeye. Commission consider SC advice on range of issues pertaining to the formulation of a TRP for bigeye. [Initiate development of multispecies framework in advance of further harvest strategy development] [Updated stock assessment	 (b). Scientific Committee provide advice on range of issues pertaining to the formulation of a TRP for yellowfin. Commission consider SC advice on range of issues pertaining to the formulation of a TRP for yellowfin. [Initiate development of multispecies framework in advance of further harvest strategy development] [Updated stock assessment

(i a N (:	Develop management procedures e) and Management strategy evaluation f) SC provide advice on performance of candidate management procedures.	Develop management procedures (e) and Management strategy evaluation (f) • SC provide advice on performance of candidate	[Development of multispecies framework in advance of further harvest strategy development] Agree Target Reference Point (b). SC provide advice on potential Target Reference	[Development of multispecies framework in advance of further harvest strategy development] Agree Target Reference Point (b). SC provide advice on potential Target Reference
[U co [P	otential update of TRP following sessment and in accordance with CPFC15 adopted approach]	 management procedures. TCC consider the implications of candidate management procedures. Commission consider and refine a candidate set of management procedures. Complete review of the TRP. Develop and implement relevant elements of the monitoring strategy. [Scientific Committee provide, and Commission consider, an update to paper WCPFC17-2020-11 to include additional candidate skipjack TRPs of 36, 38 and 40 %SB_{F=0}] 	Points for bigeye. [Economic and other analysis to support TRP decision making] Commission agree a TRP-for bigeye.	Points for yellowfin. [Economic and other analysis to support TRP decision making] - Commission agree a TRP for yellowfin.
C	Consider management objectives for	or stocks and fisheries (a).		<u> </u>
<u>P</u>	Progress Summary: See WCPFC18-20	21-23-rev1 Reference Document on th	e Progress of the Harvest Strategy Wor	kplan Under CMM 2014-06

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin
2022	Develop management procedures (e) and Management strategy evaluation (f) SC agree the operating models for MSE. SC provide advice on performance of candidate management procedures. SC provides advice on relevant elements of the monitoring strategy. TCC consider the implications of candidate management procedures. Commission consider and refine a candidate set of management procedures. Commission review and aAdopt a management procedure.	Complete review of the Target Reference Point. Develop management procedures (e) and Management strategy evaluation (f) SC agree the operating models for MSE. SC provide advice on performance of candidate management procedures. SC provides advice on relevant elements of the monitoring strategy.	Agree Target Reference Point (b). Commission agree a TRP for bigeye [Continue development of multispecies framework] Develop management procedures (e) and Management strategy evaluation (f) SC provide advice on performance of potential management procedures. TCC consider the implications of potential management procedures. Commission consider advice on progress towards management procedures.	Agree Target Reference Point (b). Commission agree a TRP for bigeve [Continue development of multispecies framework] Develop management procedures (e) and Management strategy evaluation (f) SC provide advice on performance of potential management procedures. TCC consider the implications of potential management. Commission consider advice on progress towards management procedures.
		[Updated stock assessment considered by SC18]	[YFT peer review. Relevant to BET operating models.]	[YFT peer review. Relevant to operating models.]

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin
2023	Implement management procedure	Implement management procedure	Develop management procedures(e) and	Develop management procedures(e) and
	Commission reviews and adopts the monitoring strategy(d) [SC consider multispecies aspects of	Commission reviews and adopts the monitoring strategy(d) [SC consider multispecies aspects of	 Management strategy evaluation (f) SC agree the operating models for MSE. SC provide advice on performance of potential 	 Management strategy evaluation (f) SC agree the operating models for MSE. SC provide advice on performance of potential
	WCPO harvest strategies and implications for the monitoring strategy]	WCPO harvest strategies and implications for the monitoring strategy]	management procedures. SC provides advice on relevant elements of the monitoring strategy. TCC consider the implications of candidate management procedures. Commission consider advice on	management procedures. SC provides advice on relevant elements of the monitoring strategy. TCC consider the implications of candidate management procedures. Commission consider advice on
			progress towards management procedures. Develop and implement relevant elements of the monitoring strategy(d) [Updated stock assessment considered by SC19]	progress towards management procedures. Develop and implement relevant elements of the monitoring strategy(d) [Updated stock assessment considered by SC19]

	South Pacific Albacore	Skipjack	Bigeye	Yellowfin
2024	Implement management procedure Implement Monitoring Strategy (d) [SC consider multispecies aspects of WCPO harvest strategies and implications for the monitoring strategy]	Implement management procedure Implement Monitoring Strategy (d) [SC consider multispecies aspects of WCPO harvest strategies and implications for the monitoring strategy]	Develop management procedures(e) and	Develop management procedures(e) and Management strategy evaluation(f) • SC provide advice on performance of candidate management procedures. • SC provides advice on relevant elements of the monitoring strategy. • TCC consider the implications of candidate management procedures.
			Commission ADOPT a management procedure.	Commission ADOPT a management procedure.